Annex II

Management Response
MANAGEMENT RESPONSE TO THE
REQUEST FOR INSPECTION PANEL REVIEW OF THE
INDIA: VISHNUGAD PIPALKOTI HYDRO ELECTRIC PROJECT (VPHEP)
(P096124) (THIRD REQUEST FOR INSPECTION)

Management has reviewed the Request for Inspection of the India: Vishnugad Pipalkoti Hydro Electric Project (VPHEP) (P096124) (Third Request for Inspection), received by the Inspection Panel on July 12, 2022 and registered on August 19, 2022 (RQ22/04). Management has prepared the following response.

September 21, 2022
CONTENTS

Abbreviations and Acronyms ................................................................................................ iv
Executive Summary ............................................................................................................. v
I. Introduction ..................................................................................................................... 1
II. The Request ................................................................................................................... 1
III. Project Background ..................................................................................................... 2
IV. Eligibility Considerations .......................................................................................... 4
V. Management’s Response ............................................................................................. 7

Annexes
Annex 1. Claims and Responses
Annex 3. Engineering Design of the Gabion Wall

Map
Map 1. IBRD No. 35230

Photographs
Photo 1. Aerial photo of the temple complex and the surrounding project works (August 26, 2022)
Photo 2. Platform to accommodate the concrete casting plant
Photo 3. Cross-section view of gabion wall with access road to the right and temple complex (not visible) to the left
Photo 4. View of the back of the gabion wall (red roof of temple complex visible)
Photo 5. Individual water storage tanks on top of private residences in the Eldana resettlement colony
Photo 6. Raised height of coffer dam
### ABBREVIATIONS AND ACRONYMS

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
</tr>
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<tbody>
<tr>
<td>ASI</td>
<td>Archaeological Survey of India</td>
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<td>BP</td>
<td>Bank Procedures</td>
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<td>CIA</td>
<td>Cumulative Impact Assessment</td>
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<td>cm</td>
<td>centimeter</td>
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<td>DPR</td>
<td>Detailed Project Report</td>
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<td>EAC</td>
<td>Environmental Appraisal Committee</td>
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<td>EAP</td>
<td>Emergency Action Plan</td>
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<td>EC</td>
<td>Environmental Clearance</td>
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<td>EIA</td>
<td>Environmental Impact Assessment</td>
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<td>EMP</td>
<td>Environmental Management Plan</td>
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<td>GRC</td>
<td>Grievance Redress Committee</td>
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<td>GRM</td>
<td>Grievance Redress Mechanism</td>
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<td>GWh</td>
<td>Gigawatt hour</td>
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<td>HCC</td>
<td>Hindustan Construction Company</td>
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<td>HEP</td>
<td>Hydroelectric plant</td>
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<td>HRT</td>
<td>Headrace Tunnel</td>
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<td>IBRD</td>
<td>International Bank for Reconstruction and Development</td>
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<td>IIT</td>
<td>Indian Institute of Technology</td>
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<td>INTACH</td>
<td>Indian National Trust for Art and Cultural Heritage</td>
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<td>IPN</td>
<td>Inspection Panel</td>
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<td>km</td>
<td>Kilometer</td>
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<td>m</td>
<td>meter</td>
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<tr>
<td>m³</td>
<td>Cubic meter</td>
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<tr>
<td>masl</td>
<td>meters above sea level</td>
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<td>mm</td>
<td>millimeter</td>
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<tr>
<td>MoEFCC</td>
<td>Ministry of Environment and Forests &amp; Climate Change</td>
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<td>MoU</td>
<td>Memorandum of Understanding</td>
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<td>MoWRGR</td>
<td>Ministry of Water Resources, River Development and Ganga Rejuvenation</td>
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<td>MW</td>
<td>Megawatt</td>
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<tr>
<td>NGO</td>
<td>Nongovernmental organization</td>
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<td>NGT</td>
<td>National Green Tribunal</td>
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<td>OP</td>
<td>Operational Policy</td>
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<td>OPN</td>
<td>Operational Policy Note</td>
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<td>PAP</td>
<td>Project-affected person</td>
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<td>R&amp;R</td>
<td>Resettlement and Rehabilitation</td>
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<td>RAP</td>
<td>Resettlement Action Plan</td>
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<tr>
<td>RCC</td>
<td>Reinforced cement concrete</td>
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<td>REIA</td>
<td>Rapid Environmental Impact Assessment</td>
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<tr>
<td>SLAO</td>
<td>Special Land Acquisition Officer</td>
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<tr>
<td>TBM</td>
<td>Tunnel Boring Machine</td>
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<td>THDC</td>
<td>THDC India Limited (also referred to as THDCIL)</td>
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<td>VPHEP</td>
<td>Vishnu Pipalkoti Hydro Electric Project</td>
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**Currency Unit - Indian Rupee (INR)**

As of September 21, 2022

US$1.00 = INR (or Rs.) 79.49  
INR 1.00 = US$0.013
EXECUTIVE SUMMARY

The Project

i. The Vishnugad Pipalkoti Hydro Electric Project (VPHEP) is a 444 MW run-of-river hydropower generation project on the Alaknanda River in Uttarakhand, India. The Bank-funded components of the Project are: (a) construction of the VPHEP (US$438 million); and (b) technical assistance for capacity building and institutional strengthening of the implementing agency, THDC India Limited (US$10 million).

ii. The objectives of the VPHEP are to: (a) increase the supply of electricity to India’s national grid through the addition of renewable, low-carbon energy; and (b) strengthen the institutional capacity of THDC with respect to the preparation and implementation of economically, environmentally, and socially sustainable hydropower projects. VPHEP is expected to reduce greenhouse gas emissions by approximately 1.6 million tons carbon dioxide equivalent per year over the plant operation period.

The Request for Inspection

iii. This is the third Request for Inspection of the VPHEP. The Panel has previously received two Requests for Inspection on this Project. The First Request was received on July 23, 2012, and the Second on March 1, 2022. The Panel investigated the First Request and issued an Investigation Report on July 1, 2014. Management has been providing annual progress reports on the implementation of follow-up actions in response to the investigation. The Second Request was not registered by the Inspection Panel because it did not consider the concerns raised as new evidence, as required under the Inspection Panel Resolution.

iv. The Panel registered this Third Request on August 19, 2022. The Panel’s Notice of Registration states that the Request presents new evidence or describes new circumstances that relate to: (a) physical cultural resources and the allegation that muck dumping is threatening the stability and the existence of the Lakshmi Narayan temple; (b) the allegation of worsening economic conditions of community members; and (c) the allegation of limited accessibility to water supply by community members.

Management’s Response

v. In Management’s view, this Request does not meet the eligibility requirements set out in the Board Resolution establishing the Inspection Panel which requires new evidence or circumstances not known at the time of the prior request. This Third Request covers issues that either were already investigated in 2014, or issues that were raised in the Second Request in March 2022, and which the Panel considered as not qualifying as new evidence or circumstances. While this Third Request attached new
documents, these are neither substantive for the case, nor do they contain any new evidence or relevant information, as required by the Resolution.

vi. Management has carefully reviewed the issues raised by the Requesters and does not agree with the allegation of non-compliance and harm. In Management’s view, the Bank has followed the policies and procedures applicable to the matters raised by the Request. While Management is sympathetic to the community concerns raised in the Request, it notes that these concerns do not result from the Project, are based on a misunderstanding of Project activities, and pertain to issues that have been earlier reviewed and addressed. Management offers the following responses and clarifications on the issues below.

vii. Alleged threat to the Lakshmi Narayan Temple: The Lakshmi Narayan temple has not been affected by the works on site, nor is it at risk of being affected by future works. The temple is not at risk from muck disposal, which is occurring at a distance from the temple. No muck is being or will be dumped behind or in the immediate vicinity of the temple. Management has included aerial photos showing that no muck is dumped behind the temple.

viii. The Requesters’ allegation that the temple is at risk from muck dumping stems from a misunderstanding of the Project activities that are taking place around the temple. What the Requesters erroneously identify as “muck dumping” behind the temple is in fact gravel used to fill in and reinforce the slope behind the temple, which supports an access road to the platform for the tunnel boring machine (TBM). The fill material underneath the TBM platform is bound by vegetated slopes on both sides, and some vegetation at the foot of the hill. The gabion wall behind the temple is not a retaining wall for muck and is well designed, including appropriate drainage. Rainfall runoff flows along the access road to a nearby natural drain, so as to prevent slippage of the slope. In addition, THDC plans to construct drainage along the access roads and to replant the section.

ix. Physical cultural resources, including the Lakshmi-Narayan temple, were assessed in line with OP 4.11, as part of Project preparation. The Project Environmental Impact Assessment (EIA) recognized the need to preserve the temple and the Project developed specific plans to preserve and upgrade the temple complex. THDC commissioned the Archaeological Survey of India (ASI), the country’s competent body for archaeological research and the conservation/preservation of cultural historical monuments, to further assess the Lakshmi Narayan temple in 2013 and 2017. At the request of the Government, ASI conducted yet another survey of the temple in 2022. These assessments confirm the overall degraded state of the temple. Contrary to the Request’s assertion, ASI does not conclude that Haat should be preserved entirely. ASI’s assessment of the age of the temple also contradicts the Requesters’ claim of the temple’s linkage to Adi Shankaracharya (a Vedic scholar and teacher).

x. Alleged deterioration of socio-economic conditions: Comprehensive studies carried out by the Project and reviewed by the Bank do not support the alleged “worsening
economic conditions of community members.” The Project has sponsored targeted and tailored mitigation measures, which were based on several studies assessing ex-ante the potential socio-economic impacts of the Project on local communities. The end-term evaluation report for the Resettlement Action Plan (RAP) finds improved socio-economic conditions for displaced households from Haat village in all the major occupations, which have not changed in the post-project scenario.

xi. The post-resettlement evaluation found a 37 percent increase in per capita income from agriculture, a 50 percent increase from business, 11 percent in the service sector and 42 percent in the labor sector in 7 land-affected villages. In Eldana and Daswana (the resettlement colonies to which the Haat villagers moved), the report found a more than 81 percent increase in per capita income from agriculture, a 50 percent increase from business, 34 percent in private sector employment and 38 percent from labor activities. The substantial increase for those with income derived from agriculture was noted as resulting from the introduction of improved agricultural techniques and support from the nongovernmental organization (NGO) hired for RAP implementation and government officers.

xii. Management notes that the socio-economic survey presented by the Requesters lacks methodological rigor as it is entirely based on self-declaration and perception. None of the responses have been verified or are supported by evidence. As such, the survey could be susceptible to well-known methodological challenges such as persuasive framing, and the issue of systemic under-reporting of income. First, the way the questionnaire has been structured leads to an inevitable conclusion that the community is fully dependent on THDC for its economic needs. This question is misplaced as the community itself demanded employment with THDC. While it is true that the amount of agricultural land was reduced following the land acquisition process, the survey fails to clarify the fact that most of the acquired land was not agricultural, and therefore its productivity was low. The fact that the average size of the houses constructed in the resettlement colonies is more than twice the size of the original houses is not captured in the survey, which only cites the higher cost of construction. Finally, the survey does not capture the broad support provided by the Project through benefit sharing, community development funds, and targeted training programs. In Management’s view, the survey cannot be considered as credibly challenging the comprehensive studies that the Project has commissioned, which indicate positive socio-economic developments in the community.

xiii. Water supply: THDC is providing sufficient water for the domestic needs of the resettlement site, well above the state-prescribed minimum amount and greater than that previously accessed by the community. The alleged water shortage raised in the Request is caused by an unfair diversion of water among community members inside the resettlement colony. Several households have installed pumps tapping into the community’s service delivery line to fill their personal rooftop tanks. Others also use the water to augment rainfed irrigation, especially for watering the vegetable plots close to the houses. This affects equitable water availability for some households. While this is not a matter of the Project’s compliance with policy, THDC, which has
already enhanced supply recently in response to the community’s complaints, is willing to support the community to also address this internal distribution challenge.

xiv. Management has carefully reviewed Project implementation arrangements to ensure that they continue to meet Bank policy requirements. It is noteworthy that the Project’s engagement with the local community has been constant since 2006 and that the Borrower has been taking into account villagers’ concerns regularly, which led to design adjustments. The Project’s GRM remains in place and continues to address community concerns.

xv. Management does not believe that the concerns raised in the Request result from non-compliance with Bank policy. However, Management has nonetheless agreed with THDC on the actions below, which would help to address some of the Requesters’ concerns:

- THDC will bring forward its plans to further enhance slopes around the temple by planting them with vegetation. THDC had already agreed to extend this plantation to fully cover all dumping sites once the works are completed. In addition, to ensure better management of rain runoff, THDC has agreed to construct drainage along the access road to the TBM platform.

- THDC will, in consultation with the community, support the community in setting up an appropriate mechanism (through either the Gram Sabha or a dedicated new committee) for monitoring/regulating water use in the resettlement areas to establish a more equitable access to water for all households.
I. INTRODUCTION

1. On August 19, 2022, the Inspection Panel registered a Request for Inspection, IPN Request RQ22/04 (hereafter referred to as “the Request”), concerning the India: Vishnugad Pipalkoti Hydro Electric Project (“VPHEP,” or “the Project”) (P096124) (Third Request for Inspection) financed by the International Bank for Reconstruction and Development (“IBRD,” or “the Bank”).

2. Structure of the Text. The document contains the following sections: Section II presents the Request; Section III provides background information on the Project; Section IV discusses special issues; and Section V contains Management’s Response. Annex 1 presents the Requesters’ claims, together with Management’s detailed responses, in table format. Annexes 2 and 3 provide drawings of pertinent landscaping plans and engineering designs. A map of the Project and relevant photos are also provided.

II. THE REQUEST

3. The Request for Inspection was submitted by 83 community members of Haat village in Chamoli District, Uttarakhand (hereafter referred to as the “Requesters”). The Requesters have asked for confidentiality and authorized three individuals to represent them.

4. The Request contained several annexes, which were provided to Management with redactions to preserve confidentiality. They include the following:

- Resolution (in Hindi) of Gram Sabha Haat authorizing representatives;
- Letter dated 21.12.2021 from NGO Indian National Trust for Art and Cultural Heritage (INTACH) copied to THDC India Limited (THDC) and the World Bank concerning Haat village and temple;
- 92 survey sheets and English translation of survey sheet circulated to villagers;
- Picture of an allegedly ancient copper inscription regarding Haat village;
- Resolution dated 28.03.2022 passed by Haat village declaring temple as heritage site;
- Report prepared by Dr. Juyal and Prof. Sundriyal suggesting alternate muck dump site; and
- Minutes of Prime Minister’s Office meeting on 25.02.2019 regarding hydropower in Uttarakhand.
III. PROJECT BACKGROUND

5. **The Project.** The VPHEP was approved on June 30, 2011, for a total Project cost of US$922 million. The Bank committed to a Loan of US$648 million to the Borrower, THDC, which is also the implementing agency and is providing the remaining US$274 million. The Loan is guaranteed by the Government of India. After two cancellations of US$100 million each, the current Bank financing amount is US$448 million. The current closing date of the Project is June 30, 2023. It is a Category A Project, and the following safeguard policies are triggered: Environmental Assessment (OP/BP 4.01), Natural Habitats (OP/BP 4.04), Physical Cultural Resources (OP/BP 4.11), Involuntary Resettlement (OP/BP 4.12), Forests (OP/BP 4.36), Safety of Dams (OP/BP 4.37), and Projects on International Waterways (OP/BP 7.50). Cumulative disbursements as of the date of this report amount to 41 percent of the Loan amount.

6. **Project Objectives.** The Project development objectives are to “(a) increase the supply of electricity to India’s national grid through the addition of renewable, low-carbon energy; and (b) strengthen the institutional capacity of the Borrower with respect to the preparation and implementation of economically, environmentally and socially sustainable hydropower projects”. The VPHEP has been designed as a 444 MW run-of-river hydropower generation project on the Alaknanda River in Uttarakhand, India. It will generate 1,636 GWh in a 90 percent dependable year, and it will help reduce the need to expand thermal generation in the Northern Grid of India.

7. **Project Components.** The Project has two components: (i) constructing the 444-MW hydroelectric project in Chamoli District, Uttarakhand, India; and (ii) supporting capacity building and institutional strengthening at THDC. The issues raised in the Request relate to the first component.

8. **Previous Requests for Inspection.** The Inspection Panel (“the Panel”) previously reviewed two Requests for Inspection on the Project. The first was received on July 23, 2012, following which the Panel investigated and submitted its Investigation Report¹ to the Board of Executive Directors (the “Board”) on July 1, 2014 (the “2014 Investigation” or the “Investigation”). On September 30, 2014, the Board approved the action plan included in the Management Report and Recommendation² submitted in response to the Panel’s Investigation Report; the Action Plan is still under implementation and Management is providing annual progress reports to the Board. The second Request for Inspection was received on March 1, 2022. The Panel did not register this Request since it determined that the concerns raised therein were related to issues already investigated in 2014 and that it did not introduce new evidence as required under the Panel Resolution. The Panel therefore issued a Notice of Non-registration concerning the second Request on April 20, 2022.³

9. **Request for Inspection received on July 12, 2022.** In their Request received by the Panel on July 12, 2022, the Requesters allege that VPHEP has already caused them harm, and that Project-related muck dumping is likely to harm physical cultural resources. They maintain that the Project neglected to explore alternative dumping sites. The Requesters also raise concerns regarding the involuntary resettlement of Haat village households and loss of livelihoods; they also have complaints about the quality of water supply services provided in the resettlement areas. They claim the grievances of the affected community members are not heard. Furthermore, they question the safety of the dam once constructed.
IV. ELIGIBILITY CONSIDERATIONS

10. **Management submits that the Request is ineligible according to the Resolution Establishing the Panel.** Requests that are considered ineligible for investigation include those related to a particular matter or matters over which the Panel has already made its recommendation upon having received a prior request, unless justified by new evidence or circumstances not known at the time of the prior request.

11. **In Management’s view, this Third Request solely covers either issues that were already investigated in 2014, or issues that were raised in the Second Request and which the Panel considered as not qualifying as new evidence or circumstances.** Specifically, the Panel notes in its Notice of Registration that this Third Request presents new evidence or describes new circumstances in relation to: (i) physical cultural resources and the allegation that muck dumping is threatening the stability and the existence of the Lakshmi Narayan Temple, (ii) the allegation of worsening economic conditions of community members, and (iii) the allegation of limited accessibility to water supply by community members. However, as elaborated below, none of these three issues present new circumstances that were not raised in the earlier Requests, nor are the allegations supported by new evidence. The physical cultural resources and the resettlement and rehabilitation packages, including access to water supply, were all either reviewed or assessed by the Panel under the First or the Second Request. In fact, the Panel itself concluded in its Notice of Non-registration of the Second Request for Inspection, dated April 20, 2022, that “the concerns raised in this Request – including resettlement, rehabilitation and the protection of physical cultural heritage – relate to aspects of the Project that were addressed in the 2014 investigation. The Panel also notes Management’s statement that the Lakshmi Narayan Temple and other small community temples in the village will be protected. [...] The Panel further notes that the protective measures are currently under implementation.”

12. **While the Third Request introduces new documents, these are neither substantive for the case, nor do they present new evidence or circumstances as required by the Panel Resolution:**

   - **Report of ASI on the Lakshmi temple (dated 04.04.2022):** This report confirms the findings in the Environmental Impact Assessment/Environmental Management Plan (EIA/EMP) of the archaeological value of the temple and is also consistent with ASI’s earlier reports. This report does not present new evidence or circumstances.

   - **Letter dated 21.12.2021, from INTACH concerning Haat village and temple.** This letter does not contain any new information or evidence. INTACH is a nongovernmental organization having no official capacity, and as such is expressing its views as a third party on the matter. ASI remains the sole competent authority to opine on issues of archaeological historicity in India, and therefore this letter does not have any evidentiary value or add any new information.

   - **92 survey sheets circulated to villagers:** As elaborated in more detail below, the survey lacks basic methodological requirements. The survey is entirely based on self-declaration, and none of the responses in the survey have been verified or are
supported by evidence. Moreover, many responses are inconsistent with findings of other studies evaluating the post-resettlement socio-economic status of the community. Hence, the survey cannot be considered credible, and therefore lacks any evidentiary value.

- **Picture of an allegedly ancient copper inscription regarding Haat village:** Management is not aware of the provenance of the copper inscription, its original location, or its historical relevance, and is hence unable to comment on it. Management further notes that none of the three ASI reports make any reference to any copper inscription, and therefore its relevance to the current case is not apparent.

- **Resolution (in Hindi) of Gram Sabha Haat authorizing representatives and Resolution dated 28.03.2022 passed by Haat village declaring temple as heritage site:** Management acknowledges the Haat Gram Sabha resolution declaring the Lakshmi Narayan and other temples as protected by the Gram Sabha. The cultural significance of the Lakshmi Narayan temple was already recognized in the EIA and reflected in the EMP, and as detailed below, THDC continues to undertake mitigation measures for this temple in a manner consistent with OP 4.11. Management also notes that the Gram Sabha has no authority to declare the historical character of buildings and their eligibility for archaeological protection and therefore this resolution does not have any evidentiary value or add any new information.

- **Report prepared by Dr. Juyal and Prof. Sundriyal suggesting alternate muck dump site.** The report asserts that muck is being dumped above the Lakshmi Narayan temple, which is incorrect. The report’s considerations and conclusions are not relevant, because they are based on incorrect assumptions. Hence, this report does not have any relevance or evidentiary value.

- **Minutes of Prime Minister’s Office meeting on 25.02.2019 regarding hydropower in Uttarakhand:** These minutes reflect the Government’s decision that construction of the VPHEP was permitted to proceed after a detailed review conducted by the Government of India. Management fails to understand the relevance of this document for this Request.

13. **In Management’s view, the requirement to present new evidence or circumstances cannot be met by submitting a request that relates to the same matters over which the Panel has already made its recommendation twice previously, together with documents that either have no evidentiary value or substance or do not relate to the issue of material harm allegedly resulting from serious noncompliance with Bank policies.**

14. **The Panel process does not provide for challenges to the Panel’s decisions and findings by requesters.** Hence, it does not provide for repeat filings of requests if requesters are not satisfied with the Panel’s decision. Paragraphs 15(d) and 29(f) of the Panel Resolution articulate clear requirements to prevent repeat appeals from occurring. In Management’s view, however, this is the case with the Third Request, where these clear requirements were not met.
As further elaborated below and in its 7th MAP Progress Report\(^4\) submitted in February 2022, it is Management’s view that all Project-specific claims of harm or potential harm raised in the Third Request have either already been addressed or are currently being addressed through mitigation and management measures. The Bank and THDC have maintained open channels of communication with the community to ensure that their concerns are heard and addressed, and THDC has committed to continue engaging with the community and the district administration to resolve any remaining concerns. Therefore, Management believes that this Third Request is not eligible for investigation.

V. MANAGEMENT’S RESPONSE

16. The Requesters’ claims, accompanied by Management’s detailed responses, are provided in Annex 1.

17. As explained above in more detail in section IV, this Request, in Management’s view, is ineligible according to the Board Resolution establishing the Inspection Panel. This Third Request to investigate the Project covers issues that either were already investigated in 2014, or issues that were raised in the Second Request in March 2022, and which the Panel considered as not qualifying as new evidence or circumstances. While this Third Request attached new documents, these are neither relevant for the case, nor do they contain any new evidence or relevant information that would qualify as “new evidence or circumstances not known at the time of the prior request[s],” as required by the Resolution.

18. Management notes that the Panel’s Notice of Registration mentions that this Third Request presents new evidence or circumstances that relate to the following issues: “(i) physical cultural resources and the allegation that muck dumping is threatening the stability and the existence of the Lakshmi Narayan temple; (ii) the allegation of worsening economic conditions of community members; and (iii) the allegation of limited accessibility to water sources by community members.”

19. Management’s review of the matter demonstrates that the allegations raised in the Request are either not new and are being managed already, or are unsupported, and that the cited adverse impacts are not substantiated. Management has carefully reviewed the issues raised in the Request and responds in more detail to each of the issues below.

20. The Lakshmi Narayan temple has not been affected by the works on site, nor is it at risk of being affected by future works. Moreover, the Project has developed specific plans to preserve and upgrade the temple complex. The temple is not at risk from muck disposal, which is occurring well away from the temple. No muck is being or will be dumped behind or in the immediate vicinity of the temple. Management has included additional aerial photos showing that no muck is dumped behind the temple. The gabion wall behind the temple is not a retaining wall for muck and is well designed, including appropriate drainage. Rainfall runoff flows along the access road to a nearby natural drain, so as to prevent any slippage of the slope. In addition, THDC plans to construct drainage along the access roads and to replant the section.

21. Comprehensive studies carried out by the Project and reviewed by the Bank do not support the alleged “worsening economic conditions of community members.” The Project has sponsored targeted and tailored mitigation measures, which were based on several studies assessing ex-ante the potential socio-economic impacts of the Project on local communities. The end-term RAP evaluation report finds improved socio-economic conditions for displaced households from Haat village in all the major occupations, which have not changed in the post-project scenario.

22. Management notes that the socio-economic survey presented by the Requesters lacks scientific and methodological rigor as it is entirely based on self-declaration. None
of the responses have been verified or are supported by evidence. As such, the survey could be susceptible to well-known methodological challenges such as persuasive framing, and the issue of systemic under reporting of income. Moreover, the survey does not capture the broader support provided by the Project through benefit sharing, community development funds, and targeted livelihood training programs. In Management’s view, the survey cannot be considered as credibly challenging the comprehensive studies that the Project has commissioned, which were carried out by professional staff, qualified in surveying and evaluating the socio-economic status of communities. The end term evaluation survey clearly brought out that income levels of the community members especially from agriculture and business have increased multifold and the new houses constructed in the resettlement colonies on an average are more than twice the size of their previous houses. Even the occupational pattern has remained almost the same. Moreover, the survey responses do not capture grants and support that have been provided by the Project.

23. **THDC is providing sufficient water for the domestic needs of the resettlement site, well above the state-prescribed minimum amount** and greater than that previously accessed by the community. The alleged water shortage raised in the Request is most likely caused by unfair diversion of water among community members inside the resettlement colony. Several households have installed pumps tapping into the community’s service delivery line to fill their personal rooftop tanks. Others also use the domestic water to augment rainfed irrigation, especially for watering the vegetable plots close to their houses. The supply scheme has not been designed for either and hence, this affects an equitable water supply for households, especially those at the tail end of the line. While this is not primarily a matter of the Project’s compliance with Bank policy, THDC, which has already enhanced supply recently in response to the community’s complaints, is willing to support the community to also address this internal distribution challenge.

24. **Management has carefully reviewed Project implementation arrangements to ensure that they continue to meet Bank policy requirements.** It is noteworthy that the Project’s engagement with the local community has been constant since 2006 and that the Borrower has been taking into account villagers’ concerns regularly, which led to design adjustments.

25. Below, Management expands on its response to three of the allegations: (i) threat to Lakshmi Narayan temple; (ii) worse socio-economic conditions; and (iii) water supply.

**Alleged threat to the stability and the existence of the Lakshmi Narayan temple**

26. **Background.** Haat village was acquired in 2011 under eminent domain, applying OP 4.12. While acquisition of the entire village was not originally needed for the Project, it was acquired at the request of the community, which wished to be relocated to lands they already owned across the river. The relocation took place, and to date, all residential dwellings in the village have been dismantled as the area is now serving as one of four approved muck disposal sites for the Project work’s excavation. THDC has, from the start of the Project,

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3 Per state regulations the minimum water supply for rural households has been determined at 55 liters/per capita/day. THDC is providing 810 liters/day/household in the resettlement colonies.
committed to preserve the village’s Lakshmi Narayan temple, as evidenced in the Project’s EIA and EMP and repeated assurances to the community.

27. Besides preserving the temple, THDC has also committed to undertake land restoration and landscaping to address access and aesthetic concerns for the temple area once civil works are completed, and Project facilities have been dismantled and removed. A post-construction landscaping plan of the temple and its surroundings has been prepared by THDC and reviewed by the Bank (see Annex 2).

28. In addition to the Lakshmi Narayan temple preservation efforts, other preservation efforts for physical cultural resources have been carried out in Haat village in accordance with the EMP. This includes: (i) planting of Bilwa trees in consultation with the Gram Pradhan and local community members; (ii) protecting other small community temples in the village; and (iii) moving smaller temples and shrines in private homes together with their residents.

29. Physical cultural resources, including the Lakshmi-Narayan temple, were assessed in line with OP 4.11, as part of Project preparation. The Project EIA recognized the need to preserve the temple and the Project developed specific plans to preserve and upgrade the temple complex. THDC commissioned the ASI, the country’s competent body for archaeological research and the conservation/preservation of cultural historical monuments, to further assess the Lakshmi Narayan temple in 2013 and the study was revisited in 2017. At the request of the Government, ASI conducted yet another survey of the temple in 2022.

30. Notwithstanding the Project’s commitment to preserve the temple, Management notes that the Request does not correctly represent ASI’s assessment of the temple, which ASI notes has “gone through many alterations” and that “except the sanctum, rests of the components are not old and later added.” Contrary to the Request’s assertion that Haat should be preserved entirely, ASI concluded that the residential structures in Haat “are found to be simple houses or their remains which are devoid of any archaeological or artistic feature.” Moreover, ASI’s assessment of the age of the temple contradicts the Requesters’ claim of the temple’s linkage to Adi Shankaracharya.6

31. Management further notes that the letter by INTACH, presented as additional evidence, does not contain any new information. Moreover, INTACH is a nongovernmental organization having no official capacity, and as such is expressing its views as a third party on the matter. ASI remains the sole competent authority to opine on issues of archaeological historicity in India.

Safety of the temple

32. The Lakshmi Narayan temple has not been affected by the works on site, nor is it at risk of being affected by future works. As noted above, no muck is being or will be dumped behind or in the immediate vicinity of the temple. The temple is not at risk from muck disposal, which is occurring well away from the temple. On the contrary, the Project has developed specific plans to preserve and upgrade the temple complex. Once construction

6 Indian Vedic scholar of the 8th century AD. ASI states the temple may be dated to 11th - 12th century AD.
works are completed, land remediation and landscaping will further improve the accessibility and appearance of the area around the temple.

33. The Requesters’ allegation that the temple is at risk from muck dumping stems from a misunderstanding of the Project activities that are taking place around the temple. Muck is not being dumped behind the temple or in its immediate vicinity. What the Requesters erroneously identify as “muck dumping” behind the temple is in fact gravel used to fill in and reinforce the slope behind the temple, which supports an access road. The gabion wall has been constructed to protect the temple from any slippage of this slope. As seen in Photo 1 below, vegetation has already begun to grow and cover the area, disproving the claim of muck dumping taking place there. Both access roads are in use, which would not be possible if muck were being dumped, in particular in the area near the lower road. As explained below in more detail, the area around the temple will be revegetated and stability of slopes is being duly monitored.
Photo 1: Aerial photo of the temple complex and the surrounding project works (August 26, 2022). No muck is being dumped behind the wall to the north of the temple complex (i.e., behind the gabion wall).
34. **Muck dumping occurs in other parts of the former village, well away from the temple.** Management notes that THDC’s use of the acquired village for muck dumping is fully in line with national regulations, and the required environmental permits have been obtained. Since the temple will be preserved and accessibility is provided, no harm results from the muck dumping in the former village.

35. **The same applies to the gravel platform visible to the right of the temple (see Photo 2).** This gravel has been deposited there one time only, to create a platform for the concrete plant that is casting the segments for the headrace tunnel. The completed segments are being safely stored around the plant until they are used in construction. The area will not be expanded and does not impinge on the temple complex. The use of the area for this purpose also means that muck dumping around the temple would not be possible in any case, as it would interfere with the production and storage of the tunnel segments. The slopes of the platform will also be restored with vegetation once civil works are completed, and Project facilities have been dismantled and removed.

36. **The gabion wall behind the temple supports the slope and the access road behind the temple (see Photo 3).** This wall does not serve as a retaining wall against muck, nor was this ever intended. The gabion wall is about 100 m long and up to 9 m thick at the base. This gabion wall was further strengthened with a 100-mm layer of aggregate. As can

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7 The muck disposal sites have been approved by the Ministry of Environment and Forests & Climate Change (MoEFCC) and mentioned in their Environmental Clearance (EC) of 2021. The EC has been upheld by India’s highest court on environmental aspects, the National Green Tribunal (NGT), in its order of August 16, 2022.
be seen in Photo 4, there is no muck, or any other debris being retained by, or piled up against, this wall in any way. In fact, the gravel fill is reinforcing the slope at the foot of the TBM platform against any potential slippage. The wall has been designed taking into account various engineering aspects. Any runoff produced by rain flows along the access road to nearby natural drainage, protecting against slippage of the slope. Further, the gabion wall has been provided with several drains to reduce any potential hydrostatic pressure that may arise due to seepage of rainwater. THDC also plans to construct additional drains along the access roads to direct runoff to the natural drainage. Hence, the concerns that this wall would not be strong enough to withhold dumped muck do not have any merit as this is neither happening, nor is it planned in the future. This misunderstanding also appears in ASI’s 2022 note, as well as in the technical paper (“Suggestion for alternate location for muck dumping from edit tunnel at Hat village”) attached to the Request.

37. Management has reviewed the technical paper (“Suggestion for alternate location for muck dumping from edit tunnel at Hat village”) attached to the Request. As a general remark, it should be noted that the paper starts from the incorrect assumption that muck is dumped and stored “above the [...] temple.” Since this is not the case, the rationale and conclusion of the paper are not relevant.

38. Moreover, the paper does not provide a comprehensive analysis of muck dumping alternatives with regard to their technical, environmental, social, safety, and financial viability criteria. The muck dumping solution suggested by the paper would, in Management’s view, introduce much greater environmental risk. A more detailed review of the paper can be found in Item 6 of Annex 1.

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8 Inspection Note of Lakshmi Narayan temple at Hatgaon (village Haat) Pipal Koti, District Chamoli, Archaeological Survey of India (ASI) April 04, 2022 (Second attachment to the Request).
Alleged worsening economic conditions of community members

39. **Management notes that the socio-economic survey presented by the Requesters lacks methodological rigor as it is entirely based on self-declaration.** None of the responses have been verified or are supported by evidence. As such, the survey could be susceptible to well-known methodological challenges such as persuasive framing, and the issue of systemic under-reporting of income. The survey also does not capture the landowners’ consent to relocation, which almost all of them provided in signed individual Memorandums of Understanding (MoUs) with THDC.

40. **Moreover, the survey does not capture the broad support provided by the Project through benefit sharing, community development funds, and targeted training programs.** In Management’s view, the survey cannot be considered as credibly challenging the comprehensive studies that the Project has commissioned, and which were carried out by professional staff, qualified in surveying and evaluating the socio-economic status of communities. Apart from the mutually agreed compensation for lost assets, the Project has paid a special grant of INR 1 million (about US$12,520) to the displaced families of Haat. THDC has undertaken several community development activities with particular focus on women, children, disabled, and elderly persons, in areas such as health, education, drinking water, peripheral development, etc., in partnership with the relevant government departments, NGOs and private firms to promote sustained livelihood, overall development and well-being of the target communities. Benefits range from capacity building of the individuals to providing support to the community. The Project also has undertaken various activities for socio-economic improvement of the surrounding community. This include providing scholarships, extending educational facilities for girls, rural sports, rural medical
camps, access to the Project dispensary, etc. The Project is also paying the equivalent of 100 days of minimum agriculture wages to each family in the Project area to address the loss of fuel and fodder. This will be paid in a phased manner during the construction period. The Project, once commissioned, will provide 100 units of free electricity to each affected household per month for a period of 10 years from the date of commissioning.

41. **Management notes that the community’s socio-economic situation had improved when it was evaluated five years after the start of the resettlement process.** Bank policy requires that “displaced persons should be assisted in their efforts to improve their livelihoods and standards of living or at least to restore them,” and these efforts have been carefully reviewed and cleared by the Bank, carried out with sufficient budget, and are well documented. **It is not reasonable, nor in line with Bank policy, to hold the Project responsible for any future changes in the socio-economic status of Project-affected people (PAPs), specifically at a time when the sources for such changes may be well beyond the relocation timeframe.**

42. **The end-term RAP evaluation report found a 37 percent increase in per capita income from agriculture, a 50 percent increase from business, 11 percent in the service sector and 42 percent in the labor sector in 7 land-affected villages. In Eldana and Daswana (resettlement colonies), the report found a more than 81 percent increase in per capita income from agriculture, a 50 percent increase from business, 34 percent in private sector employment and 38 percent from labor activities.** The substantial increase for those with income derived from agriculture was noted as resulting from the introduction of improved agricultural techniques and support from the NGO hired for RAP implementation and government officers.

43. **The survey does not capture the fact that the average size of the houses constructed in the resettlement colonies are more than twice the size of the previous houses.** The increased size of the houses reflects the higher cost of construction that is cited in the survey.

44. **The Project has developed targeted and tailored mitigation measures for project-affected households in plans that were based on several studies assessing ex-ante the potential socio-economic impacts of the Project on local communities, and these measures have been successfully implemented.** The studies and plans include a comprehensive EIA, RAP, and a Rehabilitation Action Plan. The end-term RAP evaluation report finds improved socio-economic conditions for displaced households from Haat village.

45. **Baseline data was provided by the Social Impact Assessment and compared with the RAP mid-term evaluation report (2012) and the end-term RAP evaluation report (2019).** As per the baseline, the major occupation was agriculture, which the communities

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9 The 2019 end term evaluation was carried out at the end of RAP implementation (RAP implementation took 5 years). All Haat households (except the 6 who had refused to accept the compensation) had moved to the resettlement colony by the time the end term evaluation was carried out. Of the 77 households that moved to the resettlement colonies, 75 percent had done so by 2015, and 94 percent had moved by 2017.
are still practicing. Agriculture was followed by government service and then non-agricultural labor. None of these have changed in the post-project scenario.

46. In addition to the livelihood restoration measures planned and implemented in consultation with the community, the Project also supports benefit-sharing mechanisms that support the community. There are two categories of local development funds:

- The first includes dedicated funds of INR 90 million (about US$1.12 million) to be used for the 19 affected villages over five years, during the construction period. Investment plans would be prepared by the communities. Some contracts, up to INR 200,000 (about US$2,500), were implemented by the community members.

- The second requires, as mandated by the National Hydro Policy, that one percent of the plant’s profit be available for local development activities in a wider area, comprising both directly and indirectly affected communities, after the commissioning of the Project.

47. THDC has, as a part of its efforts to restore the livelihoods of PAPs, employed a range of initiatives, which include direct employment opportunities, livelihoods training, and entrepreneurship development support. As the majority of the displaced community (140 out of total 148 displaced households), residents of Haat were often prioritized in the implementation of these initiatives, as detailed below.

48. Of the 551 PAPs who were employed by the Project, 122 PAPs are from the Haat community (72 hired by THDC and the remaining 50 by Hindustan Construction Company (HCC), the main civil works contractor on the Project). Of the 551 PAPs, THDC has employed 171 (18 as permanent employees; rest as contractual workers), while HCC has employed 218 PAPs directly and has provided income support to the rest through other means such as vendors, hiring of vehicles, leasing of land, renting of houses, etc.

49. In addition, several employment enhancement opportunities have been generated under the Project. Apart from direct employment under the Project, capacity building programs to enhance the income of PAPs were undertaken under the Project. In 2014-2015, THDC sponsored vocational training of 246 youths in sectors such as hotel management, motor mechanics, and masonry, or in occupations such as fitter, electrician, and excavator operator. In addition, contracts for small civil works construction such as pathways to temples (not located in Haat), boundary walls, and water supply works, up to INR 200,000, have been awarded to eligible PAPs.

50. Moreover, since September 2019, THDC has engaged a specialized livelihood development agency (Mrida) to develop land-based employment opportunities in the area and foster entrepreneurship among the PAPs and other community members. This initiative was in response to the growing demand from local communities for jobs with the Project, which it was not feasible for the Project to support. Mrida works with local communities to identify livelihood opportunities and helps them access those with technical assistance, accessing government subsidies, building market linkages, etc. So far,
Vishnugad Pipalkoti Hydroelectric Project (3rd Request)

a total of 104 pilots are under implementation benefitting 241 beneficiaries. Of these, 56 beneficiaries are from the Haat community.

51. **Under the local development funds, by March 2022, THDC had implemented community development activities as part of its local benefit-sharing mechanisms with a total budget of INR 104 million (about US$1.42 million).** These include, together with the construction/repair contracts noted above, construction of small community assets, extending health and education support to the community, and livelihood support.

52. **Fuel and fodder access. The Project is implementing mitigation measures for possible loss of access to community forest lands for fuel and fodder.** It is further financing the replanting of fodder material and trees in degraded areas as a compensation measure. Since 2012, each affected household has been provided with a cash annuity to compensate for the temporary loss of access to the van panchayat (i.e., community forest) for collecting fuel and fodder during the construction period. The annuity is equal to 100 days of minimum agricultural wages and is being paid to households from all Project-affected villages. As of July 2022, THDC had disbursed INR 122,786,400 (about US$1.57 million) to 2,596 families, including 86 from the Haat community. This allowance will continue until the end of the construction period.

53. Thirty-three widows from Haat have benefitted from the widow’s pension. Pensions are being paid by Life Insurance Corporation of India (for 22 widows) and for remaining 11 widows by the State Bank of India. THDC has signed agreements with these two agencies and paid the premium under the pension scheme for the widows.

**Alleged limited accessibility to water sources by community members**

54. Prior to the resettlement, the Haat community did not have piped drinking water. Water had to be fetched from nearby natural sources, limiting the amount available to what could be carried by each household. Each household in the resettlement areas receives piped water at home through a water supply network built and maintained by THDC.

55. **THDC is providing sufficient water for the domestic needs of the resettlement site, well above the state-prescribed minimum supply.** Piped water supply to the resettlement colonies has been successively increased in response to demand from the community, from an initial 20,000 liters per day to 40,000 liters per day and again to the present 64,000 liters per day (or 810 liters per day per household). According to Uttarakhand state guidelines, rural water supply schemes should envisage provisioning at least 55 liters/per capita/day.\(^{10}\)

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\(^{10}\) As per the manual on “Water Supply and Treatment,” issued by the Central Public Health & Environmental Engineering Organization, for households with piped water supply but without sewerage, the minimum water supply has been determined at 70 liters/per capita/day. In 2019, this norm was revised to 55 liters/per capita/day for rural water supply. THDC is providing 810 liters/day/household in the resettlement colonies.
56. After PAPs moved to the main resettlement colonies (Eldana and Daswana), THDC provided piped drinking water to all houses. The pumping facility set up by THDC includes a main tank of 24,000 liters capacity and two pumps, a 10 HP pump for Eldana and a 12 HP pump for Daswana.

57. There are two tanks of 6,000 liters capacity each in Daswana, and four tanks of 5,000 liters capacity each in Eldana. The total capacity of the tanks is 32,000 liters, and the water is pumped twice a day, securing an average, total water supply of 64,000 liters, or 810 liters per day per household in the two colonies.

58. THDC regularly monitors the supply and quality of water and cleans the tanks at six-month intervals. The last monitoring was done in June 2022 and quality was found acceptable.

59. The complaints of water shortage raised in the Request likely result from the unfair water usage practices by community members inside the resettlement colonies. Several households have installed pumps tapping into the service delivery line to fill their personal water tanks (see Photo 5 above). This affects the water pressure and available volume, and hence impacts equitable water supply to all houses in the village, with those houses located at the tail end of the piped network suffering the impacts more frequently. The supply network was not designed to support operation of individual household water pumps. In addition, some households are using the domestic water supply to augment rain-fed irrigation especially for vegetable plots close to their houses. This use of domestic drinking water for irrigation also contributes to the water scarcity complaints by community members, despite sufficient supply by THDC to the main line. In response to complaints, THDC has augmented the water supply to the tail end houses by increasing the diameter of the distribution pipes.

60. In Management’s view, this is not a matter of policy compliance for the Project, as THDC is providing sufficient quantities of water. The issue of unfair water diversion needs to be addressed by the community. Management has suggested that THDC offers to
assist the community to find a solution internally that would ensure equitable water distribution and consumption in the resettlement colony. Management has also asked THDC to consider means to measure water distribution and consumption in the resettlement colony to help establish a more equitable distribution and consumption plan.

**Actions**

61. Management does not believe that the concerns raised in the Request result from non-compliance with Bank policy. However, Management has nonetheless agreed with THDC on the actions below, which would help to address some of the Requesters’ concerns.

- THDC will bring forward its plans to further enhance slopes around the temple by planting them with vegetation. Earlier, THDC successfully stabilized a large slope at the *Siyasain* dumping area by planting vetiver grass. THDC had already agreed to extend this plantation to fully cover all dumping sites and will expand this to include the areas adjacent to the temple. In addition, to ensure better management of rain runoff, THDC has agreed to construct additional drainage along the access roads to the TBM platform, channeling the surface runoff to a nearby natural drain.

- THDC will, in consultation with the community, support the community in setting up an appropriate mechanism (through either the Gram Sabha or a dedicated new citizens’ committee) for monitoring/regulating water use in the resettlement areas to establish a more equitable access to water for all households.

**Conclusion**

62. In Management’s view, the Bank has followed the policies and procedures applicable to the matters raised by the Request. As a result, Management believes that the Requesters’ rights or interests have not been, nor will they be, directly and adversely affected by a failure of the Bank to implement its policies and procedures.

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11 *Chrysopogon Zizanioides*
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<td>1.</td>
<td><strong>OP 4.11 PHYSICAL CULTURAL RESOURCES OPERATIONAL MANUAL</strong></td>
<td><strong>Physical cultural resources, including the Lakshmi-Narayan temple, were assessed in line with OP 4.11 as part of Project preparation. The Project has developed specific plans to preserve and upgrade the temple complex. The temple has not been affected by the works on site, nor is it at risk to be affected by future works.</strong></td>
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|     |                                                                      | The Request cites the 2022 assessment of the temple by the ASI very selectively. “The Inspection report for the conservation of the Lakshmi Narayan temple at Hatgaon (Village Haat)” (“the Report”) included a comprehensive assessment of the Lakshmi Narayan temple, as well as of a significant number of other structures and remains, which were “in the ambience of the temple.”  
While the ASI called for the conservation of a very select number of identified remains, the Report points out that the remaining structures “which [were] supposed to be of ancient nature but […] are found to be simple houses or their remains which are devoid of any archaeological or artistic feature.” The Report further states that “..only Lakshmi Narayan temple is found worth enough to be considered as ancient structure which is renovated many times and altered with cement, concrete roof and mandapa and hall.” Finally, the Report mentions that THDC has approached ASI to take up the conservation work of Lakshmi Narayan temple for the last 2-3 years. The Report suggests that such work could be considered, but an agreement with the local community and THDC would be needed so that ASI could work efficiently.  
**Physical Cultural Resources assessment:** As described in the EIA1 of the Project, in 2009, an Archaeological Survey Report was prepared covering an area within a 7-km radius of the Project sites. Out of 63 villages, 10 contained archaeological/heritage remains.2 These remains are of various types (structures, pottery, religious statues, megalithic burials) and of diverse cultural significance, hence calling for tailored preservation measures. The survey carried out under the 2009 EIA identified the Lakshmi Narayan temple in Haat as the only monument of note, but went on to state that “this temple is not on the list of Protected monuments of Central and State Department of Archaeology.” Based on these findings in the EIA, the Project EMP included a special plan for preserving and enhancing the |
|     |                                                                      | **HISTORICITY OF HAAT ACKNOWLEDGED BY ASI-ON 04.04.2022**                                                                                                                                                |
|     |                                                                      | The Archaeological survey of India (ASI) visited the site of Haat on 15.03.2022 and submitted a report on 04.04.2022. Since the Lakshmi Narayan temple is an astounding 1000 years old, with the inner sanctum sanctorum still the original structure, it should have received immediately recognized the temple as an ancient monument and granted it due protection. The ASI in its report has admitted that the ‘Lakshmi Narayan temple is found to be worthy enough to be considered as ancient structure...’ and yet it is deplorable |

2 See Section “3.10.4. Exploration Results” of the Environmental Impact Assessment, November 2009
that such a site has not been protected and instead has been selected for dumping of debris.

**INTACH ALSO STRESSES THAT SITE OF HAAT VILLAGE SHOULD BE PROTECTED-ON 21.12.2021**

Taking cognizance of the cultural importance of the village and ancient temple structures, the Indian National Trust for Art and Cultural Heritage (INTACH) also recommended restoring the entire village. A letter sent by INTACH which is copied to the World Bank and THDCIL states as follows:

“Due to the high significance attached to the ancient temple site and Haat village, we urge THDC to recognize the ancient temples and remains as assets of national importance, and the funding agency, World Bank to restore the impacted sites and also conserve the historic village in entirety as part of the project, to encourage World Bank’s mandate of sustainable livelihood.”

THDC commissioned the ASI, the country’s competent body for archaeological research and the conservation/preservation of cultural historical monuments, to further assess the Lakshmi Narayan temple and its surrounding in 2013. In response to requests from the community, THDC requested ASI to undertake an additional assessment in 2017. In 2022 ASI expressed its willingness to take up the restoration of the temple, subject to agreement with the local community, as mentioned above.

The April 2022 Report noted the following:

“Although there is no evidence to ascertain the date of the temple, but on the basis of the architectural features it may be dateable to 11th – 12th century A. D.”

*It should be noted that the Adi Shankaracharya lived in the 8th century, hence a direct connection to the establishment of the temple is not possible.*

“The Lakshmi Narayan temple is a simple architecture, both internally and externally […] Except the sanctum, rests of the components are not old and later added. […] Various levels of the temple, architectural members […] suggest that the temple complex has gone through many alterations and additions”.

THDC is committed to the preservation of the Lakshmi Narayan temple as evidenced by its inclusion in the EMP and has also committed to enhancing the funds allocated for this purpose in the EMP, if so required. THDC has also been in regular contact with the ASI to ensure a professional and quality assessment of the site, as noted in the Report.

**Current Status of Lakshmi Narayan temple:** Consistent with the recommendations set out in the 2014 Investigation Report (paragraphs 209-210), the Project has taken steps to mitigate any potential risk to the Lakshmi Narayan temple. Muck is being disposed of away from the temple. For further discussion of this issue, see Item 5.

A post-construction landscaping plan of the temple and its surroundings has been prepared by THDC and will address access and aesthetic concerns for the area.

In addition to the Lakshmi Narayan temple preservation efforts, other physical cultural resource preservation efforts have been carried out in Haat village in accordance with the EMP:

- The Bilwa trees have been transplanted in consultation with the Gram Pradhan and local community members.
- Other small community temples in the village will also be protected. The EMP has budgeted the funds for the
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<td>enhancement of village temples; THDC is willing to provide supplemental funds if needed.</td>
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<td>- Smaller temples and shrines in private homes have been moved with the residents.</td>
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<td>2.</td>
<td>ANCIENT COPPER INSCRIPTION (TAMRAPATRA) FOUND AT HAAT</td>
<td>The existence of a copper inscription was brought to Management’s attention in December 2021. Management is not aware of the provenance of the copper inscription, its original location, or its historical relevance, and is hence unable to comment on it. Management further notes that ASI does not refer to the “copper inscription” in any of its three reviews of the Haat site.</td>
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<td>The epigraphic study of this copper inscription is under process in the ASI and final report is expected in August. Yet initial information has confirmed that the inscription has been deciphered to have been made by a 9th century trader, it also mentions the Haat village and refers also to a temple. Thus validating the historicity of the place.</td>
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<td>2014 – COPPER INSCRIPTION This artifact of great historical value and evidence, finds no mention at all. This is not surprising since the 2014 team did not investigate the immense cultural and heritage loss of the site and the temple in any manner whatsoever. Today however, after the villagers realized they could raise their voice, the ASI and INTACH admit that the site and temple are worthy of conservation.</td>
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<td>3.</td>
<td>THDCIL CONDUCTS ARCHAEOLOGICAL SURVEY OF TEMPLE IN 2009 FOR ITS EIA</td>
<td>It is incorrect that THDC has “suppressed” the historical importance of the temple. Project documents clearly indicate the existence of the temple, its significance according to the classification by the competent national body ASI, as well as the proposed steps to manage, preserve and enhance the temple complex.</td>
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<td>The wording alleged in the Request (“The project does not have any impact on cultural resources”) does not appear in the Project’s EIA. In fact, the EIA has the following relevant provisions:</td>
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<td>Section 2.4 Applicability of the World Bank Safeguard Policies (Page 9, Chapter 2 of the EIA report of 2009 states with regard to physical cultural resources that:</td>
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<td>“Within the project affected area, there are few old, abandoned buildings / structures, which lie on the way from Haat village to Siyasain village. Pilgrims used to halt at this place during their journey to Badrinath. It is suggested that the exact age of the structures may be ascertained. However, for the proposed development there will be no impact on the structures. There is only a small possibility of impacts on cultural properties (such as community religious properties, sacred groves, and chance-finds). The EIA includes procedures to identify such properties, and mitigate and manage impacts in the case, such properties are impacted. During construction if any artifacts are found then the chance find procedure will be applicable.”</td>
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<td>“Lakshmi-Narayan is located in PIAA area at Hat. The temple can be dated to 9-10th century A.D. This temple has gone under many structural alterations &amp; additions, but the garbhagrih / sanctum sanctorum is in its in situ position, partly buried.”</td>
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<td>Further the living traditions of the mountain villages has been acknowledged in the archaeological survey report which states –</td>
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<td>‘Besides archaeological remains such as cultural properties, sites, folklores, legends, buildings almost all 63 villages have preserved their paleontological, natural religious and sacred heritage in a very ritualistic and traditional manner.’</td>
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<td>BUT THDCIL SUPPRESSES HISTORICAL IMPORTANCE OF LAXMI NARAYAN TEMPLE Our village should never have been uprooted and rehabilitated in the first instance if the project authority (THDCIL) had accurately reported the presence of this ancient temple to which our village community is</td>
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<td>inextricably attached, and which makes it a protected site. But, unfortunately the company in its Environmental Impact Assessment (EIA) report stated as under:</td>
<td>The Archaeological Survey Report (Page 186 – Chapter 3 of the EIA report of 2009) states that “It is suggested that the temples falling in the villages on the Right Hand Side of river Alaknanda may be considered for enhancement and beautification”. The paragraph also mentions Haat. Further, the report elaborates on the chance find procedure and describes the recommendations for management/conservation measures. The report also states that “A tentative budget of Rs.25,00,000/- (Rupees Twenty Five Lakhs) is proposed for Archaeological Management.”</td>
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<td>“7.6 Impact on Physical and Cultural Resources: The project does not have any impact on cultural resources within the project influence area and project immediate affected area. –(THDC, EIA report)</td>
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<td>The report made by the THDC in its EIA dated (uploaded) 2009, acknowledges that while the outer structure of the temple may have been partially overlaid and repaired in the past, the inner sanctum of the temple is still original. But this critical fact was concealed at the time of seeking clearance and land acquisition, and our village thoughtlessly designated as a muck dump zone. In fact the authorities if they were sincere, and had good intentions, would have restored the temple using experts to its old traditional architectural design and beauty. In fact they should have notified the ASI at the time itself and shifted the project elsewhere. However they did not contact the ASI except as late as 2016. This has resulted in a grave injustice not only to our community but to our national heritage.</td>
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<td><strong>Section 3.10 of the EIA report of 2009 (Page 174-175) states that</strong>: “This temple has gone under many structural alterations &amp; additions, but the garbhgrih/ sanctum sanctorum is in its in situ position, partly buried. Since this temple is not in the list of protected monuments of Central and State department of archaeology. Being in neglect for a long time, the idols of the Lakshmi-Narayan has been stolen away in place of the original sculpture/idol a modern cemented un proportionate figure has been placed within the original well carved stone frame depicting Dasa avtar images, five on either vertical pillars of the frame. Some Shikhar members such as amlkas are lying scattered in the complex. There is no priest in this temple.”</td>
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<td>4.</td>
<td>ENTIRE GRAM SABHA OF HAAT PASSES RESOLUTION TO DECLARE TEMPLE AS PROTECTED HERITAGE SITE.</td>
<td>Management acknowledges the Haat Gram Sabha resolution declaring the Lakshmi Narayan and other temples as protected by the Gram Sabha. The cultural significance of the Lakshmi Narayan temple was also recognized by the EIA and reflected in the EMP; as detailed above, THDC continues to undertake mitigation measures for this temple in a manner consistent with OP 4.11. <strong>However, it should be noted that the Gram Sabha is not the competent administrative body to opine on the historical character of buildings and their eligibility for archaeological protection.</strong></td>
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<td>On 28.03.2022, in the meeting of gram sabha Haat, a resolution declaring Lakshmi-Narayan and other temples as protected by the gram sabha, was passed. The resolution states as follows:</td>
<td><strong>Inspection Panel’s observations and determination, April 20, 2022:</strong> In its Notice of Non-registration of the Second Request for Inspection, dated April 20, 2022, the Panel indicated that “the concerns raised in this Request – including resettlement, rehabilitation and the protection of physical cultural heritage – relate to aspects of the Project that were addressed in the 2014 investigation. The Panel also notes Management’s statement that the Lakshmi Narayan temple and other small community temples in the village will be protected. […] The Panel further notes that the protective measures are currently under implementation.**</td>
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<td>“Today we all representatives and members of gram sabha Haat unanimously declare the temple of our Lord, Lakshmi-Narayan along with other group of temples of Haat i.e. Chandika devi, Shiv temple, Vishwakarma temple, Suryakund etc., as protected by our gram sabha. In and around which, no damaging or harmful activities would be acceptable. Further we declare that village Haat is the owner of temple of Lord Lakshmi-Narayan and other group of temples for centuries.... “ (English translation)</td>
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No. | Claim                                                                 | Response                                                                 |
---|------------------------------------------------------------------------|--------------------------------------------------------------------------|
5. | **THDCIL ENDANGERS TEMPLE BY DUMPING MUCK RIGHT BEHIND THE TEMPLE** – March 2022 |
    | Tonnes of debris generated since 2016 by the Tunnel borer machine (TBM) machine has been dumped just behind the Laxmi Narayan temple at a distance of barely 10 meters from the sanctum sanctorum. The wall supporting this debris is a weak gabion wall, and liable to fail. Further in case of extreme weather events, cloudbursts and concentrated rainfall due to climate change, as Uttarakhand has been regularly witnessing since the last decade, the ancient temple is highly endangered from burial under tonnes of flowing debris. After the demolition of houses and forceful eviction of last cluster of 16 families on September 2021, THDCIL also started the muck dumping inside the village area in March-2022 even while our interaction with the World Bank and the Inspection Panel regarding rehabilitation was going on. It is still continuing till date and the height of muck has crossed the height of the Chandika temple and the other group of temples. Since the work on the main Head race tunnel has not even started, we can expect the height of the muck to also exceed the Laxmi Narayan temple eventually, which will then literally be a death sentence to the monument.
    | The Prime Minister’s office (PMO) directed Archaeological Survey of India (ASI) to conduct a site visit at Haat. Thereafter officials of AST Dehradun circle visited the area and prepared a report on 04.04.2022 which also accepts the presence of ancient Lakshmi-Narayan temple and recommends its conservation measures. ASI also recommended to stop muck dumping and remove the dumping zone far away from the temple. The report of ASI dated 04.04.2022 states as following:
    | ‘At present a breast wall made of wire cages filled with rock, is provided by THDC on the upper side of the temple which seems to inadequate to withstand the trust of the dumped soil/waste material. The pressure may increase during the rainy season due to formation of aquifer within the soil. THDC may provide a well designed RRC or Masonry wall and if possible, minimum dumping is suggested on the upper side of the temple.’
    | ‘The dumping area should be away from the temple.’
    | ‘THDC first should stop the muck dumping near the temple complex and should use other available area and construct outer boundary including main temple and other subsidiary shrine for the better preservation and protection of existing shrines.’
    | No muck is being dumped or will be dumped behind or in the immediate vicinity of the temple and the temple is not endangered by the Project works. The wall behind the temple is not connected to the muck dumping works. The purpose of this wall is exclusively to protect the temple by strengthening and supporting the slope behind it.
    | Concerns have been expressed (including in the ASI Report quoted by the Requesters) that the gabion wall behind the temple may not be strong enough to act as a retaining wall for dumped muck. In actuality, these concerns are irrelevant because there is no muck dumping taking place behind the wall. The wall has been designed to support the slope behind it and is a robust structure, 9 m wide at its base.
    | The same applies to the technical paper (“Suggestion for alternate location for muck dumping from edit tunnel at Hat village”) attached to the Request. The paper is premised on the incorrect assumption that muck is dumped and stored “above the […] temple” and hence the paper’s conclusions are flawed and irrelevant.
    | THDC confirmed that it is using other areas in the village, at a distance from the temple, for muck dumping. In the process of identifying sites to dump muck for the Project, THDC considered several sites within the Project area. Four were finally selected based on a set of criteria that included landscape, cost effectiveness, proximity to source of generation, possible impacts on groundwater/surface water sources, relief, scope of afforestation, and erosion control/sediment arrest. These sites have received all the requisite statutory and regulatory permissions, and are reflected in the latest EC of August 2021. This EC was reviewed and upheld by the NGT, India’s apex body for environmental issues.
    | The initial estimates of muck to be deposited under the Project were updated after the Project design was finalized. Since Haat, which had already been designated as a muck dumping site and the land acquired, had sufficient space to safely deposit the additional muck expected, the decision was made to fully utilize this site (along with the other three locations), with muck deposition in other parts of the former village, well away from the temple.
    | Inspection Panel’s observations and determination, April 20, 2022:
    | • As indicated in the Panel’s Notice of Non-registration of the Second Request for Inspection, dated April 20, 2022, the Panel noted that “the muck dumping will not take place behind the wall of the temple.”
In spite of this even today muck dumping is ongoing unabated.

Finally, to crown the entire tragedy the village now faces the annihilation of 1000 years of heritage, and the devotion of generations, in the slow but irreversible destruction of a 1000 year old temple that is daily being buried under muck.

NOT ADDRESSED IN 2014 – CULTURAL AND HERITAGE LOSS BY DESTRUCTION OF LAXMI NARAYAN TEMPLE

The report itself states that the Laxmi Narayan temple is considered a swayamprakat temple, implying that it is not the temple or the idol therein that is the primary object of holiness but the site itself. However no alternative site for muck dumping was ever considered.

On page 57 pt 209 it states: ‘While the VHEPP will not submerge this swayamprakat temple and it does not have to be relocated it may experience construction related disturbance as one of the main tunnel adits is located near the temple.’

There is no other reference to the great importance of this 1000 year old structure or the impact of muck dumping in its vicinity, or the sense of loss to the villagers by way of loss of centuries old traditions and heritage.

The Panel also noted that “Protective measures were under implementation” to mitigate any potential risk of muck dumping which would jeopardize the temple.

The Panel noted that “similar commitments were also made by the Project authorities and covered in the 2014 Investigation Report.”

Indeed, in its 2014 Investigation Report, “The Panel notes the importance of Management clarifying the issue of slurry disposal. The Panel notes the steps taken to use TBM technology to reduce harms from vibrations. The Panel also notes the provision in the Project of an insurance scheme to cover potential losses for structures falling within a 500m corridor along the tunnels. The Panel finds that these measures comply with Bank Policy OP/BP 4.01 as a step to reduce or mitigate potential harm. The Panel finds that, in compliance with OP/BP 4.37, Management took adequate measures to ensure the preparation of relevant studies by THDC during Project design, appraisal and implementation stages to mitigate the risks raised in the Request related to earthquakes, landslides and extreme weather events.”

The Management Report and Recommendation in Response to the Inspection Panel Investigation Report from 2014 notes that, “Management welcomes the Panel’s assessment of the Bank’s compliance with the provisions of OP/BP 4.01 and 4.37. Management agrees that the disposal of tunnel excavation by-products should be done in a way that prevents any contamination of the river and in an adaptive management mode. The VPHEP anticipates that the excavated spoil from the TBM operation will be transported from the tunnel face via conveyor belt to a location from which it will be transferred to the spoil transport system, which may be by rail or diesel trucks. The spoil in this case will predominantly consist of rock pieces and will not be mixed with slurry or chemicals.”

Background, mitigation measures and current status:

The muck dump sites and the quantities to be deposited at these sites have been approved by the Government of India through the EC granted by the Ministry of Environments & Forests (as the MoEFCC was then known) to the Project on 08/22/2007 for ten years, which was later extended three times (for three years from 2017 until 2020, for one year from 2020 until 08/21/2021, and for 10 years starting from 08/26/2021). The 2021 EC provided by the MoEFCC mentions four dumping sites and the estimated quantum of muck to be generated and dumped in these identified sites.
Excerpt from the 2021 EC, indicating muck disposal areas

Based on an appeal by a few appellants, questioning the validity of the EC granted by the MoEFCC to the Project in 2021, on August 16, 2022, the NGT concluded that "the environmental impacts of the Project have been minimized [...], that the EAC has addressed the issues of environmental impacts including soil erosion, declining water quality, loss of aesthetic value, loss of aquatic biodiversity and impact of blasting and made detailed provisions to offset the adverse impact. [...] There is no procedural illegality in the Environmental Clearance date 26/08/2022 [...]"

Initial muck estimates were based on the Detailed Project Report (DPR), prepared in 2006, several years before launching the tendering process for the Project. The DPR did not consider usage of the TBM for excavation of the Headrace Tunnel (HRT). Based on the DPR, the 2009 EMP estimated the total quantity of muck to be generated by VPHEP at about 1.5 million m³. Out of four identified dump sites, the capacity of the muck disposal area at Haat village was estimated at 282,100 m³.

MoEFCC, while extending the EC, advised the Project to develop a Rapid Environmental Impact Assessment (REIA) and update the EMP\(^3\) to include a reassessment of muck dumping needs. Based on the updated, more detailed post-DPR design, and taking into account the construction of the various components of the Project (including HRT excavation using the TBM), the total quantity of muck to be generated by VPHEP was estimated to be about 4 million m³. Of this, 3.12 million m³ is to be dumped in dump yards, with the reassessed capacity of the Haat disposal site estimated at 1.27 million m³. The 2021 EC reconfirms the total amount to be dumped at the four yards.

The Requesters’ allegation that the temple is at risk from muck dumping stems from a misunderstanding of the Project activities that are taking place around the temple. Muck is not being dumped behind the temple or in its immediate vicinity. What the Request erroneously identifies as “muck dumping” behind the temple is in fact material used to reinforce the slope behind the temple, which supports an access road to the site of the TBM. The gabion wall has been constructed to protect the temple from any slippage from this slope. Any rain runoff flows along the access road to a nearby natural drainage. Further, the gabion wall has been provided with several

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\(^3\) The EMP was updated as a part of the REIA.
Management specifically notes the following:

- **THDC confirmed that no muck dumping will take place behind the wall of the Lakshmi Narayan temple.**

  The gabion wall behind the temple is about 100 m long and up to 9 m thickness at the base (varying with height). This gabion wall was further strengthened with a 100-mm layer of shotcrete, which also improves its appearance. This wall does not serve as a retaining wall against muck, nor was this ever intended. There is no muck, or any other debris being retained by, or piled up against, this wall in any way. Hence, the concerns that this wall would not be strong enough to withhold dumped muck are irrelevant as this is neither happening, nor is it planned in the future. This misunderstanding also appears in ASI’s 2022 note,4 in response to the Requesters’ allegation regarding muck dumping.

- A complete post-construction landscaping plan of Lakshmi Narayan temple complex (from Lakshmi Narayan temple to Chandika Mata temple) was shared and discussed with the villagers (see Annex 2).

- For the remainder of the distance up to the Chandika Mata temple, a Reinforced Cement Concrete (RCC) retaining wall has been provided, with the same purpose of protecting the temple complex from any slippage of the slope.

- The slopes behind the walls are free draining. Drain pipes have been installed at 1-m distances to release any hydrostatic pressure. Drains 50 cm in diameter run the length of the walls at their feet to safely collect and dispose of rainwater as well as the water from the drainpipes. The surface runoff during rain flows along the access road into a nearby natural drain, further limiting any seepage due to standing water. In addition, THDC plans to construct additional drains along the access roads to the adjacent natural drain and undertake plantation on this section.

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4 Inspection Note of Lakshmi Narayan temple at Hatgaon (village Haat) Pipal Koti, District Chamoli, Archaeological Survey of India (ASI) April 04, 2022 (Second attachment to the Request).
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<td>6.</td>
<td><strong>ALTERNATIVE SITE FOR MUCK DUMPING IDENTIFIED BY SCIENTISTS IN 2022</strong>&lt;br&gt;That, since the THDCIL company has refused to acknowledge the concerns of the villagers and continues dumping muck in the site of village Haat and particularly in the close vicinity of the Laxmi Narayan temple, without searching for alternatives, the Gram Sabha Haat took its own initiative in the matter. It invited an eminent geologist of the region Dr. Navin Juyal, Ex-Scientist of PRL Ahmedabad, who has been extensively working in the Himalayan terrain for past 40 years along with his colleague Prof. Y.P. Sundriyal who is currently the head of department of geology in Garhwal University to address the issue. These expert scientists identified an alternate site which was not only very stable, resting on 10,000 year old rock formation, but also uninhabited and uncultivated. This site was also close by on the opposite left flank of the river and the muck could be transported there via trolleys their report states. Consideration of an alternate muck dump site would be a critical step to save the existence of our ancient historical village from extinction.&lt;br&gt;&lt;br&gt;<strong>2014 – ALTERNATIVE SITE FOR MUCK DUMPING</strong>&lt;br&gt;This finds no mention at all in the report although on pg 72, pt 265 it mentions that the World Bank policy favours that involuntary resettlement should be avoided, by quoting policy, ‘should be avoided where feasible, or minimized, exploring all alternative project designs.’ This is precisely what the THDCIL company failed to do. And this is what the desperate villagers of Haat undertake to do on their own by inviting scientists.</td>
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<td>• The landscaping plan of the future complex will include additional retaining walls on all sides, to protect the temple complex from the slope.(^5)</td>
<td><strong>Management has reviewed the paper (“Suggestion for alternate location for muck dumping from edit tunnel at Hat village”) attached to the Request. As a general remark, it should be noted that the paper is premised on the incorrect assumption that muck is dumped and stored “above the […] temple.” Since this is not the case the rationale and conclusion are of the paper are not relevant. Moreover, the paper does not provide a comprehensive analysis of muck dumping alternatives with regard to technical, environmental, social, safety, and financial viability criteria. In Management’s view, the muck dumping solution suggested by the paper introduces a much higher environmental risk, as explained below in more detail.</strong>&lt;br&gt;&lt;br&gt;<strong>Muck dumping site at Haat:</strong>&lt;br&gt;An earlier analysis of alternatives, undertaken by THDC, considered a set of criteria when selecting muck dumping sites, including technical, environmental, social, safety, and financial ones. Specifically, the selection of dump sites took into consideration: geology, geotechnical aspects, topography, seismicity, river system, archaeology, occupational and community health and safety, financial viability, etc. When finalizing the location of muck dumping sites, utmost care was taken regarding safety and environmental factors, including a maximum distance for muck transportation to minimize the environmental and social impacts that could result from spillages, air quality deterioration, etc., as a result of hauling muck for longer distances.&lt;br&gt;&lt;br&gt;<strong>Moreover, the EIA and EMP of the Project include detailed engineering plans for muck management, with proper design of foot and slope protection.</strong> THDC has developed a detailed methodological and engineering solution for excavation, disposal, storage, and subsequent protection of the designated disposal areas, including in Haat village. Further, THDC has developed plans for protection and rehabilitation of the temple complex, and is in discussions with ASI on rehabilitation and conservation of the Lakshmi Narayan temple, as outlined earlier. <strong>Analysis of the proposed alternate dumping site presented in the paper.</strong> The paper suggests an alternate site on the left bank of the Alaknanda and proposes transport of muck by trolleys. Unlike the detailed analysis undertaken by THDC, the report does not provide a comprehensive analysis of muck dumping alternatives with regard to technical, financial viability, etc., and includes an incorrect assumption about the muck dumping site.</td>
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environmental, social, safety, and financial viability criteria. Specifically, the following observations can be made regarding the alternative site proposed in the paper:

- Most of the muck to be deposited at the Haat site is to come from the nearby TBM operation. The TBM, once fully operational, will involve uninterrupted tunnel excavation, requiring muck dumping to be continuously available. The proposed site would require road access, causing substantial additional costs and increasing the environmental and social footprint of the Project.

- As per the EC and the REIA, the total volume of muck to be deposited at Haat is about 1.27 million m³. It is obvious that, depending on the size of trolleys to be used for transport, it would be technically and environmentally very challenging to transport in a timely and safe manner the volume of muck produced by HRT excavation on a daily basis.

- The following environmental and safety aspects also need to be considered:
  i. The muck has to be transported across the Alaknanda, increasing the risk of accidental spillage into the river;
  ii. Further, the muck produced by the TBM operation will be in slurry form, making it much more complicated to transport using ropeways due to the potential leakage from the trolleys. Constructing/establishing the slurry treatment plant on the left bank would have its own environmental and technical concerns. Even if the slurry treatment plant continues to be on the right bank at Haat, the treated sludge would still need to be transported to the other side, and risks of spillage would remain.
  iii. The proposed site ranges from 200 to 500 meters away from the mouth of the tunnel’s adit (measured aerially). Also vertically, this may require to be hauled by over 50 meters for dumping (Figure 1 of the report) which has its own technical constraints for transport.
  iv. The present muck disposal site at Haat is well above the highest flood level of Alaknanda river, meaning the chance of muck falling into the river or getting washed away in case of flood flows is slight. Depositing the muck at the alternative location would bear a much higher environmental risk. According to Figure 1 of the report, the foot of the retaining wall at the alternative site is at least 20 m lower in altitude than the current site, making it more susceptible to flood flow risks in a
narrow gorge. In any case, the area suggested in the paper lies just above the river, with a higher possibility of erosion of the foundation/protection of the dumping area, thereby making it much more prone to the risk of muck falling in the river.

Thus, the alternate site mentioned in the above-mentioned report has much higher environmental risks compared to the current site, which was chosen by THDC after detailed assessment.

Background, mitigation measures and current status:

The REIA of 2021 has a chapter on alternatives, which indicates that initially five dumping sites were considered. However, only four were finally selected, namely (i) Haat; (ii) Siyasain; (iii) Jaisaal; and (iv) Gulabkoti. The site at Maina Nadi was excluded from further considerations, based on criteria indicated below.

As indicated in the Muck Management Plan for the Project (part of the 2021 REIA), the four designated muck dumping sites were identified based on several criteria, including: landscape; cost effectiveness; proximity to source of generation; possible impacts on groundwater/surface water sources; relief; scope of afforestation; erosion control/sediment arrest; and social impacts. The Plan identifies modes of transportation for muck disposal; muck disposal options for implementation at each site; species selection for revegetation, and landscaping measures.

The original Project design did not require the entire Haat village. Nevertheless, during consultations with THDC, the Haat community requested either to shift the powerhouse at least one kilometer from Haat or to relocate the entire village. Since it was not possible to shift the powerhouse for geological reasons, complete relocation was agreed in 2010, with the community opting to self-relocate on lands they owned on the left bank of the river. Following this agreement, the land in Haat village was acquired by THDC in 2011.

The muck disposed at Haat village will have different forms, including boulders, gravel, crushed sand, and slurry.

Inspection Panel’s observations and determination, April 20, 2022:

See the first three bullets of the Panel’s observations in Item 5, above.

7. **OP 4.12 INVOLUNTARY RESETTLEMENT-**

The method of operation of the THDCIL has also been in direct violation of this policy both in terms of livelihood and in avoidance of shifting communities. In light of the alternative muck dumping site available, (a) The resettlement process has been planned and conducted in compliance with OP 4.12. As mentioned above, the acquisition of the entire Haat village was done at the demand of the community during consultations. The community also opted for self-relocation to lands they already owned across the river. Management notes that collective and individual Memoranda of Understanding
Policy objective to avoid/minimize displacement further becomes a very critical issue.

(MoUs) were signed with community members, and that compensation rates offered by THDC were well above market rates. However, 6 families from Haat did not sign the MoU and so far have refused to accept the compensation offered. THDC has deposited their compensation with the office of Special Land Acquisition Officer (SLAO) where they can collect it at any time.

Background, mitigation measures, and current status:

The resettlement instruments used under the Project, including the RAP and Rehabilitation Action Plan, were developed based on extensive consultations with the affected communities and local stakeholders. To ensure smooth implementation, the RAP was implemented by a local Uttarakhand NGO. These instruments have been reviewed and cleared by the Bank.

The resettlement package that was offered included monetary compensation and livelihood rehabilitation measures. This package was decided after extensive consultations and the compensation paid for land was much higher than the prevailing rates (three to four times the government-established rates). The resettlement package included several items to accompany PAPs, such as a self-relocation allowance, a house construction grant, a rehabilitation allowance, a subsistence grant, a shifting grant, a cattle shed grant, and a special package of INR 1 million (about US$12,520) for loss of assets. THDC also agreed to pay for 100 units of electricity per month for a period of 10 years. In addition, special provisions were tailored to the needs of vulnerable groups as well as individuals rendered houseless due to the Project.

THDC offered two compensation options, as follows:

- Compensation at the circle rate and various grants and allowances ranging from INR 58,400 to INR 290,000 based on degree of impact. Under this option, apart from the head of the household, all adult sons irrespective of marital status were considered as separate family, thereby increasing the benefits multifold; and

- A negotiated rate of INR 100,000 per nali (about 200 m²), inclusive of all R&R assistance.

THDC worked out the compensation that would accrue under both the options for each household and shared this information to enable the household to make an informed choice.

THDC also paid INR 150,000 to landless households so that they could purchase land for their house.

The representatives of Haat community discussed and agreed with THDC on a package and process for relocation. Haat representatives signed a collective MoU with THDC.
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<td>in the presence of the District Administration in 2009. This was followed by signing of individual MoUs:</td>
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<td>• 134 households signed the individual MoUs.</td>
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<td>• 6 households did not sign the MoU. These households continued to stay in Haat village even after land was acquired in 2011. Compensation was awarded to these six families, and is being held with the District Land Administration, but has not yet been collected.</td>
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<td>Following the agreement with the community, the land was acquired in 2011 under the Land Acquisition Act 1894 (though eminent domain), in line with OP 4.12.</td>
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<td>8.</td>
<td>FORCEFUL EVICTION AND DEMOLITION OF 16 HOUSES IN HAAT ON 22.9.21</td>
<td>Inspection Panel’s observations and determination, April 20, 2022:</td>
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<td>In its Notice of Non-registration of the Second Request for Inspection, dated April 20, 2022, the Panel noted that “the 2014 investigation addressed the issues of resettlement of the village, the restoration of livelihoods and the livelihood rehabilitation package.”</td>
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<td>The Panel also indicated its understanding of the conditions of acquisition of the village, “acquired through eminent domain” as well as the choice for self-relocation of the community, as “it is noted in the Investigation report that 92 percent of the families from the [Haat] village requested relocation to the other side of the Alaknanda river.”</td>
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<td>Haat village was acquired in 2011 under eminent domain, applying OP 4.12. While acquisition of the entire village was not originally needed for the Project, it was acquired at the request of the community, which wished to be relocated jointly. The relocation took place; both collective and individual MoUs were signed and compensation well above market rates was paid.</td>
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<td>However, six families from Haat did not sign the MoU and so far have refused to accept the compensation offered. After having received ample notices over a period of ten years to vacate and surrender the buildings, the buildings eventually had to be secured with the support of local police, in line with national law.</td>
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<td>Residents of the 3 houses still inhabited were provided by THDC with alternative accommodation. The belongings of all households were collected and inventoried and kept safe to be picked up by the owners.</td>
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<td>The Request appears to be arguing on the erroneous premise that land acquisition by the Government applying eminent domain could be reversed if the affected parties refuse to engage in the process. This is not the case, and</td>
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<td>6 This is the rate fixed by the Government for land and property tax assessment. The same rate is used to calculate compensation for land acquisition.</td>
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Background, mitigation measures and current status:

Following an agreement with the community, the land was acquired in 2011 under Land Acquisition Act 1894 (through eminent domain), in line with OP 4.12. By 2015, most of the inhabitants of Haat had moved out of the village, as had been agreed. In detail:

- 148 households were displaced following the acquisition of the 31.62 ha of privately owned land for the construction of VPHEP infrastructure.
- 140 of 148 of these households are from the Haat village; the remaining 8 include 5 from Jaisaal and 3 from Batula.
- Out of these 140 Haat households, 134 have moved out.
- Out of these 134 households:
  A) 127 of the resettled households from Haat have received all compensation due and moved into new homes.
  B) 7 households have accepted SLAO compensation. These 7 households have also moved out of the Haat village but have not taken the R&R assistance from THDC. The R&R package offered is still being held by THDC and can be claimed by the PAPs at any time.
- 6 households have not yet accepted compensation for their houses and lands acquired by THDC. All compensation funds due to them have been deposited by THDC with the SLAO since 2011.

Process followed vis a vis six remaining families in Haat:

- From 2015 to 2021, THDC issued five individual notices to all six families as well as one public notice in local newspapers to collect their compensation and vacate the houses.
- The individual notices were issued by registered post in February 2015, September 2015, March 2019, July 2021 and August 2021.
- The final notice in August 2021 and additional public notice issued in local newspaper in September 2021 explained that the dismantling of structures was imminent.
- The demolition of the structures was conducted by the District Administration after ample advance notice had been given. Only three residents did not have alternate
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<td><strong>accommodation outside Haat; THDC made special provisions for them:</strong> A) House of [redacted] is nearing completion. THDC has extended her rental allowance of INR 11,000 per month for 3 more months. B) [redacted], given his age and disability, has expressed his desire to stay in the accommodation provided by THDC. THDC has agreed to host him and entrusted regular visits to his accommodation by their staff for day-to-day support. C) A third PAP, [redacted], is staying in a rented accommodation. He has recently asked THDC to consider paying his rent amount for six months so that [redacted] can construct a house once he receives his compensation. This request is in process.</td>
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<td>9.</td>
<td>Some protestors, including a widow whose house was being razed was locked up in the police station and only in the evening was she dropped off on the main road. Her only son who serves in the army, was away from home serving his country. In some cases where the owners were absent, they bulldozed the house along with all its furniture and belongings. Reports that all her savings from selling milk, and stored under her bed was lost.</td>
<td><strong>Management sought information from THDC regarding the alleged incarceration of a widow.</strong> THDC is not aware of this widow being “locked up by the police.” THDC informed the Bank that it had made accommodation arrangements for this widow, but that she preferred to stay at the house of the gram pradhan (village chief). THDC is constructing the replacement house for her (expected completion by September 30, 2022) along with a cow shed (already completed). She has been paid rent for six months by THDC. The owners’ belongings were secured, inventoried and deposited before houses were dismantled. They were kept safe for their collection by the owners. Management notes that these six households have received ample notices to vacate the buildings over the past 10 years.</td>
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<td>10.</td>
<td><strong>VILLAGERS IN A WORSE SOCIO-ECONOMIC CONDITION THAN BEFORE RESETTLEMENT</strong> Almost 99% of the families of Haat have reiterated very strongly that after resettlement they are much worse off than before, not just in social welfare and security but even in economic terms, despite the compensation package. To more accurately ascertain in what manner, on what basis, and why the villagers felt that they are worse off than before the circulated a survey sheet with 20 questions (sample in English attached, along with all 92 questions)</td>
<td><strong>Management notes that the socio-economic survey presented by the Requesters lacks scientific and methodological rigor as it is entirely based on self-declaration. None of the responses have been verified or are supported by evidence. The way the questionnaire has been structured leads to an inevitable conclusion that the community is fully dependent on THDC for its economic needs. As such, the survey could be susceptible to well-known methodological challenges such as persuasive bias.</strong></td>
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Vishnugad Pipalkoti Hydroelectric Project (3rd Request)

No. | Claim | Response |
---|---|---|
filled in sheets). 92 families out of a total approx. 142 agreed to fill it in. 4 families (including ) who because they refused to take any compensation and whose houses were forcefully destroyed in September 2021, did not fill the sheet. The 30-32 families whose family person is either permanent or temporarily employed in THDCIL felt pressurized and therefore refused to give any feedback. Other 8-10 families who are currently residing far away from the village, have not been responded yet.

The main facts that emerge from the data of these circulars is –

Only 1 person said they were better off than before. All the rest 91 families stated that they were worse off than earlier. The reasons they gave were:

'Stress due to temporary nature of jobs with THDCIL on which they are wholly reliant without knowing if we will be removed the next day, thereby also creating an overwhelming dependence on the company.

The socio-cultural fabric of village has been destroyed. We are struggling for our identity. We are socially weakened. Before we were like one family but no longer.

Lack of basic amenities and facilities in the displaced area

Economically deprived. Before we used to do farming in the village but now we are scattered and cut off from the rest of village community.

We had water, wood and grass for animal husbandry and we were well-off in our village earlier. Now we are destroyed with neither a good water supply nor any permanent source of income.

Now financially we are solely dependent on THDC. We have lost our independence and self-reliance. Before displacement, we had many other means for livelihoods that are no longer available. Before with less money we were living better lives.

We are landless and are in minority because we belong to schedule tribe.

We were exploited by the project authorities. We had no prior assessment of the situation after displacement that our life will be in such a deep hole.

We are helpless now. No one is listening.

We are losing the heritage of our forefathers, how can we hope for a better social and economic life.'

Of the 92 interviews temporary jobs with them and- not employed by the THDCIL.
28 families stated that the money they received as the compensation package was enough to rebuild and resettle. 50 said the sum they received was not sufficient. 10 did not receive compensation and 4 did not respond.

57 people stated that animal rearing, orchards and farming were their livelihood before resettlement. 35 stated that they had other employment means. However after land acquisition only 24 continued with animal rearing, orchards or farming. 68 quit these livelihood means.

A majority of 69 found their earlier farming etc. as sufficient means for livelihood, or at least providing some income. 22 found it insufficient. After land acquisition 41 found it insufficient.

Therefore a clear picture emerges of a community that is highly insecure and deprived of steady livelihood. Not only has economic losses been sustained bringing them to a lower economic condition but permanent losses through loss of land, water, field, orchard, access to fodder and fuel have been sustained, that effectively prevents any potential for future growth. The villagers have stated that they are now entirely dependent on market produce, thereby needing cash, whereas earlier they produced most of their own requirements and hence were self-reliant.

2014 LIVELIHOOD LOSS OF HAAT VILLAGERS

The request did not include Haat livelihood but only Hataaari. It states on page 69, pt 255, ‘Because these issues of livelihood at Haat village were not raised explicitly in the Request for inspection, they are not addressed in the Management response.

It also expresses concern about restoring pre-project livelihoods, which is exactly what the villagers are experiencing today. Ln page 71, pt 263 it states regarding Haat, ‘This suggests a risk that vulnerable households may not succeed in restoring their pre-project livelihoods.’

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<td>families stated that the money they received as the compensation package was enough to rebuild and resettle. 50 said the sum they received was not sufficient. 10 did not receive compensation and 4 did not respond.</td>
<td>Catchment Area Treatment Plan also includes measures for community development.</td>
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<td>57</td>
<td>people stated that animal rearing, orchards and farming were their livelihood before resettlement. 35 stated that they had other employment means. However after land acquisition only 24 continued with animal rearing, orchards or farming. 68 quit these livelihood means.</td>
<td>The end-term evaluation report (third-party independent study commissioned by THDC in 2019 to evaluate the RAP implementation) generally finds improved socio-economic conditions for displaced households from Haat village.</td>
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<td>57</td>
<td>A majority of 69 found their earlier farming etc. as sufficient means for livelihood, or at least providing some income. 22 found it insufficient. After land acquisition 41 found it insufficient.</td>
<td>Baseline data was provided by the Social Impact Assessment and compared with the mid-term evaluation report (2012) and the end-term evaluation report (2019).</td>
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<td>57</td>
<td>Therefore a clear picture emerges of a community that is highly insecure and deprived of steady livelihood. Not only has economic losses been sustained bringing them to a lower economic condition but permanent losses through loss of land, water, field, orchard, access to fodder and fuel have been sustained, that effectively prevents any potential for future growth. The villagers have stated that they are now entirely dependent on market produce, thereby needing cash, whereas earlier they produced most of their own requirements and hence were self-reliant.</td>
<td>As per the baseline, the major occupation was agriculture, which the communities are still practicing. Agriculture was followed by government service and then non-agricultural labor. None of these have changed in the post-project scenario.</td>
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<td>57</td>
<td>2014 LIVELIHOOD LOSS OF HAAT VILLAGERS</td>
<td>The report found a 37 percent increase in per capita income from agriculture, a 50 percent increase from business, 11 percent in the service sector and 42 percent in the labor sector in 7 land-affected villages. The report found that in Eldana and Daswana (resettlement colonies), there was a more than 81 percent increase in per capita income from agriculture, a 50 percent increase from business, 34 percent in private sector employment and 38 percent from labor activities. The substantial increase for those with income derived from agriculture, which was noted as resulting from the introduction of improved agricultural techniques and support from NGOs and officials.</td>
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<td>57</td>
<td>The request did not include Haat livelihood but only Hataaari. It states on page 69, pt 255, ‘Because these issues of livelihood at Haat village were not raised explicitly in the Request for inspection, they are not addressed in the Management response.</td>
<td>Compensation packages:</td>
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<td>It also expresses concern about restoring pre-project livelihoods, which is exactly what the villagers are experiencing today. Ln page 71, pt 263 it states regarding Haat, ‘This suggests a risk that vulnerable households may not succeed in restoring their pre-project livelihoods.’</td>
<td>See Item 7, above.</td>
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<td>57</td>
<td>Community development</td>
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<td>57</td>
<td>The Project supports benefit-sharing mechanisms, including two categories of local development funds. The first includes dedicated funds of INR 90 million to be used for the 19 affected villages over five years, during the construction period. Investment plans would be prepared by the communities.</td>
<td>The second category requires, as mandated by the National Hydro Policy, that one percent of the plant’s profit be available for local development activities in a wider area, comprising both directly and indirectly affected communities, after the commissioning of the Project.</td>
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<td>57</td>
<td>Under the local development funds, by March 2022, THDC had implemented INR 104 million for community development activities as part of its local benefit-sharing mechanisms.</td>
<td>In addition, several employment opportunities are generated under the Project. For example, civil works carried out by contractors or by the gram panchayats are monitored by the beneficiary community. In addition, contracts for small</td>
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36
### Livelihood development projects:

A total of 104 pilots are under implementation benefitting 241 beneficiaries. Out of these, 56 are from Haat, as follows:

- **Polyhouse (6 beneficiaries):** A greenhouse that allows higher yield with less water, fertilizer, and pesticides.

- **D-Hub (30 beneficiaries):** A location that houses digital, online, banking, e-citizen, and skill development services, allowing the residents to access all services in one location, saving money and time. The D-hub promotes digital connectivity, digital skills development, and the adoption of new digital technologies, and it also serves as a training center for youths interested to learn computer operation.

- **Sewing and Knitting (15 beneficiaries).**

- **Bee-keeping (5 beneficiaries).**

### Training and education support:

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<td>civil works such as pathway to temples, boundary walls, and water supply works, costing less than INR 200,000, have been given to eligible PAPs.</td>
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<td>Of the 551 PAPs who were employed by the Project, THDC has employed 171 PAPs, of whom 18 are on THDC’s payroll and the rest through contracting agencies; HCC has employed 218 PAPs directly and the rest through other means such as vendors, hiring of vehicles, leasing of land, renting of houses, etc. Of the 551 people employed in the Project, 122 PAPs are from Haat. Out of 122 Haat residents, 72 are employed with THDC and the remaining 50 with HCC.</td>
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<td>Since the Project cannot employ everyone seeking jobs in the Project-affected villages, THDC engaged a specialized agency, MrIda, to develop land-based employment opportunities in the area and foster entrepreneurship among the PAPs and other community members. This will also help in promoting socio-economic development in the Project area.</td>
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<td>THDC has also committed to providing 100 kWh of free electricity per month for a period of 10 years to affected households, once VPHEP starts producing power.</td>
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<td>THDC has to date organized 3 health camps that benefited 175 community members. The dispensary at THDC colony has treated 22,327 community members. In addition, THDC has also extended its ambulance service to the community whenever required. Since 2010, 130 individuals have benefitted. All these are free of cost and have indirectly saved the community more than INR 6,200,000 in terms of physician consultation fees, travel to nearest health facility, cost towards medicines, etc.</td>
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|     |       | **Livelihood development projects:**
|     |       | A total of 104 pilots are under implementation benefitting 241 beneficiaries. Out of these, 56 are from Haat, as follows:
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|     |       | - D-Hub (30 beneficiaries): A location that houses digital, online, banking, e-citizen, and skill development services, allowing the residents to access all services in one location, saving money and time. The D-hub promotes digital connectivity, digital skills development, and the adoption of new digital technologies, and it also serves as a training center for youths interested to learn computer operation.
|     |       | - Sewing and Knitting (15 beneficiaries).
|     |       | - Bee-keeping (5 beneficiaries). |
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<td>- Vocational training (1 of 21 from Haat), industrial apprenticeship (7 candidates from Haat), scholarships to 1400 students.</td>
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<td>- In 2014-2015, THDC sponsored vocational training of 246 youths in sectors such as hotel management, motor mechanic, fitter, masonry, electrician and excavator operator.</td>
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<td>- THDC has also sponsored 137 students for higher education for a total of INR 4,773,000.</td>
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<td>- 67 small contracts (up to INR 200,000) have been given to the community for implementation.</td>
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<td>- 33 widows have benefitted from the widow’s pension.</td>
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THDC has provided the following amenities in the resettlement colonies:
- RCC pathways;
- 64,000 liters of drinking water is supplied on a daily basis to Eldana and Daswana for 79 relocated families. Additionally, 40,000 liters are supplied to Mayapur and Dobhi Ghat where a few displaced families have resettled;
- Solar streetlights;
- Electricity supply;
- School building;
- Panchayat building.

**Fuel and fodder access:**

The Project is implementing mitigation measures for possible loss of access to community forest lands for fuel and fodder; it is also financing the replanting of fodder material and trees in degraded areas as a compensation measure.

Since 2012, each affected household has been provided with a cash annuity for this loss of access to fuel and fodder sources. The annuity is equal to 100 days of minimum agricultural wages and is being paid to households from all Project-affected villages. To date, THDC has disbursed INR 122,786,400 to 2,596 families, including to 86 from the Haat village. This allowance will continue until the end of the construction period.

THDC will provide access paths to the van panchayat and / or grazing land for the affected persons. The Work Order for pathway construction has been issued and the work has started.

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7 The rest of the Haat families have moved to other locations, such as Mayapur, Dehra Dun, Gopeshwar and Delhi since they all had houses outside of Haat.
8 Which also includes households from Hatsari hamlet.
### Ability to bring grievances to the Grievance Redress Mechanism:

The VPHEP grievance redress mechanism (GRM) was established in 2009 and is functional as grievances are being received and resolved.

The GRM includes a Grievance Redress Committee (GRC) headed by an independent Chair and supported by the Manager (Social) from THDC and Pradhan (Chief) of land-affected villages. However, during the Covid-19 pandemic, the Chair of the GRC resigned and since then, despite multiple attempts, no Chair has been appointed. The GRC members from the land-affected villages also stopped meeting as no physical meetings were conducted.

The aggrieved persons, however, continued to visit THDC offices and grievances have continued to be received, either in writing or verbally, and have been recorded in the grievance register maintained by THDC. The GRM continues to be managed by THDC staff (Additional General Manager, Social and Environment; Senior Manager, Social; and Social Mobilizers). To resolve grievances, the THDC team involves the Pradhan or a representative of the concerned village.

The District Administration is approached in case the grievance received is beyond the control / scope of THDC.

The aggrieved person is informed about the resolution either through letter (preferred method during the pandemic) or in person.

Since inception, THDC has received 330 grievances, including 38 grievances received between February 2021 and July 2022. The latest grievance was received on July 26, 2022.

THDC is in the process of reinstating the GRC by appointing the village heads from seven land-affected villages. The next meeting with village representatives is scheduled for September 2022 and, as soon as the village representatives are on board, the position of GRC Chair will be advertised.

### Inspection Panel’s observations and determination, April 20, 2022:

- While the Requesters claim that “the request did not include Haat livelihood but only Hatasari”, the 2014 Investigation Report did in fact assess the issue of livelihood and the Bank’s compliance with the requirements of OP/BP 4.01 and OP/BP 4.12 for both Haat and Hatasari. For Haat, the Panel presents its analysis in the section “Impacts at Haat – the issue of livelihoods” (Paragraph 255). This detailed assessment is separate from the analytical section.
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<td>“Impacts at Hatsari – the issue of livelihoods.” (Paragraph 251).</td>
<td><strong>Water supply:</strong> THDC is providing sufficient water for the domestic needs of the resettlement site, well above the state-prescribed minimum supply. The alleged water shortage raised in the Request is caused by uneven consumption inside the resettlement colony. Several households have installed pumps tapping into the service delivery line to pump water to their personal tanks and some are using water for irrigation activities, to augment rainfed irrigation, especially for watering the vegetable plots close to their houses. To try to address this problem, THDC has also recently increased the diameter of distribution pipes to help improve the water supply. <strong>While this is not a matter of policy compliance,</strong> Management has suggested that THDC offer to assist the community to find a solution that would ensure equitable water distribution and consumption in the resettlement colony. However, the underlying governance issue related to water use remains a challenge that the community needs to address internally, possibly through setting up a water management committee. Management has also asked THDC to consider means to measure water consumption and distribution for the entire resettlement colony to help establish a more equitable consumption. <strong>Prior to the resettlement,</strong> the community in Haat village manually fetched water for their daily needs from nearby natural sources. After PAPs moved to the main resettlement colonies (Eldana and Daswana), THDC provided piped drinking water to all houses. The pumping facility set up by THDC includes a main tank of 24,000 liters capacity and two pumps, a 10 HP pump for Eldana and a 12 HP pump for Daswana. There are two tanks of 6,000 liters capacity each in Daswana, and four tanks of 5,000 liters capacity each in Eldana. The total capacity of the tanks is 32,000 liters, and the water is pumped twice a day, securing an average, total water supply of 64,000 liters, or 810 liter/day/per household in the two colonies. According to Uttarakhand state</td>
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<td>11.</td>
<td>Almost 70 people reported that they only received water for 0-2 hours daily, while 12 people received water for 2-5 hours daily. The others had other sources and were staying elsewhere.</td>
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<td>guidelines, the rural water supply schemes should envisage provisioning at least 55 liter/per capita/day.</td>
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<td>THDC regularly monitors the supply and quality of water and cleans the tanks at six-month intervals. The last monitoring was done in June 2022 and quality was found acceptable.</td>
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<td>Several households have installed pumps tapping into the service delivery line to fill their own personal water tanks. Other households use the same water supply for agricultural irrigation. This affects the water pressure and available volume, and hence impacts equitable water supply to all houses in the village, with those houses located at the tail end of the piped network suffering the impacts more frequently. The supply network was not designed to support operation of individual household water pumps.</td>
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<td>In response to complaints, THDC has augmented the water supply to the tail end houses by increasing the diameter of the distribution pipes. Management will also suggest that THDC attempts to facilitate some monitoring mechanism within the community to ensure equitable supply to all.</td>
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| 12. | Tearing apart of social fabric of Haat village through scattered and isolated rehabilitation | Haat village was acquired in 2011 under eminent domain, applying OP 4.10. While acquisition of the entire village was not originally needed for the Project, it was done at the request of the community. The relocation took place; both collective and individual MoUs were signed and compensation well above market rates was paid.  
Management notes that six villagers decided to not sign the MoU, which confirms that they had the liberty to make that choice.  
Management also notes that the allegation of “tearing apart of social fabric” was not investigated because it was never raised by the community, either during the preparatory consultations or throughout the 2014 Panel investigation. In fact, the entire Haat village requested relocation.  
Please see Item 7 above for more details.  
**Inspection Panel’s observations and determination, April 20, 2022:**  
In its Notice of Non-registration of the Second Request for Inspection, dated April 20, 2022, the Panel noted that “the community opted for self-relocation to areas of their choosing. This was noted in the Investigation Report, which observed that 92 percent of the families from the village requested relocation to the other side of the Alaknanda River.” |

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<td>THE VIEW OF THE ENTIRE VILLAGE COMMUNITY REGARDING ITS CURRENT DEGRADED SITUATION.</td>
<td>The IP report 2014 states that it only met a few people of Hatsaari. The villagers of Haat claim not to have been represented at all. Today the entire village is signing this Request, as we had done in the past, by an official resolution of the entire village. Also the resolution of the entire village as mentioned earlier, declaring their temple and village site as protected is an entirely new evidence and circumstances, showing most clearly just how tormented the entire village is.</td>
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<td>Background, mitigation measures and current status:</td>
<td>As noted in Items 6 and 7, the community opted to self-relocate on lands they owned on the left bank of the river. Most households chose to move to these nearby villages across the river (at least 1 km from Haat), where the majority of them had adjacent land parcels, implying that this would enable them to retain their social fabric. Collective and individual MoUs were signed in the presence of the District Administration, thus ensuring the transparency of the process. Six households declined to sign the MoU, which proves that there was a choice to do so without sanctions. In order to ensure the community continued to have communal assets in the relocation sites and retain their social cohesion, THDC constructed common property resources such as a village panchayat building, a primary school building, pathways, etc., and also provided electricity and water supply to the houses.</td>
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<td>13.</td>
<td>OP 4.36, Safety of Dams</td>
<td>Increasing threats of Climate change induced disasters and extreme weather events like flooding, high and concentrated rainfall, flash floods, etc. have not been accounted for at all. The recent human tragedy in Chamoli (2021) not far from Haat village, has shown how vulnerable the entire area is. HEPs are NOT safe. Point 12 below explains in detail how expert studies are now voicing against the building of HEP’s, not only because of the likelihood of human disaster involved but also because of the very high threat of these expensive HEP’s being washed away or thoroughly damaged themselves, as has been seen.</td>
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<td>ENVIRONMENTAL CONCERNS VIOLATED:</td>
<td>After June 2013 Kedarnath flood, concerns were raised on mushrooming of bumper to bumper hydro projects on Ganga and her tributaries. The Hon’ble Supreme Court in the matter of Alaknanda Hydro power Vs Anuj Joshi &amp;Ors, Civil Appeal 6736 of 2013, took suo moto cognizance of this disaster and in its judgment dated 13.08.2013 directed to not grant any further clearances to hydro projects. Supreme Court also constituted an Expert Body for examining the adverse impacts of hydro projects in the Himalayan Ecology. The Expert Body submitted its report in April 2014, thereafter Supreme Court stayed the 24 proposed future projects on Ganga and her tributaries through its order dated 07.05.2014. The matter on under construction hydro projects (which includes Vishnugad-Pipalkoti project also) is still to be decided by the Supreme Court. MoEF&amp;CC also accepted the findings of Expert Body and admitted that existing and under construction Hydro projects have caused irreversible damage to Himalayan</td>
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<td>The safety of the Project dam was assessed and cleared in line with OP 4.37. THDC has put in place additional measures – beyond policy compliance – to ensure dam safety.</td>
<td>The following studies and analyses were conducted during preparation:</td>
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<td>The Panel also stated in its 2022 Notice of Registration that “In the Notice of Non-Registration concerning the second Request, the Panel noted that the 2014 Investigation addressed the issues of dam safety [...].”</td>
<td>• Downstream Impact Analysis for VPHEP: In 2008, a detailed report was presented to the Bank, analyzing the flow conditions of the Alaknanda river and their impact on the VPHEP assets as well as surrounding areas (Alaknanda river basin, Ganges river downstream, etc.). • Large-Scale Hydropower on the Alaknanda River - Cumulative Impact Assessment (CIA): In 2012-2013, the Government of India conducted CIA of hydropower development in the Alaknanda Basin. One part of the study was conducted by the Wildlife</td>
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Vishnugad Pipalkoti Hydroelectric Project (3rd Request)

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|     | ecology and have played direct and indirect role in aggravation of June 2013 flood. MoEF&CC in its affidavit of 5.12.2014 also concluded on the basis of Expert Body findings, that ‘It is pertinent to conclude that there has been a direct and an indirect impact of the HEPs in the aggravation of the floods of 2013.’ Ministry of Jalshakti (then the MoWR&GR) also submitted its view before the Supreme Court on 31.05.2016 which raised serious question mark on the construction of these projects and concerns related to the security of these areas and rejuvenation of National river Ganga. It states as under: ‘18.5 The region around these projects is located in a geologically unstable and seismically active area. Hence, the impact of any of the disasters will have a devastating effect on the people, flora and fauna and on the entire ecosystem as a whole, which is uncalled for and unwarranted for.

18.8 In the larger public interest, safety of the people living in these areas along with the interest of pristine environment, biodiversity, the unique ecological character of the area as well as the river and the commitment for the concept of sustainable development and precautionary principle (which has been reiterated by various judgments of the Hon’ble Supreme Court), there is a need for a review of these projects.” Since then, in 2013, even after witnessing the ravages of the Kedarnath floods, which shook the nation, the Vishnugad-Pipalkoti project commenced its construction work in a sporadic and haphazard manner even though the matter of HEP’s in the Ganga-Himalaya was sub-judice and the projects were under a freeze. This demonstrates the utter irresponsibility of the project proponents in their mad haste, greed, and desire to undertake such projects. More recently the Prime Minister’s office stated in its minutes dated 25.02.2019 that ‘No new hydro electric project shall be taken up on River Ganga or its tributaries in the State of Uttarakhand……..with respect to the projects under construction, the seven projects as recommended by MoWR, which are reported to be more than 50% complete (listed at Annexure I) may be taken up for further construction.” The villagers claim from their own observations that hardly 30 percent of the work must be completed. That, the law (MoEF&CC Notification dated 18.03.2021) mandates that if the physical progress of a project is below 50% during the expiry of its environmental clearance, then it has to go through a proper public hearing process to apply for fresh environmental clearance. However, THDCIL made a

Institute of India (focusing on biodiversity) and the other part of the study was conducted by the Indian Institute of Technology (IIT)-Roorkee (focusing on hydrological aspects). The recommendations of this study resulted in enhanced environmental flow to the VPHEP (from 3 m³/s to 15.65 m³/s), detailed fisheries studies and ecological monitoring. The values are to be adjusted during the operation stage, in line with the 2018 Order of the Ministry of Water Resources, River Development and Ganga Rejuvenation.

The Panel found in its 2014 investigation report that “Management complied with the provisions of OP/BP 4.01 by ensuring the preparation of a cumulative impact assessment for the Project and by incorporating the recommended increased minimum environmental flow into the Project to mitigate cultural, religious, and biodiversity impacts” (Para 139).

Studies specifically targeting dam stability and safety

- River Morphology Study (by the Government of Uttarakhand with support of the World Bank – Uttarakhand Disaster Risk Reduction Project), providing a list of critical spots which require river training works, and a detailed study of nine critical points and DPRs for them (2018). Of the nine, five river morphological works have been recently completed. The Government of Uttarakhand is taking further implementation actions.

Additional studies handed over to the Inspection Panel during the 2014 investigation

- Geological Baseline study – by THDC Design Department.
- Seismic analysis of dam foundation system – By IIT-Roorkee.
- Sediment handling and optimization study – By DHI, Denmark.
- Site specific design earthquake parameters – by IIT-Roorkee.

Emergency Operations Procedures

Several emergency procedures have been developed, based on the nature of the emergency. Such procedures cover the entire sequence of an emergency, from assessment to termination and follow-up. Particular attention has been given to flood risks directly related to the VPHEP.

Early Warning System
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|     | false claim in May 2021 to the MoEF&CC that the project had achieved a 51% physical progress. On this false claim it was granted a fresh environmental clearance. However, the Environmental appraisal committee (EAC) itself in its meeting minutes dated 29.07.2020 recorded the physical progress of the project is below 30%. It shows their total unconcern with public safety and welfare; it reveals their casual, unscientific and uniformed attitude towards a highly threatened and unstable environment. It shows the villagers that the THDCIL are not to be trusted with an honest dealing in any matter whatsoever. | As defined in the 2016 Emergency Action Plan (EAP), an Early Warning System has been put in place, under which three types of notifications can be issued, based on the type of emergency: pre-alert notification, alert notification, warning notification. The responsibility for notification and communication lies with the Dam Control Room for internal communication, and with the Planning Department for liaison with State/District Authorities. A robust 24/7 communication system will be implemented upon operationalization of the Project (permanent control room above the level of dam top; with landline phone, mobile phone, fax, internet-connected computer). **Additional safety measures implemented following the 2021 February flash flood of the Alaknanda**  

- In February 2021, a glacial avalanche in an upstream tributary (Rishiganga) of the Alaknanda triggered massive flash floods.  
- Two HEPs upstream of VPHEP suffered significant structural losses and several workers perished.  
- VPHEP remained largely unaffected although the coffer dam was over-topped by flood waters that were 1-1.5 meters higher than its designed height.  
- Following the floods, THDC reviewed the design and raised the height of the coffer dam by 5 meters, from elevation 1,241 masl to elevation 1,246 masl.  
- To enhance critical communication between upstream and downstream areas, preventing human (workers, staff, communities) and infrastructural losses, **Early Warning Protocols were made more robust and a Standard Operating Procedure (SOP) has been established:**  
  - **Data Collection:** hourly (monsoon); otherwise daily  
  - **Data Transmission and Control Rooms:** GSM, Wireless or VSAT phones (ensuring 24/7 connectivity between control room at dam site, powerhouse, tailrace tunnel and other establishments).  
  - **Data processing and flood forecasting:** in collaboration with other upstream projects and organizations (NTPC, CWC, etc.)  
  - **Dissemination of forecast and warning:** Control room and dam site to first issue warning and simultaneous alerts by Central Command and Control Station. Siren alarms deployed. |
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<td>14.</td>
<td>Environment (flooding/climate change)</td>
<td>The Requesters’ discussion about the overall value and risk of hydropower projects is beyond the question of compliance with Bank Policies. The broader issue about the development of hydropower in the state is a matter of discussion with and decision of the Government of India. Management, therefore, is not in a position to respond to the Requesters’ views about hydropower.</td>
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<td>HYDRO ELECTRIC PROJECTS (HEP’S) NOT A VIABLE OPTION ANY LONGER AS FLOODING EVENTS INCREASE</td>
<td>As far as the VPHEP is concerned, Management notes that it was one of seven hydropower projects in the state of Uttarakhand that were allowed to proceed with construction after the detailed review conducted by the Government of India, a decision which is also reflected in Attachment 8 (ref Para IIc and Annexure I) of the Request for Inspection.</td>
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<td>The Indian Institute of Science (IISc) and the Indian Institute of Technology-Kanpur report provides insights into how climate change and human activities like building dams affect the region. It analyses the effects of past human activity on the mountainous regions,</td>
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<td>IISc study dated 30.09.2021</td>
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<td>Photo 6. Raised height of coffer dam (Following the 2021 Alaknanda flash floods, THDC reviewed the design and raised the height of the coffer dam by 5 m from elevation 1,241 masl to elevation 1,246 masl)</td>
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India

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<td>focusing on two significant tributaries, Bhagirathi and Alaknanda.</td>
<td>It states, “The impact of changing climatic conditions are more predominant in the Alaknanda basin. Our extreme frequency analysis also suggests an increase in the magnitude of extreme flows for different return periods in the Alaknanda basin. Further, the observed records indicate an increase in the frequency of extreme flood events in the UGB (upper Ganga Basin), especially in the Alaknanda basin.”</td>
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**53 scientist study dated 10.06.2021**

Moreover, last year a detailed scientific report on the flood of 7th February by a group of 53 field experts across the world, is published on 10th June 2021 in a renowned journal ‘Science’. This report also concluded as under;

“The Chamoli event also raises important questions about clean energy development, climate change adaptation, disaster governance, conservation, environmental justice and sustainable development in the Himalaya and other high mountain environments. The disaster tragically revealed the risks associated with the rapid expansion of hydropower infrastructure into increasingly unstable territory.”

**NDMA study dated April-2022**

And now, on similar lines, the National Disaster Management Authority (NDMA) too in its recent report of April-22 said that the government may need to pursue alternative sources of energy in the long run instead of relying on hydropower from Uttarakhand. The report of NDMA recommends as under: “In the long run, the pursuit of alternative sources of energy will need to be looked at since this zone appears to be environmentally fragile. A separate study on that may be set up by the Ministry of Power.”

**2014 - VIABILITY OF HYDRO PROJECTS GIVEN RECENT DISASTERS VIA NEW STUDIES.**

This issue has not been addressed as the Chamoli disaster (Haat is located in Chamoli district) took place in 2021, and the studies referred to are all new and updated on the current situation and rethink of hydropower. Even the 2013 Ravi Chopra Committee report referred to in the IP report had nonetheless voiced these concerns.
Vishnugad Pipalkoti Hydroelectric Project (3rd Request)

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<td>15.</td>
<td><strong>HEAVY ECONOMIC LOSSES SUSTAINED TO DOWNSTREAM HEP’S IN LAST DECADE</strong></td>
<td>The initial project cost of Vishnugad-Pipalkoti (444 Mw) was set to Rs 2800 crore, which as per 2021 report of Central Electricity Authority (CEA) has risen up to Rs 4900 crores. Further the physical progress of the project is below 30% as per EAC minutes. Further, much more increase in the project cost is anticipated due to harsh ecological challenges of the Himalayan terrain. In a similar way, the initial cost of Tapovan-Vishnugad (520 Mw) project just upstream of the Vishnugad-Pipalkoti was set to Rs 4200 crore, which crossed a figure of Rs 13,000 crore in last year when the project was 70% completed. After this, barrage and tunnels were buried under debris in Rishi-Ganga flood, this flood further caused loss of about Rs 1600 crore. The past 15 years history of ecological challenges faced by these projects, is the testimony of economic non-viability of such projects in this highly sensitive Himalayan terrain. Rishiganga HEP (13.5 Mw), located above Vishnugad-Pipalkoti, was completely washed away, total loss of about Rs 150 crore in February 2021.</td>
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<td>16.</td>
<td><strong>ISSUES NOT COVERED IN 2014 IP REPORT</strong></td>
<td>The 2014 report has not covered the issues reported above. In fact this is quite clear in the Executive summary itself where in outlining ‘MAIN CLAIMS IN THE REQUEST’ it states- ‘The key issues are: environmental impacts from construction and operation of multiple dams; cultural and spiritual significance and special qualities of Alaknanda river and consideration of project externalities. The second state of claims relates to local environmental and socio economic impacts. Specifically these refer to issues of loss of water etc. in surrounding villages, risks relating to structures, landslides and earthquakes, risk to aquatic life and ecology from altered flow, and effects of sediment release. Local socio-economic impacts include: resettlement and restoration of livelihoods, gender impacts and local benefit sharing.’ The 2014 investigation was mainly concerned with Hatsaari hamlet and not with Haat village. The only cultural significance addressed was that of the Alaknanda river itself.</td>
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<td>17.</td>
<td><strong>PRIOR CONTACT</strong> - Yes, the concerns were duly communicated to the world bank management. All the relevant communications</td>
<td>Inspection Panel’s observations and determination, April 20, 2022: In its Notice of Non-registration of the Second Request for Inspection, dated April 20, 2022, the Panel concluded that “the concerns raised in this request – [resettlement and livelihood rehabilitation, infrastructure and safety conditions, physical and cultural resources, environmental clearance, allegations of intimidation and reprisals] – relate to issues already investigated in 2014 when the Panel received the previous Request. Therefore, they cannot be considered new evidence not known at the time of the prior Request, as required under the Inspection Panel Resolution”.</td>
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10 Corresponding to 33 percent when considering only the two Project components covered by the Bank loan.
related to our dissatisfaction were already communicated to the Inspection Panel in our first complaint of March 2022.

So far as the minutes show, our meeting with the world bank team and the THDCL have been fruitless.

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<td>related to our dissatisfaction were already communicated to the Inspection Panel in our first complaint of March 2022.</td>
<td>through mitigation and management measures compliant with Bank policies.</td>
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<td>So far as the minutes show, our meeting with the world bank team and the THDCL have been fruitless.</td>
<td>THDC and the task team have also maintained open channels of communication with the community to ensure that their concerns are heard and addressed. THDC has hired two community facilitators with the specific task of engaging with all Project-affected communities, including the community from Haat, on an ongoing basis.</td>
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<td>The task team has met with representatives of the Haat community several times since their concerns were first raised, including in December 2021, March 2022, and July 2022.</td>
<td>During the July 2022 site visit, the community living in the resettlement sites raised some additional concerns that were discussed with THDC to find an effective solution.</td>
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<td>For instance, the community raised the issue of poor water supply for tail-end houses: THDC augmented the water supply by increasing the diameter of the pipe. Water supply to the resettlement colonies has been successively increased on the demand of the community from initially 20,000 liters per day to 40,000 liters per day and now stands at 64,000 liters per day.</td>
<td>For instance, the community raised the issue of poor water supply for tail-end houses: THDC augmented the water supply by increasing the diameter of the pipe. Water supply to the resettlement colonies has been successively increased on the demand of the community from initially 20,000 liters per day to 40,000 liters per day and now stands at 64,000 liters per day.</td>
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<td>The community also raised the matter of damaged internal pathways in the resettlement colonies. THDC indicated that it had already issued work orders for both (i) repair of internal pathways of both the resettlement colonies as well as for (ii) a pathway to access community forest.</td>
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<td>THDC has committed to continue engaging with the community and the district administration to resolve any remaining concerns.</td>
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18. **Additional Issue.**

*Helang village*

*While not related to the Project or the Request, Management would like to clarify some issues related to an incident in Helang Village in July 2022, since it has been erroneously linked with the Project in some sections of the media.*

Helang village is located approximately 2 km upstream of the VPHEP Dam, adjacent to the National Highway. On April 30, 2022, the inhabitants of Helang requested the District Administration to construct a community playground on public land in the village. The District Administration requested THDC to develop the playground using some of the excavated material to help level the ground. The leveling and fencing work was started in the presence of the District Administration on July 15, 2022.

Management understands that, during the works that day, some community members opposed to the development of the playground got into a dispute with the police that the
District Administration had stationed there. The state government has announced an inquiry into the incident.

To reiterate, the incident is not related to any Bank-financed project works, but to community civil works requested by the district authorities. THDC’s role in supporting the construction, including by supplying material excavated from the VPHEP tunnel for ground-levelling, is entirely unrelated to the Project.

Any suggestion that THDC is using the playground as a proxy muck-dumping site is erroneous. The Project has acquired sufficient land to safely deposit excavated muck and does not require additional space or recipients of muck for that purpose, such as the Helang works.
ANNEX 2.

POST-CONSTRUCTION LANDSCAPING PLAN OF THE ENHANCED TEMPLE COMPLEX
ANNEX 3:
CROSS-SECTION OF THE TEMPLE LANDSCAPE INCLUDING THE GABION WALL
ANNEX 3
ENGINEERING DESIGN OF THE GABION WALL
MAP

IBRD 35230
Project: India Vishnugad-Pipalkoti Hydro Electric Project (VPHEP)