ANNEX 2 DETAILED INFORMATION ON CONSULTATIONS

Following is a detailed list of consultations conducted in the context of IRDPG preparation, including – where available – date, location, invitation, lists of invitees and participants, topics discussed, and the nature and language of background materials used.

For privacy reasons, the names, titles, and contact information of meeting invitees and participants have been removed from the public version of this document (this information has been replaced with "--"). A complete list of names will be made available to the Inspection Panel.

A. Consultations during preparation of the IRDPG

(1) Identification Mission, December 16-18, 2006

The mission team held individual meetings with key stakeholders to discuss and inform the overall design of the IRDPG. Country Office staff arranged these meetings individually by telephone.

Date	Stakeholder	Location
Saturday 12/16/2006	, Cultural Development Programs Planning Foundation office	Sana'a, Hadda Area near complex of Ministries
Saturday 12/16/2006	, Member of Parliament, Finance Committee	World Bank Office, Sana'a
Sunday, 12/17/2006	, Al-Farouq Consultancy Establishment	World Bank Office, Sana'a
Sunday, 12/17/2006	, Socialist Party	Socialist Party Office, Sana'a
Sunday, 12/17/2006	, Human Rights, Liberties & Civic Organizations Committee Consultative (Shura) Council	Shura Council Building, Sana'a
Monday, 12/18/2006	, Civic Democratic Foundation	CDF Office, Hadda Road, Sana'a

(2) Appraisal Mission, March 24-28, 2007

The mission team held formal consultations with non-governmental organizations (March 26, 2007) and Parliamentarians (March 27, 2007). The team attempted to consult with academics as well, but no one attended the meeting despite several who confirmed their participation.

The Country Office extended invitations to these consultations by telephone. The draft IRDPG policy matrix was discussed at each consultation.

The mission also held an individual meeting with the General Manager of the Federation of Chamber of Commerce, on March 24, 2007, at the Taj Sheba Hotel in Sana'a.

Interactions with private sector counterparts were continuous in the context of the 2006 Investment Climate Assessment as well as the IRDPG's corporate income tax component (see Section B1 below).

(i) IRDPG NGO Consultation: World Bank Office, Sana'a, March 26, 2007

Invitees	Attended?
, Charitable Society for Social Welfare	No
, Cultural Development Programs Planning Foundation	No
, Civic Development Foundation (CDF) and Sister's Arab Forum ¹	No
, Al-Saleh Social Foundation for Development	No
, Yemeni Women Union	No
, Women Economic Empowerment	Yes
, Al-Farouq Consultancy Establishment	No

(ii) IRDPG Parliament Consultation: World Bank Office, Sana'a, March 27, 2007

List of Confirmed Participants
, Member of Parliament and Finance Committee
, Member of Parliament and External Affairs Committees
, Member of Parliament and External Affairs Committees
, Member of Parliament and Human Rights and Liberties Committee
, Member of Parliament
, Member of Parliament and Human Rights, Liberties & Civic Organizations Committee/Consultative Council
, Member of Parliament

B. Sectoral consultations underpinning the design of each component

(1) Corporate Income Tax Reform

The design of the corporate income tax reform component of the IRDPG was informed in part by work conducted by the Foreign Investment Advisory Service (FIAS)² in reviewing Yemen's corporate income tax system and its effects on private investment. Two missions were conducted in 2007, one in January and one in May. Various non-government stakeholders, particularly from the private sector, were consulted during both of these missions.

(i) First FIAS Mission on Corporate Income Tax Reform, Sana'a and Aden, January 20-28, 2007

The mission team held individual meetings with key non-government stakeholders (especially from the private sector) to discuss and inform the review of Yemen's corporate income tax system. Country Office staff arranged these meetings individually by telephone.

¹ This person is also a member of the Advisory Committee for the Yemen Observatory for Human Rights.

² FIAS is managed by the International Finance Corporation (IFC) and supported by the Multilateral Investment Guarantee Agency (MIGA) and the World Bank (IBRD).

Date	Position	Organization	Location
20-Jan		Apex Consulting	Sana'a
20-Jan		Teshreen Labs.	Sana'a
20-Jan		Movenpick Hotel Sana'a	Sana'a
20-Jan		Thani Dubai Mining Company	Sana'a
		Shihab Insurance and Trading	
21-Jan		Agencies (Yemen) Ltd.	Sana'a
21-Jan			Sana'a
			Sana'a
			Sana'a
22-Jan			Sana'a
	<u> </u>		Sana'a
			Sana'a
			Sana'a
23 3411			Dulla a
23-Jan			Sana'a
			Sana'a
20 5411			- Janua
23-Jan			Sana'a
			Sana'a
			Aden
	 	1	Aden
			Aden
2-7 3411			7 Ideii
24-Ian		i e	Sana'a
		Grainte Factory	Sana'a
		KPMG	Sana'a
	 		
Z/-Jail			
28-Jan		Granite Factory	Sana'a
	20-Jan 20-Jan 20-Jan 20-Jan 20-Jan 21-Jan 21-Jan 21-Jan 21-Jan 21-Jan 22-Jan 22-Jan 22-Jan 22-Jan 23-Jan 23-Jan 23-Jan 23-Jan 23-Jan 23-Jan 23-Jan 24-Jan 24-Jan 24-Jan 24-Jan 24-Jan 24-Jan 24-Jan 24-Jan 27-Jan	20-Jan 20-Jan 20-Jan 20-Jan 20-Jan 20-Jan 21-Jan	20-Jan

³ This person is also a member of the Advisory Committee for the Yemen Observatory for Human Rights.

(ii) Second FIAS Mission on Corporate Income Tax Simplification, Sana'a, May 2007

As a follow-up to its January review of Yemen's corporate income tax system, IFC and FIAS conducted a workshop on corporate income tax reforms on May 19, 2007, in Sana'a. The goal of the workshop was to review the findings of the tax system review conducted in January 2007 and discuss the role of tax policy in fostering economic growth in Yemen.

Many non-government stakeholders attended the workshop, particularly from the private sector. The workshop invitation and list of invitees and participants are included below.

Workshop invitation (translated from the Arabic): FIAS workshop on corporate income tax reform, Sana'a, May 2007

May 2, 2007

To: Mr.



Fax Number:

Invitation to attend a workshop on tax reforms Planned Saturday, May 19, 2007 at the Office of the Tax Authority - Sana'a

International Finance Corporation is pleased to invite you to attend the workshop on Tax Reforms in Yemen. The workshop will be held in the Office of the Tax Authority (Large Taxpayers building) in Sana'a on Saturday, May 19, 2007 at 10:30. The objective of the workshop is to review the findings of the report from the World Bank, which was the result of the visit of the Foreign Investment Advisory Services FIAS's in January 2007.

This Mission has come to work in Yemen at the invitation of the Yemeni government to study the effects of the tax system on growth in Yemen. This comes in the context of a broader program of support offered to Yemen by the World Bank in order to improve the investment climate. This project is provided through a joint financing in collaboration with the British Ministry of Development (DFID).

We are honored by your presence in this event. To confirm your attendance, please mark one of the boxes below and re-send this invitation to this Fax No. 413743

My Regards, Sa'd Sabrah Resident Representative

Confirmation	
Yes, I will attend	
	out I will send a representative to attend on my behalve (Kindly put name attion of the person you are naming bellow:)
Name:	
Phone:	
Fax	
I will not be able	to attend

List of invitees and participants: FIAS workshop on corporate income tax simplification, Sana'a, May 2007

Name	Position	Organization	Invited?	Invitation Sent?	Confirmed?
Business					
	·	Shihab Insurance and			
		Trading Agencies		· ·	
	 .	(Yemen) Ltd.	Yes	Yes	
		Businessmen Club	Yes	Yes	Yes
		Businessmen Club			Yes
		Businessmen Club			Yes
		Businessmen Club			Yes
		Businessmen Club			Yes
		Al Kaboos Group	Yes	Yes	Yes
		Thabet Group	Yes	Yes	
		Mutarreb	Yes	Yes	
		Al-Sonadar Group	Yes	Yes	
***************************************		Al Kuraimi Exchange			
·	<u></u>	Co.	Yes	Yes	
		Al Ashtal Group	Yes	Yes	
		Bazara Travel and			
4		Tourism	Yes	Yes	
		Al-Rawhani Marble and			
		Granite Factory	Yes	Yes	
		Al-Gharasi Group	Yes	Yes	Yes
Financial Servic	es				
		Cooperative and	T	T T	
		Agriculture Credit Bank			
		CAC	Yes	Yes	Yes
-		Yemen Commercial	1		
		Bank	Yes	Yes	Delegated
		Yemen Commercial	1	1	
		Bank			Yes
		Deloitte	Yes	Yes	Yes
		KPMG	Yes	Yes	Yes
		Yemen Islamic Insurance			
	<u></u>	Co.	Yes	Yes	Delegated
<u> </u>		Yemen Islamic Insurance			
		Co.			Yes
		United Insurance	Yes	Yes	Delegated
		United Insurance	1		Yes
Business Membe	ership Organization		<u> </u>	<u> </u>	1 - 25
		General Agriculture	T	T	T .
		Cooperative	Yes	Yes	Yes
		Marble and Granite	Yes	Yes	Yes

⁴ This person is a member of the Advisory Committee for the Yemen Observatory for Human Rights.

Name	Position	Organization	Invited?	Invitation Sent?	Confirmed?
		Association			
SMEs	are constitution and a second				
		Teshreen Labs.	Yes		
		Al-Fares for Trad. And			
		Agri.	Yes	Yes	
Academics					
		Sana'a University	Yes		
		Sana'a University	Yes	Yes	
		Sana'a University	Yes	Yes	
Government			284) 17		
		Ministry of Finance	Yes	Yes	Yes
		Federation of Yemen			
		Chambers of Commerce			
		and Industry	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Delegated
		Ministry of Finance			Yes
		Federation of Yemen			
		Chambers of Commerce			
		and Industry	Yes	Yes	
		Federation of Yemen			
		Chambers of Commerce			
		and Industry	Yes	Yes	Yes
		Free Zone Authority	Yes	Yes	No
		General Investment			
		Authority	Yes	Yes	Delegated
		General Investment			37
		Authority			Yes
		Chamber of Commerce	Vac	Vos	Vac
		and Industry Chamber of Commerce	Yes	Yes	Yes
		and Industry			Yes
		Ministry of Oil and	1		168
		Minerals	Yes	Yes	Delegated
		Ministry of Oil and	103	1 62	Delegated
	·	Minerals	Yes		Yes
		Ministry of Agriculture	103		103
	<u></u>	and Irrigation	Yes	Yes	Yes
		Ministry of Fisheries	105	105	105
		Wealth	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
==		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
w -		Ministry of Finance	Yes	Yes	Yes

Name	Position	Organization	Invited?	Invitation Sent?	Confirmed?
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
**		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Ministry of Finance	Yes	Yes	Yes
		Shoora Council	Yes	Yes	
		House of Parliament	Yes	Yes	
		Small & Micro Enterprises Development	Yes	Yes	Delegated
		Small & Micro Enterprises Development Ministry of Trade and Industry	Yes	Yes	Yes
Development O	rganizations		1 100	1 2 3 3	
		U.N. Development program (U.N.D.P)	Yes	Yes	No
		USAID	Yes	Yes	
	· ·	EU .	Yes	Yes	
wa ma	·	DFID	Yes	Yes	Yes
		DFID			Yes
		GTZ	Yes	Yes	Yes
		World Bank			
		U.S. Embassy- Sana'a,			
***		Yemen	1.		
		FIAS			Yes
		FIAS			Yes
		FIAS			Yes
		FIAS			Yes
		IFC	Yes	Yes	Yes
		IFC	Yes	Yes	Yes
		World Bank	Yes	Yes	Yes
		World Bank	Yes	Yes	Yes

(2) Land Registration

The work of the Land Policy Task Force was informed by two workshops, held in Sana'a on February 20-21, 2005, and on September 18, 2005.

(i) Workshop on Urban Land Policy and Administration in Yemen, February 20-21, 2005

The goal of the February 2005 workshop was to develop a common understanding of the issues and challenges facing State land management and land registration in Yemen, and to develop an action plan to operationalize recommendations and follow-up interventions. The workshop included presentations in Arabic on land policy, state land management, and legal framework reform.

Materials included presentations delivered verbally and as handouts in Arabic. Prior to the workshop, key chapters of the draft Land Policy Note (executive summary, chapter on land registration law analysis and improvements, and an extensive recommendations chapter with an action plan) were disseminated in Arabic to the workshop attendants. These documents facilitated and enriched the discussion.

The workshop invitation, agenda, list of invitees, list of participants, and proceedings are provided below.⁵

⁵ The invitation refers to the original workshop date of February 19-20, 2005; the meeting was postponed due to an emergency meeting that several confirmed participants needed to attend.





World Bank

Dear Sir,

Subject: Urban Land Policy and Administration in Yemen

The Ministry of Planning and International Cooperation and the World Bank invite you to a two-day workshop on Urban Land Policy and Administration in Yemen. The meeting will include presentations on the key issues in land policy, land registration and State land management in Yemen. The goal of the workshop is to develop a common understanding of the issues and challenges facing State land management and land registration in view of improving security of land tenure/ownership for Yemeni citizens and investors as well as the business enabling environment for growth. The workshop will conclude with the development of an action plan to operationalize the recommendations and follow up interventions.

The workshop will take place on February 19-20, 2005 at the Taj Sheba Hotel from 8:30 a.m. to 1:30 p.m. Please find attached the workshop agenda. We look forward to your participation and active engagement in this important endeavor.

Best regards.

Mr. Ahmed Mohamed Sofan

Mr. Mustapha Rouis

Deputy Prime Minister, Minister of Planning and International Cooperation

Country Manager World Bank

Attachment: workshop agenda

Workshop on Urban Land Policy and Administration in Yemen February 20-21, 2005

Location: Taj Sheba Hotel, Sana'a

Land in Yemen is a critical resource for economic growth and development. Yet access to land (for both non-residential/investment and residential use) represents one of the key obstacles to growth as well as to poverty alleviation due to high risk and transaction costs resulting from unclear, unenforceable property rights.

The Government of Yemen and the World Bank are hosting an important 2-day workshop in Sana'a of key stakeholders in land policy and administration issues, accompanied by international land experts. During the meeting, key issues related to land registration and State land management in Yemen will be discussed. Our goal is to develop a common understanding of these issues and challenges facing State land management and security of land tenure/ownership for Yemeni citizens and investors. The meeting will include presentations on the key issues in land policy, land registration and State land management in Yemen followed up by discussion of points raised by the participants.

The thematic outline of a set of key questions that should be answered and elements of an action plan answering them through research with support from the World Bank will be drafted by the conclusion of the meeting. The draft outline will be subsequently forwarded to land stakeholders who have participated in the workshop. The subsequent research work is expected to be carried out with the assistance of the World Bank and in close cooperation of the Government of Yemen. The results of this work will be presented at a later workshop. The draft outline and the research work are expected to serve as the basis for potential follow-up interventions to be decided by the Government of Yemen with support from the World Bank.

Day 1:

Day 1.			
08:00-08:30	Registration of participants and light breakfast (coffee, pastries)		
	Session 1:		
08:30-09:00	Introduction to the study highlighting the significance of land as an economic		
	asset		
	Dr. Mohamed Al-Sabri, Deputy Minister of Planning and International		
	Cooperation		
	Objectives: (i) present the study plan and timeline; (ii) present key issues related		
	to land (why land?, land and the investment climate, a comparative perspective)		
	Session 2:		
09:00-10:00	State land management in Yemen: issues and challenges		
	Format: 30mn presentation by Sameh Wahba, followed by 30mn moderated		
	discussion, followed by 30mn discussion of potential areas of recommendations		
	Objectives: (i) present key issues/challenges against international/regional		
	standards and validate data; (ii) reach consensus on what are the key		
	issues/challenges and priorities		
10:00-10:30	Coffee break		
	Session 3:		
10:30-11:30	Reforming the legal framework for land registration: Key issues and international		
	best practice		

	Format: 30mn presentation by John Bruce, followed by 30mn discussion
	Objectives: (i) present World Bank experience in the land sector; (ii) present best practices in the sector including experience of Arab countries; (iii) discuss the adaptability and relevance of global experience and best practices to the Yemeni context; (iv) discuss key issues in the proposed draft land registration law in Yemen
11:30-12:00	Break
	Session 4:
12:00-1:00	Land registration and land administration in Yemen: Assessment of current situation, framework and key issues
	Format: 30mn presentation by Bijan Azad, followed by 30mn discussion
	Objectives: (i) present key issues/challenges against international/regional
	standards and validate data; (ii) reach consensus on what are the key
	issues/challenges and priorities; (iii) establish government and stakeholder
	priorities; (iv) seek high-level government commitment to tackling land issues/challenges
1:00	Lunch

Day 2:

Day 2.	Keynote Speech:
08:30-09:00	Keynote Opening Speech
	HE Ahmed Mohamed Sofan, Deputy Prime Minister, Minister of Planning and
	International Cooperation
	Sessions 5-6:
09:00-10:00	Land registration, land administration and State land management: potential areas of
	improvement and recommendations
	Format: 40mn presentation by Bijan Azad and Sameh Wahba, followed by 20mn
	moderated discussion
	Objective: (i) propose potential areas and specific recommendations for improvement
	of land registration, land administration and State land management
10:00-10:30	Coffee break
	Session 7:
10:30-12:30	Recommendations for potential areas of improvement: participatory formulation of
	priorities and next steps
	Format: Moderated discussion by Mohamed Al Sabbry and Sameh Wahba
	Objective: (i) discuss and confirm recommendations and priority improvements of
	land administration and State land management; (ii) participatory formulation of
	agenda and next steps
12:30-1:00	Summary of agreed next steps and closing remarks
	Format: Presentation by Yehia Al Douid
	Objectives: (i) establish land task force; (ii) assign responsibilities and set timeline
	for next actions
1:00	Lunch

Workshop invitees: Urban Land Policy and Administration Workshop, Sana'a, February 20-21, 2005

Name	Position / Organization
1	, Ministry of Planning and International Cooperation
2	, Ministry of Planning and International Cooperation
3	, Ministry of Planning and International Coop.
4	, Ministry of Public Works and Highways
5	, Carrefour
6	, Lawyers Syndicate in Sanaa
7	, Commercial Court
8	, Commercial Appeals Court
9	, Ministry of Legal Affairs
10	, Survey Authority and Land Registry (SALR)
11	, SALR
12	, SALR
13	, State Land and Real Estate Authority (SLREA)
14	, SLREA
15	, West Sanaa Primary Court
16	, Supreme Judicial Council
17	, Ministry of Justice
18	, Supreme Court
19	, Services Committee, House of Representatives
20	, Development Committee, House of Representatives
21	, Constitutional Affairs Committee, House of Representatives
22	, Registration Affairs, Ministry of Justice
23	, Yemeni Center for Arbitration
24	Investment Projects, Ministry of Awqaf
25	, Development Committee, House of Representatives
26	, Federation of Yemen Chambers of Commerce and Industry
27	, East Sanaa Primary Court
28	Lawyer
29	Private sector investor
30	, Shamel Bank, private sector investor
31	, Hadda area
32	, Green City residential development in Aden
33	Judge in Lahj Governorate
34	, Green City residential development in Aden
35	, Housing Bank
36	

Workshop participants: Urban Land Policy and Administration Workshop, Sana'a, February 20-21, 2005

Name	Position / Organization		
1	, Ministry of Planning and International Cooperation		
2	, Services Committee, House of Representatives		
3	, Development Committee, House of Representatives		
4	, State Land and Real Estate Authority (SLREA)		
5	, Survey Authority and Land Registry (SALR)		
6	, Ministry of Planning and International Cooperation		
	(MOPIC)		
7	, Ministry of Finance		
8	, Investment Projects, Ministry of Awqaf		
9	, Registration Affairs, Ministry of Justice		
10	, West Sanaa Primary Court		
11	Judicial Control/Monitoring		
12	, Commercial Court, Sana'a		
13	, SALR		
14	, SALR		
15	SLREA		
16	, MOPIC		
17	Tax Authority. Ministry of Finance		
18	, Control/Monitoring Department, Tax Authority,		
10	Ministry of Finance		
19	Lawyer		
20	, Sheikh Tariq Abdullah Law offices		
21	Private sector investor, Member of Chamber of		
21	Commerce, Sana'a		
22	, Al Hamadani for Commerce and Real Estate		
<i>22.</i>	Investment		
23	, Hadda area		
24	Ministry of Legal Affairs		
25	Lawyer, Member of the Lawyers' syndicate in Sana'a		
26	Technical Office. MOPIC		
27	, Islamic Bank of Yemen		
28	, Islamic Tadhamon Bank		
29	, Yemen and Kuwait Bank		
30	, Yemen Bank for Construction and Urbanization		
31	, Tehler Bank for Construction and Orbanization Hafez Fadel Law office		
32	ITAICZ I AUCI LAW OTTICE		
33	, Federation of Chambers of Commerce		
34	, West Sana'a Court		
	, West Sana a Court, Yemen Businessmen Club		
35 Media	, 1 chich dusinessinen Club		
Media 36	Al Paia Al Aom navianana		
	, Al Raie Al Aam newspaper		
37	, Al Abhar newspaper		
38	, Al Mo'tamar Net site		
39	, Al Thawra Newspaper		
40	, Federation of Chambers of Commerce		

Name	Position / Organization	
41	, Sana'a Broadcasting	
42	, Sana'a Broadcasting	
43	, Al Hokm newspaper	
World Bank team		
44	, MNSIF	
45	, LEGEN	
46	, MNSIF	
47	, MNSIF	
48	, Yemen Country Office	
49	, Environmental Engineer	

Workshop on Urban Land Policy and Administration in Yemen February 20-21, 2005

Introduction: workshop objectives

The Government of Yemen, in collaboration with the World Bank, organized a workshop on urban land policy and administration in Yemen, which was on February 20-21, 2005 under the sponsorship of the Deputy Prime Minister, Minister of Planning and International Cooperation. The workshop brought together key public, private and civil society stakeholders involved in urban land policy and administration issues, accompanied by international land experts.

The objectives of the workshop were to:

- Develop a common understanding of/reach consensus on the key issues and challenges facing urban land administration, land registration and State land management in Yemen, and establish government and stakeholder priorities
- Develop a common understanding of and establish initial consensus on potential recommendations and key areas of improvement of urban land administration, land registration and State land management in Yemen
- Obtain high-level government commitment to tackling land issues and challenges
- Establish consensus on the next steps and prepare an action plan to operationalize the workshop recommendations

Workshop organization and proceedings:

The workshop was organized along three main axes:

- (i) State land management
- (ii) Legal framework governing land registration
- (iii) Urban land administration and land registration

The first day of the workshop included presentations on the key issues in land registration and administration, the legal framework governing land registration and State land management in Yemen followed up by moderated discussions amongst the stakeholders to confirm/validate and establish consensus on issues and priorities. The second day included presentations of potential recommendations and key areas of improvement of land administration and management, which were followed by moderated discussions amongst stakeholders to confirm/validate preliminary recommendations and establish consensus on priority areas of improvement, as well as develop an action plan for the next steps. It was agreed to establish a Land Policy Task Force (LPTF) to maintain a high-level dialogue on urban land policy and administration issues in Yemen among key stakeholders after the workshop. The LPTF would validate/confirm initial findings, address gaps in knowledge of policy, legal and procedural issues and opinions, and facilitate advancement to the next stage of outlining key areas for intervention and policy options.

Thematic discussions of key issues and recommendations:

(i) State Land Management:

The presentation highlighted the key issues and problems affecting State land management in Yemen, namely:

- Lack of a consolidated institutional framework for allocating State land, in the sense that multiple government entities have in the past allocated State lands. In addition, there is a lack of systematic and transparent mechanisms to allocate State land, which have both resulted in a chaotic distribution of State lands especially in Southern cities. In Mukalla, the lands distributed in 1990-1999 could accommodate two times the current population. The problem in Aden is of a similar magnitude. Most of these lands remain undeveloped today. In addition, the lack of market-based allocation mechanisms (i.e. auctions) and the reliance on administrative allocation (i.e. direct allocation to individuals or based on lists) results in the inefficient allocation of State land.
- Legal ambiguity of State lands as defined in the State Lands and Real Estate Law No.21 of 1995 (especially marahek, i.e. mountain slopes channeling rainfall, and the coastal cities' urban expansion areas), which has resulted in many ownership conflicts with private and tribal claimants:
- Lack of a comprehensive and accurate inventory of State lands and lack of means to undertake it;
- Inability to preserve State Lands from encroachment and speculation;
- Lack of updated land use plans in cities, lack of mechanisms to implement and enforce master/detailed plans, lack of strategies for sustainable use of State Lands;
- Lack of systematic and transparent methods for valuing State land; and
- Lack of strategic framework for leveraging State land to achieve economic development objectives.

Preliminary recommendations were presented, focusing on the key areas of improvement:

- Consolidation of the institutional framework for the allocation of State-owned lands by centralizing disposition/custodianship at SLREA (as per the existing Law) based on the recommendations of GIA (for investment lands) and GLC (for non-investment lands);
- Switch from administrative allocation to dispose of State-owned land (through direct individual or list-based allocation) to market-based allocation (through auctions);
- Disposition of State-owned land (for investment, market housing, and commercial/non-investment uses) at market prices, which would eliminate speculation incentives and market/allocation distortions, allow to recover the costs of service delivery;
- Revision of the State Land and Real Estate Law of 1995 taking into account the abovementioned recommendations; and
- Completion of the inventory and registration of State-owned land (and real estate) assets.

Workshop participants agreed that the diagnostic presented was accurate and comprehensive and constituted a major problem that affected social stability and had negative effects on economic growth and the investment climate. Emphasis was placed on the need to develop transparent mechanisms for the allocation and valuation of State lands. Emphasis was also placed on the need to address land problems in an integrated manner, including strengthening land dispute resolution mechanisms (especially the courts' system), expanding and strengthening land use planning (the lack of which was attributed as one of the main causes of the problem) and revising the existing State Land and Real Estate Law to ensure among other things that State lands are properly defined.

(ii) Legal Framework Governing Land Registration:

The presentation highlighted the following issues:

- The existing Land Registration Law No. 39 of 1991 is very rudimentary and limited and lacks the necessary by-laws that could have compensated for the lack of detail in the law;
- In 2000, the deed registration system moved from a person-based registry (sejel shakhsee) to a parcel-based registry (sejel ainee) based on site inspection. How effective this is, when updated and detailed maps are absent, is questionable;
- Many registrations currently undertaken are based on inaccurate previous registrations and the investigation as currently conducted is not an adequate basis for providing conclusive legal effect to registration;
- The Government's decision to replace the 1991 Law is to be commended. The two drafts prepared by SALR in 2001 and the Ministry of Legal Affairs in 2004 introduced substantial improvements over the existing law, including: (i) Provision for both mandatory (systematic) registration and voluntary registration; (ii) Detailed field inspection and instructions on how to handle contested registrations in voluntary registration; (iii) Detailed systematic registration processes to ensure transparency and public confidence in the results; (iv) Strengthening the probative effect of registration; (v) Parcelbased registry with unique ID number; and (vi) Provisions for subsequent transaction registrations in the registry, to be distinguished from "voluntary registrations."

The revised law should take into account the following issues:

- Ensuring the financial sustainability of the registry system through among other things: (i) dropping the transfer tax and replacing it with an annual land tax, but if there is to be a transfer tax, then no penalties should be imposed on those seeking to register for previous unregistered transactions; (iii) the registering agency should be allowed to retain all registration fees for its support and a small portion of transfer tax for collection services.
- Improving the process of registration through: (i) more effective publicity procedures for systematic registration; (ii) reforming/reinforcing the role of the Amin to ensure a higher quality of documentation in transfers; and (iii) the courts' role in authentication of land transfers must be either ended or substantially reformed.
- Strengthening the legal effect of registration through: (i) priority of registered transfers over unregistered transfers; (ii) inability of unregistered transactions/inheritances to transfer title; and (iii) most importantly, legal conclusiveness of registration.
- Most importantly, concerning the debate institutional framework for land registration, it is not advisable to split the legal function of registration (which would be under the Ministry of Justice) from the technical function of surveying. The current consolidated structure should be retained as it is under the Presidency of the Council of Ministers as it greatly facilitates effective registration implementation.
- Other issues dealt with included the treatment of mistakes and corrections in the registry, the need to expand private sector involvement in registration (except in adjudication), allowing for field mediation and the treatment of court cases in the titling settlement process, and the elimination of conflict between the mandatory system and voluntary registration.

Workshop participants agreed that the revision of the legal framework governing land registration is a critical step to improving registration. All participants except for the Tax Authority agreed on the need to eliminate the requirement of paying back taxes on all past unregistered transfers, and to devise a penalty system for delay different from the one currently in place. Participants also emphasized the importance of

finding solutions to the widespread problem of forgery of basiras (transfer deeds). They also emphasized the need for reforming and properly regulating the functions of the Amin in the conveyance process, to ensure that they only work in their area of jurisdiction and properly check on property rights prior to drafting any property transfer (by checking with the land registry). Finally, participants proposed that the authentication and land registration functions would be consolidated, with conveyance by the Amin also to take place at the Land Registry to consolidate all these related activities and prevent transfers of unregistered land. Participants also emphasized the need for standardized forms for transfer deeds (basiras).

(iii) Land Registration and Land Administration:

The presentation highlighted the following key issues:

- Overall, there is a very limited utilization of the land registry in Yemen;
- Widespread public perception that court authentication of transfer deeds (basira) is as effective or more effective in securing property rights than deed registration, which means that court authentication ultimately undermines the deed registration system;
- Concerns about land registration costs (especially the requirement that those seeking to register pay all accumulated transfer taxes on all past unregistered transactions) further limit demand for registration;
- Limited degree of judicial/legal involvement in registration decisions;
- Inadequate regulation of conveyancing and monitoring of Amin activities;
- Inadequate registration and registry maintenance procedures, especially the lack of legally unique parcel/property ID number;
- Land disputes represent a significant portion of overall court cases;
- Land disputes take a long time to resolve, which due to the large volume of cases and the lack of specialization/preparation among judges to handle land disputes; and
- Ineffective enforcement of judicial decisions.

Workshop participants agreed that the activation of the land registry is a critical step to improving land tenure security in Yemen. The lack of registration of State and Waqf lands was also noted as a key issue. Participants underscored the importance of addressing the heavy financial burden associated with registration (payment of current and all past land transfer taxes and penalties for delays) if the purpose is to activate the use of the registry. The importance of regulating Amin functions was also underscored, especially that Amin activities be limited as per the Law to their geographic jurisdiction areas, and that Amins do not draft transfer deeds except after checking the basiras. In addition, participants emphasized the importance of proper maintenance of the land registry, namely in cross-checking recorded liens prior to issuing substitute basiras and curbing the practices of multiple sales of the same parcel of land. Participants also stressed that the fact that "court authentication of transfer deeds does not confer ownership" is not well understood by the public, and that the involvement of the judiciary in authentication is not warranted since this is supposedly an administrative procedure. It was also proposed to modify the authentication stamp to state that "authentication of does not confer ownership."

(iv) Concluding Remarks and Next Steps:

Workshop participants all agreed on the need to establish a Land Policy Task Force (LPTF) to maintain a high-level dialogue on urban land policy and administration issues in Yemen among key stakeholders after the workshop. A total of 13 public, private and civil society stakeholders, including Parliamentarians and the judiciary, are represented in the LPTF. The LPTF objectives include validating/confirming initial

findings, addressing gaps in knowledge of policy, legal and procedural issues and opinions, and facilitating the advancement to the next stage of outlining key areas for intervention and policy options. Annex C details the LPTF mandate, action plan, designated members, and other information. In addition, a matrix of initial recommendations and areas of improvement is included in Annex C.3.

(ii) Workshop on Urban Land Policy and Administration in Yemen, September 18, 2005

The goal of the September 2005 workshop was to review key findings and recommendations on land policy and urban land management in Yemen. The workshop discussed a memorandum prepared by the World Bank in cooperation with the Commission on Land Policy, drawing on the results of the February workshop.

The workshop included presentations in Arabic on land policy issues, land laws, and institutional issues, each with recommendations on how to move forward. The workshop invitation, agenda, list of invitees and participants, and proceedings are provided below.

Invitation letter (translated from the Arabic): Urban Land Policy and Administration Workshop, Sana'a, September 18, 2005

To:

Mr. Ali Abu Halika, Member of the House of Representatives, the Head of the Constitutional Committee.

Subject: Workshop on urban land management policy in Yemen, on Sept. 18, 2005

Dear Sir,

Sponsored by the Ministry of Planning and International Cooperation, Ministry of Public Works and The Authority of the State Land and Property, and in coordination with the World Bank, a workshop under the title "Land Management and Policy of urban land in Yemen" will be held on Sunday, 18 September, 2005 at big hall in the building of the Ministry of Planning and International Cooperation. The workshop will discuss the memorandum prepared by the World Bank in cooperation with the Commission on Land Policy, which was formed after a workshop held recently in February. It will also be discussiing the key findings and recommendations included in the memorandum with regard to policy and urban land management in Yemen.

Accordingly, the Ministry of Planning and International Cooperation is pleased to invite you to participate in this workshop to discuss ideas and recommendations contained in the memorandum prpared by the World Bank, and to activate the functioning of the workshop, Kindly find the following attched annexes:

- Summary of the memorandum of the World Bank
- Draft plan of action to give effect to the recommendations
- Review the legal and regulatory framework for the management of land in Yemen
- Summary of the recommendations reached in the World Bank memorandum
- Summary of the workshop on policy and land management in the cities of Yemen February 19 February 21, 2005.

With Best Regards,

Ahmad Muhammad Sufan, Deputy Prime Minister and Minister of Planning and International Cooperation

Workshop Agenda: Urban Land Policy and Administration Workshop, Sana'a, September 18, 2005

Workshop on Urban Land Policy and Administration in Yemen September 18, 2005

Location: Ministry of Planning and International Cooperation, Sana'a

Workshop Agenda:

08:30-09:00	Registration of participants and light breakfast (coffee, pastries)
09:00-09:15	Keynote Opening Remarks
	HE Ahmed Mohamed Sofan, Deputy Prime Minister, Minister of Planning and
	International Cooperation
09:15-09:30	Session 1: Presentation on Recent Government of Yemen Reform Initiatives
	Format: 15 mn presentation by The State Land Authority, Land Registration and
	Survey Authority, and Ministry of Public Works & Highways (Urban Planning
	Department)
	Objective: to outline actions pending or planned to be taken by the Government
	of Yemen to strengthen urban land management
09:30-09:45	Session 2: Overview of key findings and recommendations on urban land
	policy and administration in Yemen
09:45 -10:00	Session 3: The legal framework governing land administration and State
	land management: overview and proposed improvements
10:00- 10:30	Discussion & comments
10:30 - 11:00	Break
11:00 - 11:15	Session 4: Presentation on International experience in the institutional
	(re)organization of the land sector and lessons learnt for Yemen
11:15 – 12:30	General Discussion: WB Urban Land Policy Note and Government Reform
	Initiatives. Moderated Discussion: Legal and Institutional Issues
12:30 – 13:00	Next steps and action plan
	(in context of the proposed merger)
13:00	Lunch

List of Invitees and Participants: Urban Land Policy and Administration Workshop, Sana'a, September 18, 2005

Name	Position / Organization
1	, Ministry of Planning and International
	Cooperation
2	, State Land and Real Estate Authority
	(SLREA)
3	, Survey Authority and Land Registry
	(SALR)
4 (*)	, General Investment Authority
5 (*)	, Yemen Free Zones Authority
6	, Services Committee, House of
	Representatives
7 (*)	, Constitutional Affairs Committee, House of
	Representatives
8 (*)	, Development Committee, House of
	Representatives
9	, Chamber of Commerce and Industry Sana'a
10	, Judicial Oversight Committee
11	, West Sanaa Primary Court
12	, Judicial Oversight Committee
13	, Appeals Court, Sana'a
14	, Commercial Court, Sana'a
15	, Hadda area
16 (*)	, Ministry of Public Works and Highways
17	, Projects Programming, Ministry of Planning
	and International Coop.
18	, Registration Affairs, Ministry of Justice
19	, Urban Planning, Ministry of Public Works
	and Highways
20	, Ministry of Finance
21	, Tax Authority, Ministry of Finance
22	, Ministry of Public Works and Highways
23	, Lawyers Syndicate
24	, SALR
25	, SALR
26	, SLREA
27	, Ministry of Legal Affairs
28	, Investment Projects, Ministry of Awqaf
29	, Federation of Yemen Chambers of
	Commerce and Industry
30	Lawyer
31 (*)	Lawyer
32	, Al Hamadany for Trade and Real Estate
	Investment and Development
33	, Islamic Tadamon Bank
34	, Yemen and Kuwait Bank

Name	Position / Organization	
35	, Yemen Islamic Bank	
36	, Yemen Bank for Reconstruction and	
	Development	
37	, Shamel Bank, private sector investor	
38		

(*) Did not attend

(iii) Members of the Land Policy Task Force and Designated Focal Points

Entity		Head / Presiding Member(s)	Designated Focal point(s)
1.	Ministry of Planning	(Chair)	(Coordinator)
			(Coordinator)
2.	State Land and Real	,	,, Legal Affairs
	Estate Authority		
3.	Survey Authority and	,	,, Registration
	Land Registry		
4.	Ministry of Finance	,	,, Property Tax (TBC)
5.	Ministry of Justice	,	,
6.	Ministry of Public	,	TBN
25	Works		
7.	Ministry of Awqaf	,	,
8.	Ministry of Legal	,	,, Programs
	Affairs		
9.	Amin	,, Hadda, Sana'a	,, Hadda, Sana'a
10.	Private sector	,, Federation of Chambers of	TBN
		Commerce and Industry	•
11.	Lawyers' syndicate	,, Lawyers' syndicate Sana'a	, Lawyer
		,	
12.	Judges	,, Supreme Judicial Council	
		,, Supreme Court	
13.	House of	,, Services Committee	, Member, Development
	Representatives	,, Development Committee	Committee (TBC)
		,, Constitutional Affairs	
		Committee	

TBN/TBC: To be nominated/confirmed

(3) Procurement Reform

The procurement component of the IRDPG was informed by: (i) the Bank's consultations with Yemen Parliamentarians Against Corruption in March 2007 at the Bank's Country Office in Sana'a; (ii) an April 2007 workshop presentation to the Service and Finance Parliamentary Committees facilitated by external consultants (Booz Allen Hamilton, financed by USAID) in the presence of the media; and (iii) meetings with Parliamentarians on June 10, 2007, in Sana'a.

Invitations to the March and June 2007 consultations were extended by telephone.

(4) EITI

The World Bank participated in a workshop hosted by the Government on August 19, 2007, in Sana'a to launch its participation in EITI. Representatives of the Supreme National Authority for Combating Corruption (SNACC) and civil society also participated.

The meeting agenda and terms of reference for the EITI Council are included below:

Extractive Industries Transparency Initiative International Conference Agenda Ministry of Oil & Minerals, Sana'a, Yemen August 19, 2007

Session 1: (09:00 - 10:00 am)

1-Introduction to EITI 9:00 – 9:20 am

* What is EITI?

* Why do we need it?

(The Minister Consultant)

2- World Bank 9:20 - 9:35 am

(World Bank representative)

3- Concluding word 9:35-9:55 am

(H.E.The Minister of Oil & Minerals)

4- Press Conference 10:00 – 10:30

Session 2: (10:45 am).

Yemen EITI Council 1st meeting.

* Reviewing work plan

* Reviewing TOR

* Protocols for future meetings.

The Yemen EITI Council Members:

The Organization	Name	No
Ministry of Oil & Minerals (MOM)		1
Ministry of Finance (MOF)		2
Ministry of Planning (MOP)		3
National Authority for Anti-Corruption		4
Human Rights Information & Training Center		5
Future Movements		. 6
The Development Institute for Democracy		7
Yemen Safer Company		8
Total EP Yemen		9
Canadian Nexen		10

Extractive Industries Transparency Initiative Terms of Reference for the Yemen EITI Council

The TOR of the Yemen EITI council:

A) Purpose and work steps:

- 1- Facilitating the implementation of the EITI process by taking the necessary decisions and ensuring necessary financial and human resources are secured to fulfill EITI work plans.
- 2- Appointing an auditor and/or a reconciliation organization.
- 3- Raising the public awareness on EITI.
- 4- Assessing and removing barriers to implementation
- 5- In due course and in coordination with EITI Secretariat internationally , appointing and funding a validator under EITI processes and reviewing validation reports
- 6- Developing or agreeing a work plan
- 7- Monitoring the auditors and reconcilers work
- 8- Develop reporting templates for government and companies disclosing information
- 9- Facilitate stakeholder consultations on the reporting templates to mobilize and consolidate stakeholders input into them.
- 10- Develop guidance for government and companies on how to complete and submit those reports in accordance with the international standards.
- 11- Determine how often EITI reports should be compiled and published.
- 12- Resolve any other technical issues regarding the management of the contract with the audit and/or reconciliation organization.
- 13- Regular Publishing of all material oil, gas and mining payments by companies to government (Payments) and all material revenue received by the government from oil, gas and mining companies (Revenues) to a wide audience in a publicly accessible, comprehensive and comprehensible manner.
- 14- Exerting serious efforts to extend the EITI approach to all companies including state- owned enterprises.
- 15- The EITI council shall send a letter of instruction regarding the provision of reporting forms to the foreign and local companies operating in extractive industries. The letter shall instruct the foreign and local companies to deliver complete reports directly to the audit company by the specified reporting date. The letter submission should be to the auditor by a reporting date.
- 16- The observation and evaluation of all EITI programs including wide dissemination of the EITI report ; ensuring necessary follow-up actions on EITI Report's recommendations and reviewing the overall EITI process so that any needed refinements are implemented to make the Yemen EITI into a sustainable process.
- B) Governance of the Yemen EITI council:
- 1- The members of the Yemen EITI Council are chosen through the "Nomination Approach"
- 2- The membership in the EITI Council is of ten members representing the government, the civil society organizations and the non-governmental companies.
- 3- Decisions of the council can be taken by not less than the Two Thirds of the council members.
- 4- The initial membership will last for two years.
- 5- The Yemen EITI Council work will be supported by the Yemen EITI Secretariat in MOM.

C. Other Relevant Consultations

(1) World Bank Group 2006 Country Assistance Strategy

The main objective of consultations on the 2006 CAS was to solicit feedback from the government, civil society and donors to be used as inputs into the preparation of the World Bank Country Assistance Strategy for Yemen (2006-10).

(i) Initial Consultations on 2006 CAS, November 2005

The Bank held four workshops with about 150 participants attending from various stakeholder groups (government, 35 percent; academia, 6 percent; international community, 16 percent; and others—businessmen, NGOs, journalists, associations—43 percent). These extensive consultations took place in Sana'a and Aden during November 19-22, 2005. Consultations with civil society specifically were held in Aden on November 19, 2005, and in Sana'a on November 22, 2005. The agenda and participants for these consultations are included below.

World Bank CAS Consultation with Civil Society Organizations

(Aden, Yemen, Mercure Hotel, Saturday, November 19, 2005) (Sana'a, Yemen, Taj Sheba Hotel, Tuesday, November 22, 2005)

Program Registration 8:30-09:00 9:00-09:10 **Opening Remarks** Mr. Mustapha Rouis, Yemen Country Manager, World Bank 9:10-09:30 IDA Allocation and the CAS Approach Mr. Emmanuel Mbi, Country Director, World Bank; IDA-14 Allocation and Result-Based CAS 09:30-10:00 Retrospective Review—drawing lessons from the past Mr. Gaiv Tata, Country Program Coordinator: 2002 CAS Status Report 10:00-10:30 Looking Ahead—the Development Agenda Mr. Srinivasan Gopalan Thirumalai, Senior Economist, MNSED, and Mr. Mustapha Rouis, Country Manager, World Bank: Development Policy Review-Main Hypotheses 10:30-10:45 **Break** 10:45-12:45 Open Discussions: Yemen Priorities and the Role of the Bank 12:45-13:00 **Closing Remarks** Mr. Emmanuel Mbi, Country Director, World Bank Questionnaire 13:00-14:00 Lunch Hosted by the World Bank (All participants are invited)

Civil Society Consultations on 2006 CAS Aden, November 19, 2005 List of Participants

Participant Affiliation HR Association Health Office	
Health Office	
Health Office	
Aden University	
Yemen Women Union	
Social Affairs	
Yemeni Writers Union	
PCDP	
PCDP	
PCDP	
Aden Local Council	
MoPIC-Aden	
ECA	
22 May Newspaper	
WWA .	,,,,,
22 May Newspaper	
Aden Local Council	
EPSP	
Poverty A. Association	
PCDP	
Local Council	
AAWS	
Governor's Office	
14 October Newspaper	
SAD	
YWA	
Businessman/Water	
Port Cities Project	
Chamber of Commerce	
Aden University	
Yemeni Center for HR	
Aden Local Council	
Aden University	
Al-Ayyam Newspaper	
Aden Local Council	
AWAFD	
Aden University	
Poverty Allev. Ass.	
Aden University	
Aden Women Assoc.	
Saba'a News Agency	
Local Council	
Al-Zahra Association	

Civil Society Consultations on 2006 CAS Sana'a, November 22, 2005 List of Participants

Participant	Affiliation
	UNDP
	Sana'a University
	Watani Bank
	Consultative Council
	OXFAM
<u></u>	Al-Tahadi NGO
	YCCI
	Hayel Saeed Group
	Consultative Council
	Akhbar Al-Yaum NP
	Sana'a University
•-	YCCI
	Shareb Cop.
	Parliament
	Sana'a University
	Al-Saleh Welfare Society
	YWU
	ADRA
	CDPF
	OXFAM

(ii) Follow-up Consultations on 2006 CAS, March 2006

Follow-up consultations were held in Sana'a on March 7, 2006, with members of the newly appointed Cabinet to discuss and validate the selection of strategic priorities under the new CAS. Participants included Government officials from various ministries (including Planning, Finance, Health, Water, and Agriculture). The draft CAS Completion Report for the previous CAS was presented as a means to engage with participants in designing a realistic CAS program for 2006-2009. This meeting was organized by the authorities.

The Country Director's March 2006 meeting schedule in included below, which makes reference to the follow-up CAS consultation meeting.

Programme for Mr. Emmanuel Mbi, Country Director for Egypt, Yemen and Djibouti, for trip to Yemen March 4-9, 2006

Date	Activity	Status
	Saturday, March 4	
19:00	Arrival on Yemenia 601 from Cairo	
	Proceeding to Taj Sheba Hotel (confirmation202478)	
	Sunday, March 5	
09:00	Meeting with Mr. Mustapha Rouis, Country Manager for Yemen, CO	confirmed
11:30	Meeting with,, Ministry of Planning and International Cooperation	confirmed
16:00	Donor Meeting on PFM, CO	confirmed
Monday, March 6		
14:00	Meeting with,, Ministry of Finance	confirmed
16:30	VC on the draft report for the Yemen Investment Climate Assessment, CO	confirmed
20:00	Dinner hosted by at Al-Mankal Restaurant	confirmed
Tuesday, March 7		
10:00	CAS Meeting at the Ministry of Planning	confirmed
13:00	Meeting with,, Ministry of Water	confirmed
16:00	Telephone conversation with	
Wednesday, March	8	·
9:00	Meeting with,, Ministry of Civil Service (to attend at your preference with Messrs Rouis and Tata)	confirmed
10:00-11:00	Meeting with H.E. Abdul-Qader Bajammal, the Prime- Minister	To be confirmed
13:00	Meeting with,, Ministry of Education	confirm
Thursday, March 9		
08:00	Departure on Yemenia 606 to Cairo	

(2) Investment Climate Assessment

The draft ICA was discussed with the Government, the private sector (through the Federation of Chambers of Commerce), and academics on June 27-28, 2006. ICA findings were summarized in a PowerPoint presentation in English, which was provided to meeting participants in hard copy form. Invitations were made by telephone. A meeting schedule and related e-mail correspondence are included below.

Andrew Stone Agenda Jun 27-28

	. Anurew Ston	e Agenaa jun 27-20	
Entity	Date	Meeting with	Venue
	Ju	ne 27, 06	<u> </u>
	Ju	ne 28, 06	· · · · · · · · · · · · · · · · · · ·
Ministry of Planning and International Cooperation	9:00-11:30a.m.	(, MoPIC) and a number of other Gov't officials	MoPIC
Donors' meeting	2:00-3:30p.m.	 Dutch Embassy (confirmed) "DFID" (tbc) US Embassy German embassy (tbc) 	СО
Federation of	4:30 p.m	& others	's office
Chambers of	-		
Commerce			

From: Lina Yassin Al-Saffi on 06/26/2006 03:33 PM ZE3 MNCYE

To: Andrew H. W. Stone/Person/World Bank@WorldBank cc: Abeer Yahia Aleryani/Person/World Bank@WorldBank, Yahia Saleh Alanssi/Person/World Bank@WorldBank, Mustapha Rouis/Person/World Bank@WorldBank

bcc

Subject: Fw: Mission to discuss/disseminate ICA?

Dear Andrew,

Kindly be informed that Dr. Yahia has kindly assisted us getting in contact with Academicians. You will have a meeting with around 10 acads. tommorrw at 11:00 pm in the country office.

Best,

Lina Y. Al-Saffi

(3) Development Policy Review and Country Social Analysis

Upon completion of the Development Policy Review (DPR) and Country Social Analysis (CSA), both key documents underpinning the design of the IRDPG, the Bank launched a series of joint dissemination workshops around the country. Workshops were held in Sana'a on June 23, 2007, in Taiz on June 25, 2007, and in Aden on June 27, 2007. Documents were disseminated in English and Arabic.

The joint dissemination workshop agenda, English translations of the invitations (which were issued in Arabic),⁶ and participant lists are included below. Participant lists are not complete given the broad attendance at these consultations.

⁶ The Aden workshop was originally scheduled for June 28, 2007, as reflected in the invitation below. However, the team subsequently realized that June 28 was a Thursday (part of the weekend in Yemen), and the workshop was rescheduled for June 27, 2007. Invitees were notified of the change by telephone.

Joint DPR/CSA Dissemination Workshop Agenda



THE WORLD BANK

Joint Dissemination Yemen Development Policy Review and Country Social Assessment

June 23 - 27, 2007

	June 23 - 27, 2007
Sana'a - Saturd	ay, 23 June
Venue: Sana'a	University Public Information Center
08:30 - 09:00	Registration
09:00 - 10:00	Introduction by WB Team - Yemen Development Policy Review
10:00 - 10:30	Introduction by Yemeni Partner of Report- Own Perspective (to be named)
10:30 - 11:00	Coffee break
11:00 - 12:00	Introduction by WB Team - Country Social Assessment
12:00 - 12:30	Introduction by Yemeni Partner of Report- Own Perspective (to be named)
12:30 - 13:30	Questions and Clarifications
Depart Sana'a	to Taiz: Sunday, 24 June – By Road
Taiz: Monday,	25 June 2007
Venue: Sofitel	Hotel
08:30 - 09:00	Registration
09:00 - 10:00	Introduction by WB Team - Yemen Development Policy Review
10:00 - 10:30	Introduction by Yemeni Partner of Report- Own Perspective (to be named)
10:30 - 11:00	Coffee break
11:00 - 12:00	Introduction by WB Team - Country Social Assessment
12:00 - 12:30	Introduction by Yemeni Partner of Report- Own Perspective (to be named)
12:30 - 13:30	Questions and Clarifications
Depart Taiz to A	Aden: By Road Tuesday, 26 June
Aden: Wednes	day, 27 June 2007
Venue: Mercur	e Hotel
08:30 - 09:00	Registration
09:00 - 10:00	Introduction by WB Team - Yemen Development Policy Review
10:00 - 10:30	Introduction by Yemeni Partner of Report- Own Perspective (to be named)
10:30 - 11:00	Coffee break
11:00 - 12:00	Introduction by WB Team - Country Social Assessment
12:00 - 12:30	Introduction by Yemeni Partner of Report- Own Perspective (to be named)
Depart Aden to	Sana'a: Wednesday, 27 June - IY 1735 1820
	

The working language is English. Arabic simultaneous interpretation is provided for all sessions

For more information about the World Bank's work in Yemen, visit: www.worldbank.org/ye
For more information about those reports, visit:=======

Invitation: Joint Dissemination of Yemen DPR and CSA, Sana'a, June 23, 2007

June 11, 2007	
Mr. / Ms	

Subject: Launching the World Bank Country Social Analysis and Yemen Development Policy Evaluation Reports - 2007

The World Bank office in Sana'a plans to launch its *Country Social Analysis* and *Yemen Development Policy Evaluation* Reports on Saturday, June 23, 2007 at the World Bank National Center for Information, located at the Central Library of Sana'a University, from 9:00 am up to 12:30 pm.

The Country Social Analysis Report aims to present an analysis of the social context and social trends in Yemen to identify risks and opportunities for development, provide a social analysis that can inform and guide future investment projects and to propose strategies and priorities for development policies and programs to improve the outcomes of the social development.

Whereas the Yemen Development Policy Evaluation Report aims to inform the Government of Yemen during the preparation of the final draft of the Poverty Reduction Strategy 2006 – 2010, raising the awareness on expected impacts of the depletion of oil reserves, and promoting more diversified and sustainable development.

For your information, discussions will be conducted in both Arabic and English with simultaneous interpretation.

For more information and queries, please contact Ms. Samra Al-Shaibani – senior communication officer of the World Bank Office in Sana'a, Tel #: 421623-8, Fax #: 413733, or e-mail: sshaibani@worldbank.org

Yours sincerely,

Mustapha Rouis

World Bank Country Manager in Yemen

List of Participants: Joint Dissemination of Yemen DPR and CSA, Sana'a, June 23, 2007

1		, Sana'a University	Sana'a University
3		, Ministry Of	Ministry of Planning &
		Planning &	International
		International	Cooperation
		Cooperation	
2		, Sana'a University	Sana'a University
3			Sana'a University
4	.==		Sana'a University
5			Sana'a University
6	•		Sana'a University
7			Sana'a University
8			Sana'a University
9			Sana'a University
10			Sana'a University
11			Sana'a University
12			Sana'a University
13	-		Sana'a University
14	-		Sana'a University
15			Sana'a University
16			Sana'a University
17			Sana'a University
18			Sana'a University
19			Sana'a University
20			Sana'a University
21			Sana'a University
22			Sana'a University
23			Sana'a University
24			Sana'a University
25			Yemen Times
26			
27			
28			Sana'a University

Invitation: Joint Dissemination of Yemen DPR and CSA, Taiz, June 25, 2007

June 11, 2007		
Mr. / Ms		

Subject: Launching the World Bank Country Social Analysis and Yemen Development Policy Evaluation Reports - 2007

The World Bank office in Sana'a plans to launch its *Country Social Analysis* and *Yemen Development Policy Evaluation* Reports on Monday, June 25, 2007 at Taiz Sofitel Hotel, from 9:00 am up to 12:30 pm.

The Country Social Analysis Report aims to present an analysis of the social context and trends in Yemen to identify risks and opportunities for development, provide a social analysis that can inform and guide future investment projects and propose strategies and priorities for development policies and programs to improve the outcomes of the social development.

Whereas the Yemen Development Policy Evaluation Report aims to inform the Government of Yemen during the preparation of the final draft of the Poverty Reduction Strategy 2006 – 2010, raising the awareness on expected impacts of the depletion of oil reserves, and promoting more diversified and sustainable development.

For your information, discussions will be conducted in both Arabic and English with simultaneous interpretation.

For more information and queries, please contact Ms. Samra Al-Shaibani – senior communication officer of the World Bank Office in Sana'a, Tel #: 421623-8, Fax #: 413733, or e-mail: sshaibani@worldbank.org

Yours sincerely,

Mustapha Rouis

World Bank Country Manager in Yemen

List of Participants: Joint Dissemination of Yemen DPR and CSA, Taiz, June 25, 2007

1	••••••••••••••••••••••••••••••••••••••		Taiz Governorate
2	<u> </u>		Taiz Governorate
3			Taiz University
4			Taiz Governorate
5			Taiz Governorate
6			Taiz Governorate
7		<u></u>	Taiz Governorate
8			Taiz Governorate
9	- -		Taiz Governorate
10			Taiz Governorate
11			Taiz Governorate
12		pla to a	Taiz Governorate
13			Taiz Governorate
14			Taiz Governorate
15			Taiz Governorate
16			Taiz University
17		, Faculty of Administrative	
		Sciences	
18		, Social Fund for Development	
19		, Youth Center	
20		, Yemen Women's Federation	
21		, Dia Association	
22		Yemen Times Office - Taiz	
23		Al Jumhouriah Newspaper	
24		Member of the House of	
		Representatives	
25		Taiz University	
26		Andaa Foundation for Development	
27		Skills Development Foundation	
28		Ajialakum Foundation	
29	•••	Y	
30		Taiz University	
31		Insurance and Pensions	

Invitation: Joint Dissemination of Yemen DPR and CSA, Aden, June 27, 2007

June 11, 2007	
Mr. / Ms	

Subject: Launching the World Bank Country Social Analysis and Yemen Development Policy Evaluation Reports - 2007

The World Bank office in Sana'a plans to launch its *Country Social Analysis and Yemen Development Policy Evaluation* Reports on Thursday, June 28, 2007 at the Aden Mercure Hotel, from 9:00 am up to 12:30 pm.

The *Social Analysis* Report aims to present an analysis of the social context and trends in Yemen to identify risks and opportunities for development, provide a social analysis that can inform and guide future investment projects and to propose strategies and priorities for development policies and programs to improve the outcomes of the social development.

Whereas the Yemen Development Policy Evaluation Report aims to inform the Government of Yemen during the preparation of the final draft of the Poverty Reduction Strategy 2006 – 2010, raising the awareness on expected impacts of the depletion of oil reserves, and promoting more diversified and sustainable development.

For your information, discussions will be conducted in both Arabic and English with simultaneous interpretation.

For more information and queries, please contact Ms. Samra Al-Shaibani – senior communication officer of the World Bank Office in Sana'a, Tel #: 421623-8, Fax #: 413733, or e-mail: sshaibani@worldbank.org

Yours sincerely,

Mustapha Rouis

World Bank Country Manager in Yemen

Names of Participants from Aden Governorate

Mercure Aden Hotel June 27, 2007

	June 27, 2007			
	Name	Title		
Г	Aden University			
\vdash		,Woman Center – Aden University		
\vdash		Academic at the University		
-		Faculty of Arts		
		Faculty of Economy		
-		Faculty of Economy		
		Faculty of Economy		
		Faculty of Economy		
_		Faculty of Law		
		Faculty of Education – Sociology		
L		Dept.		
L		Psychology & Sociology Dept.		
Г				
Г		, Household promotion		
	= w	Media – Consultant for many		
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		Lawyer		
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<u> </u>	_	School Principle		
Щ		Aden University		

	Name	Title
		Aden University
		Faculty of Law
		, Human Rights Center
		, Human Rights Center &
L		Democracy for Women
		Ministry of Health
		, Woman Sustainable
		, Media Female Workers
		, Woman Federation - Aden
		, Woman Federation - Aden
		, National Commission

(4) Poverty Assessment

Upon completion of the Poverty Assessment, which provided analysis that underpinned the design of the IRDPG, the Bank launched a "road show" of dissemination workshops around the country in December 2007. Workshops were held in Seiyun on December 9, in Al-Beidah on December 11, in Aden on December 12, in Amran on December 13, and in Hodeidah on December 15. The road show culminated in a technical workshop hosted jointly by the Government of Yemen, UNDP, and World Bank in Sana'a on December 16.

The road show schedule and technical workshop agenda are included below. Participant lists are also included, though they are not complete given the broad attendance at these consultations and the team's inability to ensure that all had signed in.



Dissemination Yemen Poverty Assessment Report Sana'a, Yemen



Final Agenda/December 8 - 16, 2007

	Schedule in Governorates Coordinated with MoPIC: eiyun/Al-Beidah/Aden/Amran/Hodeida/Sana'a	
Saturday, December 8		
SANA'A/Seiyun	Depart Sana'a/Seiyun (by air)	07:35 - 0830
	Check in hotel	07:15 - 09:00
Sunday, December 9	Meeting with selected DGs of Govt. offices, District Council and CSOs	10:00 – 13:00
Monday, December 10		
Sana'a/Seiyun	Depart Seiyun/Sana'a (by air)	07:50 - 08:50
Tuesday, December 11		
SANA'A/Al-Beidah	Depart Sana'a/Al-Beidah (by car)	06:00 - 11:00
	Meeting with selected DGs of Govt. offices, District Council and CSOs	12:00 – 14:00
	Depart Al-Beidah/Sana'a (by car)	14:00 - 19:00
Wednesday, December 12		
SANA'A/Aden	Depart Sana'a/Aden (by air)	06:00 - 06:45
	Meeting with selected DGs of Govt. offices, District Council and CSOs	10:00 - 13:00
	Depart Aden/Sana'a (by air)	19:15 – 20:00
Thursday, December 13		0600 0645
SANA'A/Amran	Depart Sana'a/Amran (by car)	08:30 - 09:00
	Meeting with selected DGs of Govt. offices, District Council and CSOs	10:00 - 13:00
	Lunch in Amran (optional)	13:00 - 14:00
	Depart Amran/Sana'a(by car)	14:00 - 14:30
Friday, December 14		
SANA'A/Hodeida	Depart Sana'a/Hodeida (by car)	08:00 - 12:00
Saturday, December 15		
	Meeting with selected DGs of Govt. offices, District Council and CSOs	10:00 – 12:00
	Depart Hodeida/Sana'a (by car)	13:00 - 17:00
Saturday, December 16	Technical Workshop	
SANA'A	Location: CSO Training Institute (Separate Agenda)	10:00 - 13:00

List of Participants: Poverty Assessment Dissemination Workshop, Seiyun, December 9, 2007

	Name	Organization	
1		Ministry of Planning and International Cooperation, Sayoun	
		office	
2		Ministry of Planning and International Cooperation, Sayoun	
		office	
3		Ministry of Planning and International Cooperation, Sayoun	
	·	office	
4		Central Statistics Organization	
5		Ministry of Health	
6		Ministry of Education	
7	· 	Chamber of Commerce	
8		Agriculture and Irrigation	
9		Social Affairs	
10			
11			
12		Local Council, Sayoun	
13		Local Council	
14		Local Council	
15		Community College	
16		Community College	
17		Hadramout University	
18		Hadramout University	
19		Hadramout University	
20		Local council, Hadramout Gov.	

List of Participants: Poverty Assessment Dissemination Workshop, Al-Beidah, December 11, 2007

Republic of Yemen Yemen Woman Union Al-Baydha'a Office

<u> </u>	Name	Organization	
1		Yemen Woman Union	
2		Yemen Woman Union	
3		National Woman Committee	
4		National Woman Committee	
5		Faculty of Education	
6		Faculty of Education	
7		Woman charity association	
8		Woman charity association	
9		Woman charity association	
10		Al-Khulood charity association	
11		Al-Khulood charity association	
12		Al-Khulood charity association	
13		Al-Khulood charity association	
14	Environment Advocates charity		
		association	
15		Environment Advocates charity	
		association	
16		Al-Rifq charity association	
17		Al-Rifq charity association	
18		Al-Ihsaan charity association	
19		Al-Ihsaan charity association	
20		Al-Mardam charity association	
21		Disabled Association	
22		Girls Education	

List of Participants: Poverty Assessment Dissemination Workshop, Aden, December 12, 2007

Civil Eng.				
Civil Eng.				
Geologist				
Social Activist	1			
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Social Activist & Prof Economy + Prof. Prof.	13		Faqm Association	
Economy + Prof. Prof. Prof.	14		Attarikh Association	
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33 Aden Gulf Association	31			
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, ,	33	 .	Aden Gulf Association	
		Returnees from Somalia		

List of Participants: Poverty Assessment Dissemination Workshop, Amran, December 13, 2007

	Name	Organization	Title
Loc	al Council		<u> </u>
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Soc	ieties		
1		Al-Faous	
2		Life Makers	
3		Community Development	
4		Al-Dhameer	
5		Al-Ula	
6	en se	Al-Amal	
7	,	National Woman	
		Committee	
8		National Woman	
		Committee	
9		National Woman	
		Committee	
10		Yemen Woman Union	
11		Yemen Woman Union	·
12		Yemen Woman Union	
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Dissemination Yemen Poverty Assessment Report Sana'a, Yemen

Technical Workshop Sunday, December 16, 2007



(Location: CSO Training Institute/to be confirmed)

(Location, CD)	y Huming montator to be commissed,
8:30-09:00	Registration
9:00-09:15	Opening Statement Dr. Mutahar Al-Abbasi Deputy Minster for Development Plans Ministry of Planning and International Cooperation
09:15-09:30	Presentation: Poverty Line, Methodology and Results Dr. Heba, UNDP CSO representative (to be named)
09:30-09:45	Presentation: Growth, Reforms and Poverty in Yemen: Ingrid Ivins, World Bank MoPIC representative (to be named)
09:45-10:15	Coffee Break
10:15-10:30	Presentation: Evaluation of Social Protection of the poor in Yemen: Irina Shaorshadze Social Welfare Fund representative (to be named)
10:20-10:00	Presentation: The Challenges of monitoring poverty in Yemen: Iqbal Kaur MoP representative (to be named)
11:00- 11:15	Discussions/Comments
11:00- 11:15	Closing Statement HE Abdulkarim Al-Arhabi Deputy Prime Minister for Economic Affairs Minister of Planning and International Cooperation
11:15- 12:00	Press Conference

(5) Work on Governance and Anti-Corruption

In the context of its ongoing work on governance and anti-corruption (GAC) in Yemen, the Bank held formal stakeholder consultations on January 14-15, 2007, in Sana'a. Participants included over 35 representatives from Parliament, academia, professional associations, and civil society organizations, including the Yemen Observatory for Human Rights. The feedback from this consultations was given due consideration in finalizing the design of the IRDPG, as well as that of the Bank's GAC Strategy.

A list of participants and a report on the feedback received during this consultation are provided below.

STRENGTHENING WORLD BANK GROUP ENGAGEMENT ON GOVERNANCE AND ANTICORRUPTION PARTICIPANTS LIST YEMEN

(JANUARY 14-15, 2007)

Government of Yemen

- --, --, Ministry of Planning and International Cooperation
- --, --, Ministry of Justice
- --, --, Ministry of Finance
- --, --, Ministry of Civil Service
- --, --, Central Organization for Control and Audit
- --, --, COCA
- --, --, COCA
- --, --, GTZ project at COCA
- --, --, Planning Sector
- --, --, Ministry of Finance Planning and Statistics Sector
- --, --, Planning and Statistics Ministry of Finance
- --, --, External Relations, Ministry of Finance
- --, --, Civil Service Modernization Project, Ministry of Civil Service
- --, --, Supreme Tendering Committee
- --, --, President's Office
- --, Tax Authority
- --, --, National Woman Committee
- --, --, Service Affairs, Cabinet
- --, Ministry of Finance

Parliament and Civil Society

- --, Member of the Parliament
- --, Member of the Shura Council

- --, --, Socialist Party
- --, Sana'a University
- --, --, Youth Leadership Development Foundation
- --, --, Federation of Yemeni Chambers of Commerce and Regional Manager of Hayel Saeed Co.
- --, --, Strategic Studies Center
- --, --, Al-Farouq Consultancy Establishment
- --, --, MPs Against Corruption Yemen Office
- --, --, Social Development Forum
- --, Yemeni Observatory for Human Right / Global Priorities Organization
- --, --, Cultural Development Programs Planning Foundation
- --, --, External Relations General People's Congress Party
- --, Sana'a University
- --, --, Parliament
- --, Hayel Saeed Co.
- --, Fighting Corruption Organization
- --, International Program for combating Child Labor
- --, Mada Establishment
- --, Yemen Organization for Human Rights
- --, Sisters Forum

Media

- --, --, Al-Thawra
- --, --, Sep 26 Newspaper
- --, --, Al-Sharg Al-Awsat Newspaper (Middle East)
- --, Ra'ay News

Donor Community

- --, --, National Democratic Institute
- --, --, GTZ-COCA Project
- --, GTZ
- --, DCM German Embassy
- --, French Embassy
- --, French Embassy
- --, EKN
- --, --, NDI
- --, --, GTZ Project Institutional Capacity Development Project/ MoPIC
- --, US AID
- --, US AID
- --, --, UNDP
- --, UNDP
- --, DFID
- --, DFID
- --, DFID

STRENGTHENING WORLD BANK GROUP ENGAGEMENT ON GOVERNANCE AND ANTICORRUPTION

CONSULTATION FEEDBACK



(JANUARY 14-15, 2007)

Participants: See attached list

Feedback consisted of: (1) a set of extensive discussions with around 25 senior government officials, including the Ministers of Planning and International Cooperation, Finance, Civil Service and Insurance and Justice; (2) a workshop with more than 35 representatives from parliament, civil society, academia, and professional associations; (3) a two hour meeting with members of the donor community; and (4) an afternoon discussion with selected members of the print media. A list of Yemeni and donor participants is attached. On behalf of the Bank, the participants included the Country Manager Mustapha Rouis (MNCYE); Robert Beschel, Arun Arya and Charles Adwan (MNSED); and Samra Shaibani (MNAEX).

The meeting with senior government officials was moderated by H.E. Abdul Karim Al-Arhabi, Minister of Planning and International Cooperation. The meeting with the donor community was moderated by Mustapha Rouis. Charles Adwan served as the rapporteur for both sessions. An external moderator, Dr. A. Karim Thabet, was used for the session with parliamentarians and civil society and the media session. An external rapporteur, Dr. Khaled Al-Hariri, served as rapporteur for sessions three and four with parliamentarians and civil society and with the media.

How did the process fit into ongoing country dialogue?

The discussions were fully consistent with the Bank's extensive and evolving country dialogue on governance issues. The Bank has been working closely with the Government of Yemen (GoY) to implement a host of important reforms in areas such as public financial management and civil service reform. The principal vehicles for these discussions have been the Civil Service Modernization Project (CSMP), a \$30 million investment loan that began in 2000 and is scheduled to close in 2007 and the Procurement reform Trust Fund. The CSMP project marks an ambitious effort to take forward needed reforms in areas ranging from establishing a computerized financial management information system to a biometric human resource database for public employees to reforming and reengineering a number of selected line departments. In 2005, discussions went forward with a consortium of donors, including the Bank, DFID and the Netherlands, for developing an action plan for public financial management reform.

In 2006, the GoY—working in close consultation with donors—adopted a National Reform Agenda focusing largely on governance issues. The 2006 CAS for Yemen deals extensively with issues of governance and public management reform, and governance related actions will form a major part of an upcoming \$50 million Development Policy Loan in FY07. The Bank has also been active in supporting analytic work on issues of governance and public management, including a CPAR in 2004.

Recently, with the support of DFID, we have recruited a full-time governance advisor in Sana'a to provide support on this agenda.

What were the key issues/themes raised by participants?

The participants raised a number of important themes for both the Bank's broader Governance and Anticorruption (GAC) paper and for Yemen as a whole. Perhaps the most important is their concern that the policy will be applied selectively in only the poorest and most heavily aid dependent countries. Richer countries with access to alternative sources of capital will be able to distance themselves from the Bank if they find its policies and conditionalities too onerous, so Bank staff will be reluctant to apply the GAC policy stringently and thereby risk compromising the Bank's relationship with them. In their view, the Bank will be less constrained with poorer countries, which will ultimately have little choice but to comply or risk losing Bank funds.

The quality of indicators was a topic of considerable discussion. The GoY, in particular, is concerned that the use of such indicators in the past had not fully or accurately reflected recent developments within Yemen, including new reform initiatives. There was a consensus among many participants that the GoY needs to do a better job in understanding and tracking governance indicators and in marketing its accomplishments. On its part, the Bank needs to do more in resolving some of the conceptual and methodological concerns surrounding its indicators and in ensuring fairness and objectivity in their application.

There was general agreement among all participants that the Bank's strategy is an important and welcome document. They also agreed that the Bank needed to address issues of governance and anticorruption as a part of Yemen's broader development agenda; the Bank should not disengage from countries struggling with these issues. Other points of consensus include that there is a rich agenda of governance reforms, including public financial management, civil service reform, anticorruption and legal and judicial reform, where the Bank should support the Government; the Bank should broaden its engagement to incorporate other constituencies beyond government, including parliament, civil society and the media; and that improved donor coordination on governance is an important and worthwhile objective.

The design of Bank projects was held up to considerable scrutiny, with many participants arguing that the Bank needs to do more to ensure effective implementation. There were discussions regarding the extent to which the Bank is adequately supporting the good governance agenda, with questions being raised as to whether adequate resources were being devoted to it.

Finally, a number of participants within Government, parliament, civil society, the press, and donor community all emphasized that Yemen was entering a critical phase in its struggle against corruption. The creation of the new anticorruption agency, and particularly the selection of its board of overseers and staff (which should happen within the next couple of months), will be a very important signal regarding the Government's intentions in this area. The key question will be whether individuals are chosen with a reputation for integrity and capability. Similarly, the adoption of a new procurement law—in its final stage of preparation—and its application through the restructuring of the High Tender Board will be seen as another important signal of the Government's commitment to improve governance and fight corruption.

Note About the MENA Consultations:

- 1. In all countries in the MENA region, joint consultations were held involving parliamentarians, members of civil society, business associations and trade unions. It is therefore difficult to disaggregate the views of these distinct constituencies. In cases where observations clearly reflected the views of one group or another, we have broken them down separately. In other cases, they have been listed collectively under the "civil society" category.
- 2. Most consultations followed a standardized format, in which a brief 10-15 minute Powerpoint presentation was made by Bank staff that drew upon the key slides prepared by Central EXT and laid out the major aspects of the strategy. The discussions with various groups typically consisted of two sessions. The first session focused on Questions 1-3 in terms of the overall governance environment within a particular country. The more general questions provided by EXT were utilized in discussions with parliamentarians, civil society and the media, whereas discussions with government officials involved a more detailed and focused dialogue over their specific reform agenda. (In all of these countries, the Bank has been closely engaged in supporting a host of governance and public management reforms.) The second session then focused on the five Board-mandated questions to be addressed. After the initial presentation, Bank staff sought to refrain from subsequent interventions to maximize the time available for participant discussion. The only exceptions were: (1) instances where staff were asked to respond to specific questions; and (2) areas where there was a danger that, by not intervening, the quality of the discussions could be compromised by extensive reference to false and/or misleading information.
- 3. In two of the three countries (Egypt and Yemen), external facilitators and rapporteurs were used for sessions with civil society, parliamentarians and the media. In Morocco, the Country Manager, Ferid Belhaj, moderated the discussions. To ensure confidentiality, no external moderators or rapporteurs were present for any of the consultations with government.
- 4. Finally, in the interest of conserving space, we have deleted blank boxes from the matrix below where specific comments and/or feedback was not forthcoming during the consultations.

Respondent Type	Consultation Reply
	1. Top governance challenges in country
[Government]	• Significant changes are needed in the justice sector and among the security agencies. The Higher Judicial Council should be separated from the President's Office, which will help with the separation of powers. The share of resources going to the military and security services should be reduced.
	• Capacity for public financial management needs to be strengthened at all levels of government. Many problems that the Commission on Audit (COCA) encounters are related to weak PFM practices (particularly internal audit and financial planning) elsewhere in government.
	• Wages and salaries are low throughout the public sector, which can contribute to corruption.
	• Legislation and regulations that are crafted in ambiguous ways or open to differing interpretations can also lead to problems with corruption. Also, by-laws and regulations are not always consistent with underlying legislation. Even when the quality of legal drafting is good, many laws are not implemented in their entirety.
	• There is a lack of awareness and education among the public as to what constitutes corruption and what types of behavior are inappropriate, particularly with regard to nepotism.
	• Mechanisms for accountability are weak or underdeveloped, including both internal and external audit. Many COCA reports, for example, can be delayed by as much as two years, making it difficult to draw firm conclusions.
	• Press freedom needs to be enhanced, as increased transparency will be key to winning the broader struggle against corruption.
	 Social safety nets need to be enlarged and expanded.
[Legislature]	• There is no real separation among legislative, judicial and executive power. The present divisions are superficial and decorative. Some parliamentarians complained that at times members are not allowed to express their opinions by the Speaker. Often, the government "ignores resolutions by the parliament" and the parliament does not effectively carry out its regulatory, monitoring and control functions.
	• The prevailing mentality within government institutions and among influential individuals does not respect laws and regulations.
	• Government institutions lack appropriate mechanisms to support effective anticorruption actions. Some high ranking

Respondent Type		Consultation Reply
	officials either lack a proper under corrupt activities. According to or does not allow any linking of corropposition of corruption.	officials either lack a proper understanding of corruption and the forms that it takes or are themselves involved in corrupt activities. According to one parliamentarian, Government allows generic discussions of "corruption" but does not allow any linking of corruption to specific corrupt persons. The official media and press only accuse the opposition of corruption.
	 Issues of broader civil service reformedamental and will require more 	Issues of broader civil service reform, and in particular the need for enhanced meritocracy within government, are fundamental and will require more sustained attention to implement.
[Representatives from Civil	Several participants focused on the present widespread administrative concern, but one that should be n	Several participants focused on the notion that in Yemen the major issue is political corruption, which enhances the present widespread administrative, economic and financial corruption in all sectors. Petty corruption is also a concern, but one that should be manageable by improving government systems and more proactively weeding out
\ 	civil servants who engage in it.One participant stated that the jucThere are no job descriptions of t	civil servants who engage in it. One participant stated that the judiciary is not honest and the judicial system is infiltrated by the security forces. There are no iob descriptions of the civil service bosts, no criteria for the selection of personnel, no transparent
	process of announcing jobs to alle tribal, interest groups or other und	process of announcing jobs to allow for competition on the vacant posts. Hence selection is based on political, tribal, interest groups or other under-nationalistic affiliations. For instance, a participant quoted that "official reports
	 The center of all decision making anticorruption action. It also form 	The center of all decision making is at the presidential palace, which acts as a major obstacle facing any intended anticorruption action. It also forms a constraint to real delegation of authority and decentralization.
	 The ruling politicians conceive the Thus they consider the opposition Annual reports of the Central Organization The government takes 	The ruling politicians conceive that they own the country and its resources and they are not simply there to govern. Thus they consider the opposition political societies and civil society organizations as foes and not as partners. Annual reports of the Central Organization for Control and Audit (COCA) demonstrate the magnitude of
	 particularly if they are influential. Government institutions lack capa not provide adequate incentive to 	particularly if they are influential. Government institutions lack capacity in the management of natural, human and financial resources. Low wages do not provide adequate incentive to qualified personnel. At the same time, low wages encourage employees to engage
	in corrupt behavior. • Freedom of the individual is abse Women and the youth are exclude	in corrupt behavior. Freedom of the individual is absent and the freedom of the non official press is very limited Women and the youth are excluded from the decision making process.

Respondent Type	Consultation Reply
[Private sector]	• The private sector emphasized that weakness in educational system outputs does not support the entry of qualified
	personnel in management and accounting into the labor market. • Yemen's investment environment is repulsive rather than attractive to investors. Some tribal, military and political
	groups make the transaction cost of new investment too high.
[Media]	• The main challenge facing Yemen, according to one participant, is poverty which leads individuals to make use of
	ered positions in the countries of the Persian Gulf even though civil service salaries are much higher.
	• Tax and custom duties evasion and cheating in the tendering of projects are major challenges. They cost Yemen
	00#1 bimon annually. The CoV page only lin course and thetair concerning governance and anticorning on The last donois meeting in
	. ,
	reform agenda is still not taken seriously.
	• The Government is unable to manage resources effectively or to successfully prosecute corrupt individuals—
	particularly those with close ties to the ruling party, who are often above the law. The Government lacks practical
	anticorruption programs.
	• Corruption is rife in certain tenders, and also in the Social Fund and Social Protection Fund.
[Donor	• Some donors expressed concern that Yemen's current administrative system is so tolerant of corruption that those who opposed it were either eased out or sidelined. It is unclear whether adequate political will exists to change.
[(humunu)]	Others expressed concern that a "culture of corruption" was developing not just within government, but within
	society as a whole, that would make any effort to eradicate corruption particularly problematic.
	• The justice system within Yemen is in particular need of reform.
2. Promising	2. Promising areas of governance and anticorruption reform and potential obstacles
[Government]	• Yemen's national agenda has a heavy emphasis upon governance reform, which is essential in ensuring that scarce
	developmental resources are allocated to their highest and best use.
	• The GoY has taken a number of important steps recently to advance good governance and combat corruption. The
	Government has signed the United Nations Convention Against Corruption (UNCAC) and rathfield it in 2005. It has

Respondent Type	Consultation Reply
	recently passed legislation establishing an independent anticorruption agency. Work is underway preparing new procurement legislation.
	• In the Justice sector, the GoY is currently investing heavily in training and capacity building, particularly for female judges. Training of senior judges on new legislation is going forward. A number of corrupt judges have been fired or transferred.
	• Information technology is also being applied to basic administrative procedures and practices, such as the use of etendering in procurement. The Ministry of Finance is implementing a Financial Management Information System and the IMF's GFMS 2001 standard for budget classification.
	• Greater support is needed for PFM issues.
[Representatives	• Budget Allocations. Efforts should be made to reduce expenditure on military and security and increase allocations for education and health services.
Society]	• Support Monitoring, Auditing and Control Institutions. Interventions are needed to enhance transparency in all government institutions, particularly with regard to financial transparency. Capacity building is needed for parliamentarians,
	auditors, and civil society organizations. Access to information by such institutions is paramount for combating corruption.
	• Support the Development of a National Strategy for Governance and Anticorruption (NSGAC). The participants underscored the need for a comprehensive (NSGAC), whose drafting should be supported by Bank specialists in close
	collaboration with the civil society organization and political parties • Enhance the Empowerment of Women. Strengthen the participation of women in political life. Socioeconomic and
	human resource development is necessary particularly in rural areas, and must be enhanced through integrated programs designed and implemented in collaboration with civil society organizations.
	Design and Implement Measures to Eliminate Money Laundering. The mechanism should focus on banking operations and exchange corporations, the drup trade, and arms trade. These illegal transactions contribute to corruption.
	Education. The education system is very weak. Outputs do not match the needs of the labor market. Reform is
	urgently needed in the education system to attain a host of development objectives.
	• Support for Establishing a Farallel Entity to the Recently Formed "Anticorruption Authority". The recent law on anticorruption passed by Parliament establishes an Anticorruption Authority. The choice of staff to oversee and work in this agency.
	will be very important. There should also be a parallel independent entity on anticorruption. Such an entity must be

Respondent Type	Consultation Reply
	supported in terms of access to information, protection and immunity.
[Private sector]	In helping to combat corruption in the private sector, improvements in auditing and control are required.
[Media]	Within Yemen, more transparency, freedom of the press and freedom of expression are needed to help take the struggle against corruption forward.
[Donor Community]	• The overall timing is ripe for progress on this issue. The recent presidential elections were fought on the issue of anticorruption, and the new law has the President's blessing.
	• Issues of civil service reform will be absolutely essential for Yemen's future governance reform agenda, including reducing red tape and streamlining and rationalizing the size of the public sector, even though the latter will be politically difficult.
	• The selection of the overseers for the new anticorruption agency will offer a critical test of the Government's intentions in this area. This process will unfold over the next 1-2 months, and it needs to be conducted in a way that is fair, open and transparent.
	• The GoY's 2005 reform agenda is a very important document and represents a great leap forward, although without immediate impact. It encapsulates a large number of important reforms that are worthy of donor support, although donors will need to be selective in light of funding and capacity constraints.
3. How the E	3. How the Bank should engage where governance is weak, and circumstances under which to disengage
[Government]	• The Bank strategy should focus less upon disengaging from countries where governance is weak than increasing the amount of resources available for governance and public management reform in countries where institutions are underdeveloped yet the Government is committed to reform. Otherwise, these countries will be locked in a vicious cycle of poverty, poor governance and rampant corruption.
	• Within Yemen, poverty is the root cause of many governance problems and challenges. Poor countries that are heavily aid dependent are likely to bear the brunt of this strategy, since others who have access to alternative sources of capital will go elsewhere if they disagree with Bank policies or conditionalities. Countries that struggle with issues
	of governance because they are poor or at earlier stages in their institutional development should not be unduly punished by the strategy.

Respondent	Consultation Reply
Legislature]	The Bank should not disengage with countries that are struggling with corruption, but should use conditionality in its lending to leverage positive change.
[Representatives from Civil Society]	 The Bank's paper focuses too extensively upon issues of governance and corruption in its projects. The Bank should be proactive in engaging the Government on issues of corruption as a part of its overall development agenda. A few participants questioned the Bank's objectivity in pursuing the anticorruption agenda, noting that the Bank was only concerned about corruption when it involved countries pursuing a path towards private sector led growth. The Bank is not supportive of mixed or socialist economies. Bank conditionalities should be utilized to strengthen the independence of both COCA and the judiciary.
[Media]	The Bank should focus on poverty alleviation as its core mandate. It should not withdraw from countries where corruption is a fundamental concern. An analogy would be a doctor refusing to treat patients who were too sick. The Bank needs to be patient and flexible.
[Donor Community]	A number of donors, such as DFID, supported the strategy. However, they also believe that poverty reduction is key to the Bank's mandate, and we need to find ways to remain engaged even when the overall environment is weak and difficult to operate in.
4. How to en:	4. How to ensure fair and consistent treatment across countries
[Government]	• The topic of ensuring impartial evaluation is of particular concern to Yemen. How can we ensure neutral and unbiased assessment, based on the most accurate and up to date information? A number of recent governance assessments of Yemen have been based upon inaccurate and antiquated information, and they have not reflected the latest generation of reforms.
[Media]	The Bank must be clear about the conditions surrounding its support.
5. How to str judiciary, civi	5. How to strengthen the Bank's work with champions of reform outside the executive branch of government – parliament, judiciary, civil society, media and the private sector
[Government]	• The GoY welcomes Bank efforts to expand its engagement to incorporate other interlocutors beyond the

Respondent Type	Consultation Reply
	Government, particularly those who have information about how projects are being implemented on the ground. In addition to central government, the Bank should engage with regional and local governments in helping to combat corruption.
[Legislature]	 The Bank needs to strengthen Parliament's capacity to oversee and audit government expenditure. The Bank also needs to work proactively with civil society groups and not focus simply on Government, lest it be perceived as siding with those who are corrupt against the broader wishes of the people.
[Representatives from Civil Society]	 The Bank should strengthen and expand its work with civil society, and broaden its dialogue with the private sector and political parties as partners in addition to government. The Bank needs to help build capacity within civil society organizations to monitor progress on the ground. The ruling party has rejected the concept of community participation in government projects, which could have been a valuable tool to increase transparency, reduce corruption and enhance sustainability at the local level. The GAC consultations are taking place only in Sana'a, and do not reflect regional differences and variations throughout the country.
[Media]	The Bank should engage with other constituencies, including civil society and the media, in helping to combat corruption.
[Donor Community]	There was a consensus upon the importance of moving beyond traditional "supply side approaches" to improved governance and public management towards focusing upon the "demand side" as well.
6. How to m	6. How to mitigate fiduciary risk in Bank operations?
[Legislature]	• The Bank often doesn't follow up carefully in the implementation of its loans. More robust monitoring is necessary.
[Representatives from Civil	•
Society]	Participants remarked that a number of WB funded projects do not meet the needs of local communities and their design needs to be improved. Most of the funds go for vehicles, buildings and foreign specialists, and the subcomponents are often over-designed and too expensive. Technical assistance and training outputs are measured in

Respondent Type	Consultation Reply
	terms of quantity rather than quality. For example, in one project it was mentioned that 200 Yemenis were trained in English, but in fact the training was inadequate and those who went through the program had only rudimentary English language skills.
[Media]	• Bank programs should be designed in a manner that protects their implementation from corruption. The Bank should be an example to the Government and other donors in this area.
	 The Bank should develop control mechanisms to prevent corruption and the diversion of expenditure rural areas. For example, the Bank could help bring civil society and NGOs into project management—particularly with regard to monitoring progress in remote areas.
7. The Bank's	7. The Bank's role vis-à-vis other donors in supporting governance reform
[Legislature]	• The Bank needs to work closely with other donors to ensure that they send consistent signals to the Government. They should collaborate in bringing in international standards in monitoring and evaluation.
[Representatives from Civil Society]	Donor coordination will be very important for this agenda. Donors need to use conditionalities to send consistent signals to the Government about the need for reform.
[Donor Community]	• The donor community uniformly welcomed greater Bank engagement on issues of governance and anticorruption. The agenda is a rich one, and close coordination will be important. Donors need to speak with one voice. The Bank has an important role to play in behing to coordinate this agenda within the donor community here in Yemen.
	 Coordination should follow on areas of mutual comparative advantage. For example, it is clear that the Bank is prohibited by its Articles of Agreement of working on political issues, such as campaign finance reform or political
	 party development. But many bilateral donors can work on these issues. Issues of prioritization and sequencing will be essential in Yemen. The key reforms are a small group stretched thinly over a number of critical issues. Under such circumstances, the prioritization and sequencing of reforms will be very
	important. • At a minimum, donors should avoid practices that actually harm the GoY. These include pulling talented Yemenis
	out of Government departments to staff project implementation units; paying exorbitant salaries to such staff, not following up proactively to ensure that they pay taxes, etc. The donor community needs to set a strong example. • Many of the most pronounced problems with corruption involve Yemeni resources. Donor efforts need to be

Respondent Type	Consultation Reply
	geared to ensuring broader financial accountability across the board and not just focus on our own projects. • Is there scope for more joint analysis on the part of donors? Very little analytic work, for example, has been done in identifying the costs of corruption and the sectors where it is most prevalent.
8. How to mo	8. How to monitor progress in governance and anticorruption at the country level
[Government]	• To avoid the danger that the use of indicators will be politicized, they should be established and monitored separately from decisions regarding aid allocation and project funding. The use of such indicators needs to be adjusted to a country's unique historical context, circumstances and overall development trajectory; they should not be applied mechanistically.
	 The Bank needs to more thoroughly check the accuracy of information that it utilizes in compiling its indicators. The GoY needs to be more proactive in marketing the reforms it has taken. One step towards this end will be the preparation of a paper on recent reforms in the Justice sector.
	• There was agreement that the GoY also needs to upgrade its capacity in monitoring and evaluating governance improvements, including how indicators are utilized by donor organizations. For example, there is currently only one staff within the Ministry of Planning tracking how CPIA indicators are prepared and utilized. In light of the resources involved, more management and staff attention should be devoted to this exercise.
[Representatives from Civil Society]	 The Bank should assist in developing indicators for good governance in areas such as: (1) judicial independence; (2) compliance with the law; (3) transparency and accountability; (4) government efficiency; and (5) control of corruption. The Bank should assist in evaluating development plans in terms of the real social and economic conditions and the potential success of implementation
[Media]	The Bank needs to be clear regarding the criteria surrounding lending decisions, and when it would elect to draw back from engagement.
[Donor Community]	More work need to be done in strengthening the GoY's capacity to monitor progress at all levels, including both global governance indicators and those involving strategic and operational performance at the agency level. The GoY needs help in gathering, analyzing and monitoring data.

Type 9. Areas for improvemer Government • The Barrow	Consultation Reply
or impro	
•	9. Areas for improvement in GAC strategy and country-level support
]	The Bank needs to be more actively engaged in strengthening core public management within Yemen, including modern management practices, strategic planning and internal audit and control.
• The Ba	The Bank also needs to be closely engaged in supporting the creation of the new independent anticorruption agency.
When interest	When it comes to concrete recommendations, the Bank's strategy is often vague in detailing how it will help countries interested in reform to translate their achievements to concrete progress on the ground.
• There to the total support of the total support o	There are a number of areas within Government where significant progress is being made. The Bank needs to support and build upon these centers of excellence.
• Is the confro	Is the Bank going to devote adequate resources to implementing the strategy, particularly in countries that are confronting significant challenges, such as Yemen?
[Legislature] • The Ba	The Bank needs to be more engaged in strengthening the independence of the judiciary.
The Ba	The Bank should support the drafting of revised guidelines for the Tax Department.
[Representatives • The Bank in from Civil	The Bank needs to support high-quality analytic work on where corruption exists in Yemen and how it can best be combated.
•	The Bank needs to insist upon the reform of COCA. The Bank should also more closely review COCA reports,
particu Trae R.	particularly those addressing ministries, departments and sectors where the Bank is active. The Bank should support reforms in the electronic surface.
• The Ba	The Bank should support civil service reform.
• The Ba	The Bank should carefully scrutinize the Government budget, particularly in the areas of health and education.
[Private sector] The Bank slinvestment.	The Bank should work with the Government to help develop an appropriate taxation system to encourage investment.
[Media] • The Ba	The Bank needs to clearly understand the broader institutional and societal roots of corruption in Yemen. The Bank should facilitate access to information concerning its global policies, studies and programs.
Donor • For so	For some reason, the website listing blacklisted firms is not accessible externally.

Respondent Type	Consultation Reply
Community]	 How is the Bank going to staff up in meeting the requirements of this strategy? Are 50 investigators in the Department of Institutional Integrity enough? Are additional resources going to be reallocated to support stronger programming and supervision in this area?
Machine and the second	10. Other key issues
[Government]	Several government officials noted their preference for having the Ministry of Planning be the nodal ministry to monitor and evaluate progress on the anticorruption agenda.

D. Consultations for the World Bank Group 2009 Country Assistance Strategy

The main objective of consultations on the 2009 CAS was to solicit feedback from the government, civil society and donors to be used as inputs into the preparation of the World Bank Country Assistance Strategy for 2009. These consultations were conducted by the World Bank on March 11, 2009, in Sana'a and March 15, 2009, in Aden. The main themes of the draft CAS were presented in English with simultaneous translation in Arabic, and feedback was incorporated into the final document.

Invitations, lists of invitees and participants, and minutes for each of these consultations are included below.

(1) Stakeholder Consultation for 2009 CAS, Sana'a, March 11, 2009

⁷ A member of the Advisory Board for the Yemen Observatory for Human Rights was in attendance (#17 on the list of participants).



The World Bank

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT INTERNATIONAL DEVELOPMENT ASSOCIATION

World Bank Office in Sana'a - Yemen Middle East Department Middle East & North Africa Region Hadda Area Street Number 40, Off Damascus Road Sana'a, Republic of Yemen Tel.: 413-708 413-710 Fax: 413-709

March 7, 2009

To:

(Distribution List Attached)

<u>Subject: Country Assistance Strategy Consultations – Yemen</u> <u>March 11, 2009- Shahran Hotel</u>

I would like to inform you that the World Bank is planning to have Country Assistance Strategy (CAS) Consultation meetings with key donors, civil society, the private sector and government officials in Yemen during March 2009.

The meeting for civil society has been scheduled for Wednesday, <u>March 11, 2009</u>. The agenda will include a retrospective review of lessons learned from the FY2006-2009 CAS, and the main features of a proposed FY2010-2013 CAS. Open discussions will follow.

Meetings will be held at Shahran Hotel and will be followed by lunch.

Looking forward to your active participation.

Sincerely yours,

Benson Ateng Country Manager



THE WORLD BANK

لبنك الدولي

CAS Consultations - Civil Society List of Invitees Sana'a March 11, 2009 - Shahran Hotel

NO.	NAME	TITLE	Designation					
1.		, Population and Health Committee	Parliament					
2.		, Finance Committee	Parliament					
3.		, Information and Culture Committee	Parliament					
4.	••		Parliament					
5.		, Public Freedoms & Human Rights Committee	Shura Council					
6.	name mane	, Hayel Saeed Group	Private Sector					
7.		, General Investment Authority	Private Sector					
8.		, Shaher for Marketing	Private Sector					
9.	<u></u>	,	Private Sector					
10		Property Developm (Shibam Holding)	Di c					
10.		, Yemen and Gulf Bank	Private Sector					
11.		, Thabet Brothers Group of Companies, Skills Development Fund	Private Sector					
12.		, Cultural Development Programs Planning Foundation	NGO					
13.		Civic Democratic Foundation	NGO					
14.		, Yemen Women Union	NGO					
15.		, SOUL	NGO					
16.	***	, Al-Tahadi NGO	NGO					
17.		, Al Majd foundation	NGO					
18.		Shabab Al reef	NGO					
19.			NGO					
21.		, Al-Saleh Welfare Society	NGO					
22.		, Al-Islah Foundation	NGO					
23.	44	, Center for Strategic Studies	Academia					
24.		Sana'a University Dr.	Academia					
25.		Academia/Gender Consultant	Academia					
26.		University of Sana'a	Academia					
27.		Sana'a University	Academia					

NO.	NAME	TITLE	Designation				
20							
28.		Sana'a University	Academia				
29.		Saba News Agency	Media				
30.		, Yemen Times	Media				
31.		, Women Journalists Without Chains	Media				
32.		Yemen Post	Media				
33.		Al-Ahalai	Media				
34.		Al Syassiah	Media				
35.		Yemen Observer	Media				
36.		Media Economic Forum	Media				
37.	***		Youth				
38.			Youth				
39.			Youth				
40.			Youth				
41.			Youth				
42.	•		Youth				
43.			Youth				

List of participants: Stakeholder Consultation for 2009 CAS, Sana'a, March 11, 2009

CAS Consultations with CSO in Sana'a - Shahran Hotel Attendance List, March 11, 2009

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Organization	Saba News	26 September Newspaper	Saba News Agency	Embassy of Japan	World Bank	IFC	Shibam Holding	Shibam Holding	WB	University	CDF – Civic Democratic	Shoora Council	FYCCI	Community Youth Development,	 Parliament		Yemeni Observatory for Human Rights	Tamkeen Foundation for Rural Youth	WB	Life Makers Forum	All Girls Society for Dev.	(in Arabic)	Al Majd Org
Name		1	-	-		-	1	1			i				-		1	1		an a		See to	-
NO	1.	2.	3.	4.	5.	.9	7.	8.	9.	10.	11.	12	13.	14.	15.	16.	17.	18.	19.	20.	21.	22.	23.

Emails	1.		1		
Signature	1				
Organization	Youth Leadership Development Foundation	Al Mustaqbal Charity Association	Soul for Development	Ministry of Youth and Sports	The Manga School
Name	1	THE OFFI			-
ON	24.	25.	26.	27.	28.

Civil Society Consultation Meeting on the World Bank CAS (FY10-13)

Minutes of meeting

A civil society's half-day consultation meeting on the draft CAS took place in Sana'a on Wednesday March 11, 2009. A list of attendants and the presentation is attached to these minutes.

Benson Ateng, WB Country Manager, made a brief presentation on the role of CSOs as well as the history of their relationship with the Bank, summarized the CAS and consultation process and presented the proposed CAS.

It is worth noting that the attendance was very high, in particular by youth organizations, and the spirit of the discussions was very constructive. The CSOs were passionate about the challenges facing their country and the potential impact of the CAS. The meeting's overall reaction was of appreciation for the participatory approach to CAS preparation as well as the willingness of the Bank to involve CSOs in the CAS implementation itself. Their specific comments in the discussions which followed touched upon:

- 1. Dialogue and partnership with CSOs. While the meeting appreciated the Bank reaching-out to CSOs, it called for an increase in the partnership and dialogue during the CAS implementation. Some participants expressed their wish to be heavily involved in the assessment, supervision and evaluation process of the CAS.
- 2. Results and vision. Participants inquired as to the results of the previous three CASs and the quantitative targets of this specific CAS. They expressed their feeling that the objectives of the Bank were not changing over time illustrating the lack of progress and failure of Government's reforms in areas such as PSD and civil service reform since 1995. They asked to receive copies of the evaluation of the previous CAS. Some CSOs noted that the document was not expressing clearly enough its vision as to what it intends to achieve at the end of the CAS period.
- 3. Activities and prioritization. CSOs appreciated the focus on health and education, the management of natural resources (mining and fisheries) and the Governance agenda. There was a lively discussion as to which pillar was the most important and the anti-corruption agenda seems to come out as the winner. The participants regretted that the anti-poverty, youth and employment priorities were not obvious in the document and that provision were not made for funding of small businesses. In particular, they strongly regretted that the multi-sectoral Children Youth Strategy, which was mainly sponsored by the Bank, was not being supported. The meeting also pinpointed specific crucial reforms such as the issue of inheritance for women.
- **4. Context.** Some participants felt that the gravity of the socio-economic and governance situation was not well reflected in the relevant sections of the CAS.
- **5. IDA allocation.** Most participants expressed their dissatisfaction with the small size of the IDA allocation given the level of poverty in Yemen, the size of its population and the numerous areas that the Bank wishes to tackle through the CAS.

Next steps: After having answered along with the attending Bank staff, to many of the points raised during the meeting, in his concluding remark, the CM thanked the participants for their presence and reminded the meeting of the Bank's commitment to working with the Civil Society. Currently, the CAS is scheduled for Board presentation at the end of May 2009.

(2) Stakeholder Consultation for 2009 CAS, Aden, March 15, 2009

Invitations to the Aden consultation for the 2009 CAS were issued in Arabic. Because the letter is similar to that used for invitations to the Sana'a consultation, the Arabic version of the Aden invitation letter is included below.

To:

<u>Subject: Country Assistance Strategy Consultations (CAS) – Yemen</u> <u>March 15, 2009 – Aden Mercure Hotel</u>

I would like to inform you that the World Bank is planning to have a Country Assistance Strategy (CAS) Consultation meeting with key donors, civil society, the private sector, and government officials in Yemen during March 2009.

The meeting for civil society has been scheduled for Saturday, March 15, 2009 in Aden Mercure Hotel, during from 08:30 am to 02:00 pm.

The meeting agenda will include a retrospective review of lessons learned from the FY2006-2009 CAS, and the main features of a proposed FY2010-2013 CAS. Open discussions will follow, then lunch will take place at the hotel.

Looking forward to your active participation.

Sincerely yours,

Benson Ateng Country Manager

World Bank Country Assistance Strategy Consultation In Aden With Civil Society Organizations March 15, 2009

List of Invitees

	List o	f Invitees
		CSO
1.		NGO
2.		NGO
3.	ap in	NGO
4.		NGO
5.		, HR Association
6.		, Solidarity Association for Development
7.		Yemeni Women Union
8.		, Aden's Women Association for Family
		Development
9.		Adeni Women Association
10.		Arab Foundation for Women and Children
11.		Poverty Alleviation Association
12.		, Electronic Community Association
. 13.		Yemeni Center for HR/ Al-Thahdeeth
		Newspaper
14.		Al-Islah Charitable association
15.		Women Association for Sustainable
		Development
16.	W W	Aden's Women Association for Family
		Development
17.		GTZ Private Sector Improvement Project
18.		Al-Zahra Development Association
19.		NGO
20.		NGO
21.	<u></u>	NGO
22.		Women/Gender activist
23.		NGO
24.		Local Administrator
25.		Al – Fardoos Association
26.		Fisher folk Association
27.		NGO
28.		NGO
29.		NGO
30.		NGO
31.		Al – Madar Social Studies Center
32.	Human Rights Studies Center	NGO

List of participants: Stakeholder Consultation for 2009 CAS, Aden, March 15, 2009

Attendance List on CAS Consultations – CSO – Aden Mercure Hotel March 15, 2009

		1	2	3	4	5	9	7	«	6	10	11	12	13	14	15	16	17	18	19	20	21	22	23
Name	7.7	-	1						- 1			3.1		-			1			- 1				
Title		Household Woman Relief Center - in place of		Youth	D.G.LEDD	LEDD	Arab Institution for Woman Issues Advocacy	Al-firdaous Woman Development Association	Youth	Yemen Center for Human Rights Studies	Yemen Center for Human Rights Studies	Youth	World Bank	Aden Fishermen Association	Al-Hiswah Woman Development Association	Al-Hiswah Woman Development Association	Yemen Woman Union - Aden		Societies Union	Rural Youth Enablement Institution	www.youth22.com	Al-Amal Development Association	Yemen Youth Union - Aden	Youth And Child Care Association
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Aden Civil Society Consultation meeting on the World Bank CAS (FY10-13) Minutes of meeting

A civil society's half-day meeting on the proposed CAS took place in Aden on March 15, 2009. English-Arabic translation was provided. A list of attendants and the presentation are attached.

Benson Ateng, Country Manager presented the role of CSOs and the history of their relationship with the Bank, summarized the process and presented the proposed CAS.

The attendance was very high (about 60 participants) and diverse and the spirit of the discussions was very constructive. The CSOs were very interested in discussing the development challenges faced by Yemen and the potential impact of the CAS. The meeting's overall reaction was of appreciation for the Bank's initiative to involve CSOs in its preliminary consultations. Their specific comments in the discussions which followed touched upon:

- 6. IDA visibility and impact in Aden Governorate. The meeting expressed its feeling that the Bank's support is not translating into concrete progress in the Governorate. They also inquired on whether or not the Bank had provided any help in the context of the devastating October floods. They urged the Bank to (i) improve its monitoring and evaluation systems; (ii) track the use of Bank funds; as well as (iii) ensure that the decentralization agenda remains central.
- 7. IDA allocation and size of interventions. Some participants expressed their disbelief that the amount of IDA allocation planned for the next four years could make a difference. They also expressed their wish that the Bank would make available smaller grants directly to CSOs.
- **8.** Activities. CSOs highlighted the importance of youth, marginalized groups, gender, employment, qat consumption regulation (particularly for children), corruption, historic sites preservation, culture, and micro-finance priorities. They urged the Bank to bring comprehensive responses to these issues and particularly regretted the lack of a youth sub-component. Finally, the meeting reminded the Bank of the importance of Gulf 20 for Yemen's regional image.
- 9. Education and employment. The meeting reminded the Bank that education in Yemen is de-facto not free, an impediment to development particularly for rural and poor communities. Additionally, employment opportunities for graduates are quasi-inexistent leaving them unemployed for numerous years after graduation. The meeting suggested that vocational training education could play a positive role.
- 10. Role of CSOs. The meeting expressed that CSOs could assist in better targeting in ensuring that funds reach the real beneficiaries by being closely involved in project implementation. The CAS has regrettably focused only on the government machinery for distribution of benefits and the role of CSOs has been overlooked.
- 11. Implementation mechanisms. Many participants expressed their doubt in the capacity of the Government to implement the projects planned particularly in regards to Health and Education.
- 12. Dialogue and partnership with CSOs beyond CAS consultation. While the meeting appreciated the Bank reaching-out to CSOs in the consultation of the CAS process, some participants indicated that they had already participated in the 2006 CAS preparation and felt their input was not considered in the

finalization of the document. They also asked the meeting to share the results of the previous CAS evaluation.

13. Economic context. Some participants noted their concerns as regard to the international economic crisis and its impact on the Yemen's economy and wondered if the CAS had been prepared ahead of the crisis. Others suggested that Yemen was a "failing state" and wondered effectiveness of CAS in such a context. They felt that only 'manufacturing sector' could be a source of development in this context, rather than natural resources and agriculture. They also expressed their impression that the country was passing through a severe employment crisis while the economy was shrinking which required a major 'out of box' intervention.

Next steps: After having answered along with Frank Sader (IFC), Naji Abu-Hatim and Arun Arya (WB) to many of the points raised during the meeting the CM thanked the participants for their presence and reminded the meeting of the Bank's commitment to working with the Civil Society. Currently, the CAS is scheduled for Board presentation at the end of May 2009.

ANNEX 3
YEMEN 2006-2009 COUNTRY ASSISTANCE STRATEGY RESULTS MATRIX

Country Development Goals	Issues and Obstacles	CAS Outcomes/ Indicators	Milestones	Bank Program and Partners
PILLAR 1: DIVERSIF	YING GROWTH THR	OUGH BETTER GOVI	PILLAR 1: DIVERSIFYING GROWTH THROUGH BETTER GOVERNANCE AND BETTER DELIVERY OF PUBLIC SERVICES	F PUBLIC SERVICES
	(i) (a) Improving Busing	ess Regulatory Environm	(i) (a) Improving Business Regulatory Environment: New Business Registration	Ongoing Activities:
Increasing non-oil	High minimum	Reduction of	Revise laws and regulations to reduce	Lending: Port Cities
growth as measured by	capital requirement	minimum capital	cost and time required to establish a new	Development APL I,
growth rate of non-oil	(2700% of per capita	requirements to	business	Higher Education LIC,
GDP	GDP); high cost	regional average and	Implement streamlined systems	Southern Governorates,
	(240% of per capita	time to register to less	procedures and revise regulations if	IIP APL I, Sana'a
	GDP) and time (63	than 30 days	necessary by December 2007	Basin Water
	days) to register			Management, Rural
,	(i) (b) Improving Busin	ess Regulatory Environm	(i) (b) Improving Business Regulatory Environment: Tax Policy and Administration	Access APL Phase I, SFD III
	Exemptions and poor	Increase in revenues	Amended tax code and Introduction of	Non-Lending:
	tax administration	reported for tax	new Tax Code Procedures Act in	Investment Climate
	(widespread evasion	purposes from 45% (in	conformity with international norms:	Assessment, IFC PEP-
	leading to corruption	last ICA)	Conduct comprehensive review of	MENA Advisory
	and low level of		corporate tax policy and incentives	Services, FIAS
	actual revenue			
	collection).			
	(i)(c) Improving Busine	ss Regulatory Environme	(i)(c) Improving Business Regulatory Environment: Customs and Inspections	
	Lengthy customs	Increased efficiency (4	- Government policy on standards and	New Activities
	processing time (8	days customs	frequency of inspections	Lending: Rural Access
	days) and excessive	clearance and 50%	- Implementation of customs reform	APL- II, Fisheries,
	number of inspections	reduction in number of	program	Rainfed Agriculture
	(16 days per year)	days of inspections)		and
•	(i) (d) Improving Busin	ess Regulatory Environm	(i) (d) Improving Business Regulatory Environment: Land Titling and Registration	Livestock
		0 III III II		Development,
	Weak property rights	Improved property	Revise land registration law to better	Institutional Reform
	protections and high	rights for land as	define process and make it legally	Credit, Vocational
	levels of conflict and	measured by 20%	conclusive;	Training II, Power
	frand	increase in land	Strengthen administration of land	Sector, Kural Energy

Country Development Goals	Issues and Obstacles	CAS Outcomes/ Indicators	Milestones	Bank Program and Partners
		registration capture	allocation and registration starting with	Access, Rural
		rate and 20% decrease	urban areas	Electrification and
		in land related court	Initiate systematic land titling in pilot	Renewable Energy
		cases in two pilot	areas	Development (GEF),
		cities	Improve legal framework to facilitate	PRSC-I
			greater use of land as collateral	
	(ii) (a) Improving Road	ng Road Infrastructure		
	Long time and high	Improved rural access	Improved policy framework and	Non-Lending: Gas
	cost of transport lead	as measured by	institutions in road construction and	Incentive Framework
	to lack of access to	reduced isolation for 1	maintenance through: introduction of	Study, Technical
	markets, high cost of	million persons in	output based contracts for road	Assistance for Land
	consumables and	rural areas (per	maintenance (950 km of primary and	Registration,
	inability to access	baseline and targets in	secondary roads); plan prepared for	Investment Climate
	social services	Rural Access	development of road sector contractors	Assessment Update
		Program)	and consultants; establishment of modern	
			road management system.	
			Public investments in rural roads	
	(ii) (b) Improving Power Infrastructure	yr Infrastructure		
	Legal framework	More reliable power	Improved legal and regulatory framework	Donor Activities: EU
	raises accountability	supply on main grid as	through: (i) regulatory arrangements to be	fisheries project, IFAD
	and transparency	measured by higher	established after new Electricity law	Agriculture, Islamic
	issues & discourages	customer satisfaction,	approved by Parliament; (ii) National	Development Bank
	private investment	smaller fluctuations	Rural Electrification Strategy by end	power sector project,
	Lowest electrification	and reduced supply	2006; (iii) Renewable Energy Strategy (in	French support &
	rate in MNA region	failures (per baseline	2006) and Action Plan (in 2007).	expected US support to
	(40%) and in rural	& targets defined in	Investments in model service delivery	judicial sector reform,
	areas (20%).	Power Project)	systems in rural electrification to start	Yet-to-be- identified
,	Significant	Improved	thereafter.	Donor Trust Funds for
	Renewable Energy	electrification rates for	Pilot/demonstration schemes on wind	Land
,	resources remain	rural areas	energy and PV based Solar Home	
	unutilized.	Demonstrated use of	Systems.	
		renewable energy	Public investments in grid power supply.	

Country Development Goals	Issues and Obstacles	CAS Outcomes/ Indicators	Milestones	Bank Program and Partners
	(iii) (a) Improving Skill	s Through Technical Educ	(iii) (a) Improving Skills Through Technical Education and Vocational Training	
	Public investment not	Employer-responsive	Financial and economic analysis of the	
	matching demand or	training programs in	sector conducted.	
	recurrent funding	public training	Skills Development Fund with	
	capacity; private	institutes.	operational autonomy under private sector	
	sector involvement	Strengthened private	leadership.	-
	negligible; lack of	sector capacity to	Increased involvement of employers in	
	effective mechanisms	identify, finance and	new pre- and in-service training	
	for employer	meet in-service	programs.	
	participation.	training needs		
		(baseline and targets to		
		be established under		
		Second Vocational		
		Training Project)		
	(iii) (b) Improving Skill	(iii) (b) Improving Skills Through Higher Education	ion	
-	Higher education not	Higher education	Approval of a strategic plan and multi-	
	delivering quality	reform strategy	year development program	
	professionals.	developed with	- Development plans and linked program	
	Lack of strategic	changes in finance,	budgets for Sana'a and Aden universities	
	vision.	governance and		
	Constraints on	quality assurance		
	universities to	mechanisms fully		
	improve service	articulated		
	quality.			
	(iv) (a) Improving Regu	ulatory Framework and Pu	(iv) (a) Improving Regulatory Framework and Public Investments in Key Sectors: Irrigated	
	Agriculture			
	Low productivity	Increased productivity	Effective Participatory Irrigation	
	resulting from	of irrigated agriculture	Management associations for spate	
	inadequate	in 90,000 hectares of	irrigation established through formation	
	maintenance of and	spate irrigated lands	of Scheme Water User Federations and	
	low farmer	(per baseline and	Water User Associations	
	involvement in and	targets in Irrigation	Public investment in spate rehabilitation	
	contribution to spate	Improvement Project)	Increased efficiency of and higher returns	

Country Development	Issues and Obstacles	CAS Outcomes/	Milestones	Bank Program and
Goals		Indicators		Partners 5
	irrigation		to agricultural water use in the Sana'a basin.	
	(iv) (b) Improving Regula Agriculture and Livestock	llatory Framework and Puck	(iv) (b) Improving Regulatory Framework and Public Investments in Key Sectors: Rainfed Agriculture and Livestock	
	Low revenues from	Increased household	Improved local policy framework and	
	rainfed agriculture	revenues for supported	institutions through efficient livestock	-
	resulting from low	rural families through	services delivery, effective seed growers	
	yielding seed	cash or in kind	associations, functioning rural producer	
	organization to	agriculture & livestock	professionals in 5 governorates.	
	produce and market	(baseline and targets to)	
	crops or livestock	be defined in		
	products (fresh or	implementing RALD		
	processed) and lack	project)		
	of livestock quality			
	services			
	(iv) (c) Improving Regu	latory Framework and Pu	(iv) (c) Improving Regulatory Framework and Public Investments in Key Sectors: Fisheries	
	Low productivity due	Increased productivity	Improved policy framework and	
-	to lack of planning,	as measured by	implementation arrangements through 9	
	research, fisheries	average fish size and	Governorate Fisheries Management	
	management,	prices for fish (per	Plans; 70 fish auction sites are managed	
	infrastructure and	baseline and targets in	by local cooperatives; and increased	
-	institutional capacity	the Fisheries Project).	investment in 20 fishing sites.	
	(iv) (d) Improving Regu	ulatory Framework and Pu	(iv) (d) Improving Regulatory Framework and Public Investments in Key Sectors: Gas	
	Sector			
	Lack of clarity in	Improved legal and	Improvements in legal and regulatory	
	property rights over	regulatory framework	framework to encourage greater private	
	gas extracted and lack		sector participation in exploration,	
	of gas markets.		production, distribution and domestic utilization of gas.	
			the second secon	

Country Development	Issues and Obstacles	CAS Outcomes/	Millestones	Bank Program and
Goals		Indicators		Parmers
	(iv) (e) Improving Regu Manufacturing	latory Framework and Pu	(iv) (e) Improving Regulatory Framework and Public Investments in Key Sectors: Urban Manufacturing	
	Tob organization door not	Deignoto contos	Townson of the formation of	× 3
	Job Cleation does not	rivate sector	improved poncy framework and	
	keep pace with high	commitment to	institutions in industrial estate	
	urban growth of 7%	developing at least one	development through regulatory	
		industrial estate	framework for Industrial Estates	
			Strategic investments in port cities	
			clusters	,
PILLAR 2: ACC	ELERATING HUMAN	I DEVELOPMENT THE	PILLAR 2: ACCELERATING HUMAN DEVELOPMENT THROUGH MORE EFFICIENT SERVICE DELIVERY AND	DELIVERY AND
		IMPROVED SAFETY NETS	BITY NETS	
	(i) Improving access, ec	(i) Improving access, equity and quality of Basic Education	Education	Ongoing Activities
Improving Human	Although enrolments	Improving access,	Construction of 3,293 schools;	Lending Activities:
Development as	have been increasing	equity and quality of	Rehabilitation of 2,100 schools;	Child Development,
measured by progress	steadily, universal	education & training	Retrofitting 3,292 schools for the	Basic Education
towards achieving	access goals still not	as measured by:	handicapped;	Expansion, Basic
relevant Millennium	achieved. Significant	- Increasing gross	Student-teacher ratio (public schools)	Education
Development Goals	gender disparities	enrolment ratios to	increased to 28:1;	Development, Health
	especially in rural	84%	Non-wage expenditures increased to 20%	Sector Reform Support,
	areas and among	- Increasing ratio of	of recurrent spending;	Third Social Fund for
	disadvantaged.	girls to 45% of	Inclusive education mission statement	Development, Third
	Quality remains poor	enrolments.	developed.	Public Works Project,
	and illiteracy rates	- Grade 9 female		Urban Water Supply
	rank among highest in	completion ratios		APL Phase I, Rural
	world.	increased to 50%		Water Supply and
	(ii) Improving Access and Quality of Health	nd Quality of Health		Sanitation
	Lack of access to and	Improved access to	In project intervention areas:	
	use of basic health	and utilization of basic	% of deliveries attended by skilled birth	Non-Lending
	services, especially	health services and	attendants increased by 5% (from a	Activities: Water
	due to the poor	public health programs	baseline of 22%).	Technical Assistance,
	quality of maternal	focused on maternal,	% of households with at least one	WBI
	and child health and	reproductive and child	insecticide-treated net (ITN) increased by	
	reproductive health	health. as measured	5 % (baseline to be established during	New Activities
	services, and	by:	HRSP restructuring).	Lending: Social
	inadequate design and	% of fully immunized	Increased physical access to and	Development, PKSC-1

Country Development Goals	Issues and Obstacles	CAS Outcomes/ Indicators	Milestones	Bank Program and Partners
	implementation of	children 12-23 months	utilization of maternal and child health	
	public health	increased by 5% (from	services (baseline and target to be	
	programs to address	a baseline of 50%).	established during HRSP restructuring).	
	priority	Contraceptive		
	communicable	Prevalence Rate		
	diseases affecting the	increased by 5 %		
	health of mothers and	(baseline to be		
-	children.	established during		
		HRSP restructuring).		•
	(iii) Improving Safety N	Safety Net Programs		
	Safety net programs	Improved safety net	40 percent of Social Fund for	Non-Lending:
	are limited in scope	targeting as measured	Development resources go to lowest three	Technical Assistance
	and coverage and	by amount of	income deciles	on Children & Youth,
	need targeting	resources transferred	6.8 percent increase in income from	Technical Assistance
*	improvement	to lowest three income	short-term employment through PWP	on Disability, Social
	Lack of a	deciles and improved	program	Protection ESW,
	comprehensive	targeting		Gender Status Update
	understanding of the	categorization		(FY09), WBI
	cross-cutting nature	Strategic framework to		
	of disability issues	address disability		
		issues		
	(iv) Improving Water S	Water Supply and Sanitation		
	Low access to water	Improving access to	Local water and sanitation corporations	Donor Activities: EU,
	and sanitation	urban water supply	established and financially viable in	Germany, Netherlands,
	services	and sanitation services	Sana'a, Taiz, Hodeidah and Mukallah	UK, UNFPA, UNICEF,
		by 20%	New Rural Water Supply & Sanitation	US, WHO, Arab Fund,
		Access to improved	(RWSS) Strategy, based on Demand	Kuwait, IFAD, IsDB,
		water services	Responsive Approach (DRA), approved.	Netherlands, OPEC,
	-	increased from 68% to	Long-term national RWSS investment	Saudi Arabia and US),
		73% in rural areas.	program ready for implementation.	WFP, France, ILO
		Access to improved	Water User Associations in 5	
		sanitation services	governorates efficiently managing rural	
		increased from 20% to	water supply schemes	
		30% in rural areas	The state of the s	100 America

Country Development	Issues and Obstacles	CAS Outcomes/	Milestones	Bank Program and
Goals		Indicators		Partners
	(v) Children & Youth			
		Children & Youth	Children & Youth Strategy is	
		Strategy to provide	implemented through various Bank	
		integrative framework	projects in relevant programs and Early	
		Outcomes for children	Childhood Development Strategy & Plan	
		& youth are included	and Youth Employment Plan prepared by	
		in relevant HD	2008.	
		outcomes		
	(vi) Gender			
		Improved gender	Improved gender outcomes from various	
		parity as measured in	Bank projects in relevant programs	
		other HD outcomes		
		above		
PILLAR 3: IMPROVING FISCAL	DVING FISCAL SUST	AINABILITY THROUG	SUSTAINABILITY THROUGH IMPROVED PUBLIC EXPENDITURE MANAGEMENT	EMANAGEMENT
	(i) Improving Revenue Transparency	Transparency		Ongoing Activities
Increasing fiscal	Publication of oil	Publication of oil and	Take necessary steps for Yemen to join	Lending Activities:
sustainability as	revenue data is	gas revenue data in	the Extractive Industries Transparency	Irrigation Improvement
measured by reduced	undertaken without	line with EITI	Initiative and thereafter meet EITI	Project APL Phase I,
non-oil primary fiscal	formal oversight by	requirements	publication requirements	Rural Water Supply
deficit	civil society			and Sanitation, Civil
				Service Modernization
				Project,
	(ii) (a) Improving Expenditure Management	anditure Management		Port Cities
				Development
	Lack of a Medium-	Improved public	Improved medium-term expenditure	Program, Public Works
	Term Expenditure	expenditure outcomes:	planning in line with PRSP	Project III, Taiz
	Framework linking	- Medium-Term	Improved periodic evaluation of	Municipal
	budgets to PRSP	Expenditure	outcomes of public expenditure	Development & Flood
	High proportion of	Framework consistent	Reduce subsidies to and contingent	Protection Project
	funds approved	with PRSP	liabilities of public enterprises	
	through	- improved budget	(particularly Public Electricity	Non-Lending
	supplementary	comprehensiveness	Corporation)	Activities: Water
	budgets	and transparency (as	Reduce government contribution for spate	Sector TA
	Expenditure	measured by PEFA	irrigation to zero	

Country Development	Issues and Obstacles	CAS Outcomes/	Milestones	Bank Program and
Goals		Indicators		Partners
	outcomes not	indicators)	RWSS schemes are recovering user	
	systematically tracked		charges for adequate O&M	
	(ii) (b) Improving Expe	(ii) (b) Improving Expenditure Management: Reduced fuel subsidies	uced fuel subsidies	
	Fuel subsidies are	Reduced subsidies in	Reduced incentives to over-extract water	New Activities:
	high (at 10% of GDP)	line with macro-	by further reductions in diesel subsidies	Lending: Institutional
		economic framework	(for irrigation)	Reform Credit, PRSC-I
		in PRSP		-
	(iii) (a) Public Sector R	(iii) (a) Public Sector Reform - Central Government	ent	
	Low government	Improved ability to	HR database including biometric	Non-Lending: Public
	effectiveness and	manage human and	verification and linked to payroll is	Expenditure Review,
	pervasive corruption	financial resources	operational	EITI Technical
	resulting from	through the	HR resource strategy identifying	Assistance, PFM TA,
	ineffective	development of a	functions and optimal number of civil	Procurement TA, WBI
	management systems,	medium-term human	servants.	
	large and underpaid	resource strategy.	New wage structure reducing	
	civil service,	Net reduction of Govt.	compression & increasing wages within	-
	unfocused mandates	employment by 5%.	fiscal affordability	
	and ineffective	Improved service	Organization structures streamlined and	
	business processes in	delivery in seven	business processes improved in seven	
	government	ministries measured	pilot ministries	
	ministries and	through service	New center of excellence training	
	agencies.	delivery surveys	institution to help with change	
	-	Strengthened	management process.	
		institution managing	New Law on anti-corruption and	
		public sector reform	Financial Disclosure Bill approved;	
		process	independent national anti-corruption	
			entity established; National Corruption	,
			Record functioning; Hotline to report	
	٠,		cases of corruption and protect	
	-		whisteblowers	
·			Manuals/guides for government services	
		-	and fees published	
			Full implementation of biometric system	
			Well functioning civil service fund for	

Country Development Goals	Issues and Obstacles	CAS Outcomes/ Indicators	Milestones	Bank Program and Partners
			retrenchment of surplus workers Implementation of pilot ministry reengineering studies in 2-3 key ministries and customs	
	(iii) (b) Public Sector R	(iii) (b) Public Sector Reform - Local Government	1	
	Weak local council	Improved Local	Completion of updated city masterplans	Other Donors:
	and administration	Administration	and multiyear capital investment plans in	Netherlands, UK Cities
	capacity to fulfill	planning capacity as	Taiz, Hodeida, Mukallah and Aden by	Alliance, UN Habitat,
-	I ocal Administration	measured by preparation of plans	December 2000 Adontion of National Training Drogram	UNDP France Cormony Itely
-	Law (2000)	for 2007 and	Strategy & Curriculum for Local	Netherlands, UK.
-	Poor urban planning	availability of	Administrations by December 2006; and	UNDP, US
	resulting in sprawl	administrative	capacity building plans for 50 local	
	and higher cost of	premises by 2007	councils.	
	infrastructure		Taiz local government capacity to deliver	
	services.		basic services (Asset Management Unit	
			operational, solid waste management	
			strategy operational Dec 2006)	
			15 Local Council Buildings built and	-
		· · · · · · · · · · · · · · · · · · ·	furnished by December 2006.	
	(iv) Improving Public F	Public Procurement	Control for the control of control of the control o	
	Lengthy procurement	Improved public	National Procurement Manual and	
	processes, payment	procurement processes	Standardized Bidding Documents	
	delays, conflict of	as measured by	approved for use by all public agencies	
	interest, inadequacy	 legally established 	Monitoring and tracking system to	
	of complaint	and well functioning	enhance timeliness and transparency of	-
	mechanism to report	restructured and	tendering process. Public Tender Law	
	potential	autonomons HTB	amended to restructure the High Tender	
	fraud/corruption cases	- UNCITRAL type	Board to separate regulatory and policy	
	and weak capacity	arbitration provisions	functions; incorporate UNCITRAL	
		adopted	provisions; and institutionalize public	
		- public disclosure of	disclosure of procurement, financial	
		procurement decisions	disclosure of officials and reporting of	
		and financial	conflict of interest.	OT

Country Development	Issues and Obstacles	CAS Outcomes/	Vilestones	Bank Program and
Goals		Indicators		Partners
-		disclosure by	Procurement skills capacity building	
	(v) Improving Public F	Public Financial Management		
		Improved public	Public Debt Management Bill approved	
		financial management	External auditing law amended to ensure	
		including	COCA's independence from the	
		- account preparation	executive branch.	
		and internal auditing;	Mechanisms established to have COCA	
		- external scrutiny and	reports released to the public	
		audit	Implement Public Finance Management	
		Progress to be	strategy	
	-	measured utilizing	Full implementation of Accounting and	
		PEFA indicators	Financial Management Information	•
,		Strengthening of	System (AFMIS)	
******		Accountancy and	Implement ROSC recommendations, after	
		Auditing Profession	discussion, including improving legal	-
·		(as per ROSC	framework consistent with International	
		recommendations).	Standards	
COUNTRY DEVELOPMENT GOAL	PMENT GOAL 4: INC	REASING RESOURCE	4: INCREASING RESOURCE SUSTAINABILITY THROUGH IMPROVED MANAGEMENT	VED MANAGEMENT
	OF WATER RI	ESOURCES AND REDU	TER RESOURCES AND REDUCED POPULATION PRESSURE	
	(i) Improved Water Resource Management	source Management		Ongoing Activities:
Increasing resource	Groundwater being	Increased number of	Establish a groundwater management	Lending: Sana'a Basin
sustainability	extracted at rates	water basin	framework and institution to manage	Water Management
	higher than aquifer	committees and	local water resources sustainably through	APL Phase I,
	recharge	community-level user	capacity building of government	Groundwater & Soil
	Insufficient	associations	institutions and community groups	Conservation, Taiz
	involvement of	participating in water	Accelerate aquifer recharge in Sana'a	Municipal
	communities in local	conservation; and	basin by slowing water table declines	Development & Flood
	water resource	increased investment	Improve water use efficiency and increase	Protection, RALD, TA,
		in irrigation	farmer's returns to water through	Health Reform Support
	Flash flooding in Taiz	improvement	adoption of water saving technologies,	Non-Lending: Health
	with loss of life and	technologies in all	rehabilitation of small to medium spate	Sector TA
	property	basins [baselines and	irrigation schemes, terrace rehabilitation,	•
		targets to be computed	bank protection works and other water	New Activities:

Country Development Issues and Obstacles	Issues and Obstacles	CAS Outcomes/	Wilestones	Bank Program and
Goals		Indicators		Partners
		during the CAS cycle	and soil conservation activities	Water Sector TA
		through on-going LEN	Improved soil conservation and water	Lending: Population II,
	*	activities].	harvesting in rainfed areas	Girls Secondary
	-	Reduced impact of	Completed drainage investments in City	Education, PRSC-I
		flash flooding on	of Taiz.	
		citizens, property and		,,,,,
		infrastructure in Taiz		
		(per baseline and		
		targets in Taiz Mun.		
		Dev. & Flood		
		Protection Project.		
	(ii) Improved control over population growth	ver population growth		
	Lack of access to	Contraceptive	Population milestones described in Pillar	
	contraceptives, low	Prevalence Rate	2, CAS Outcome 2.	
	status of women and	increased by 5 %	Secondary Education Strategy is adopted;	
	high female illiteracy	(baseline to be	Program developed to increase supply of	
	rate.	established during	female teachers for rural areas.	
		HRSP restructuring).	Life skills and other applied subjects	
		Share of girls in grade	included in secondary curriculum.	
		10-12 enrollments		
		increased to 37%		
				:

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ANNEX 4 BIBLIOGRAPHY OF ANALYTICAL WORK UNDERPINNING THE IRDPG

The following is an excerpt from the IRDPG Program Document, page 18. Each of these documents is on file in the Yemen Country Unit at World Bank headquarters (MNACS).

ANALYTICAL UNDERPINNINGS

The IR DPG components are based on both prior analytic work and extensive dialogue with key Government counterparts, local stakeholders (including members of civil society), country experts, and other donors. Key analytic underpinnings to the IR DPG include the following:

- Republic of Yemen, Ministry of Planning and International Cooperation. *The Socio-Economic Development Plan for Poverty Reduction (2006-2010) October 2006.*
- The World Bank. Yemen Economic Monitoring Report (Washington: August 2006)
- World Bank. Country Assistance Strategy -- Republic of Yemen (May 17, 2006).
- World Bank. Republic of Yemen -- Investment Climate Assessment: Priorities and Recommendations for Accelerating Private-Led Growth (May 12, 2006)
- World Bank. Development Policy Review (March 2006)
- World Bank Group, *Doing Business* 2007 (Washington: World Bank Group, 2006)
- World Bank. Yemen Urban Land Policy and Administration Policy Note (2006)
- United States Department of Commerce US. Department of State, *Investment Climate Statement Yemen* (Washington, DC: 2006)
- World Bank. Economic Growth in the Republic of Yemen: Sources, Constraints and Potentials (Washington, DC: World Bank. 2002)
- World Bank. Comprehensive Development Framework for Yemen (2000)
- World Bank. Project Appraisal Document for a Civil Service Modernization Project (March 23, 2000)
- World Bank. Country Financial Accountability Assessment (CFAA) (2003)

ANNEX 5 LETTER FROM THE BANK'S ACTING COUNTRY DIRECTOR TO THE GOVERNMENT OF YEMEN ON STAKEHOLDER CONSULTATIONS



The World Bank

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT INTERNATIONAL DEVELOPMENT ASSOCIATION

Emmanuel Mbi

Emmanuel Mbi
Director, Egypt, Yemen & Difbouti Country Department
Middle East & North Africa Region

World Trade Center, 1191 Corniche El-Nil, 15th Floor Boulac, Cairo Egypt Tel.: 574-1670/1671 Fax: 574-1676

Email: embi@worldbank.org

December 5, 2006

H.E. Mr. Abdul Karim Al-Arhabi
Minister of Planning & International Cooperation
Ministry of Planning & International Cooperation
Sana'a - Republic of Yemen

(Transmittal by Fax: 011-967-1-250-665)

Excellency:

We would like to express our appreciation for the support and assistance provided to the World Bank Mission which visited Yemen to pre-identify elements of an Institutional Reform Credit (IRC) for the Government of Yemen. In particular, we would like to gratefully acknowledge the leadership of your Ministry and the guidance provided by the Vice Minister, Dr. Yahya Y. Al Mutawakel.

As you are aware, a Development Policy Credit of \$50 million was programmed under the CAS. The mission was successfully able to develop the outlines of potential components of this operation as described in the attached Aide Memoire.

We would like to propose a preparation mission during the second week of December which would also be led by the team leader, Andrew Stone, to work on the details of each component, the schedule of actions associated with the credit, and related activities. If the timing is acceptable to you, we would also greatly appreciate the assistance of your Ministry in coordinating the counterpart team as was done during the previous mission.

Finally, we wanted to inform you that the preparation of a Development Policy Credit requires consultations with key stakeholders on the design of the operation. We are planning to utilize Mr. Stone's proposed December mission to conduct such consultations.

I look forward to our continuing cooperation.

Sincerely yours,

Acting Director

Egypt, Yemen and Djibouti Country Department Middle East and North Africa Region

ANNEX 6 GOVERNMENT OF YEMEN'S LETTER OF DEVELOPMENT POLICY FOR THE IRDPG

Mr. Andrew H. W. Stone Senior PSD Specialist World Bank

7 oct. 2007

Dear Mr. Sotne

Please find attached the LDP signed by the Prime Minister. We will send the original copy to the WB Office in Sana'a.

Looking forward hearing from and hope will see during the Annual Meeting.

Best rgards

Dr. Mutahar Al-Abbasi Deputy Minister, MORIC

Sanaa, Yemen

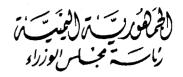
Tel: 00967 1 250 114 Fax: 00967 1 250 120

Mobile: 00967 777 000 127

Cc.. Dr. Mrza H. Hasan Ph.d, Executive Director, the World Bank

الرقدم: //so/برجم: التاريخ. التاريخ. الموافق: 7.004 6 0ct





Letter of Development Policy

Mr. Robert Zoellick
The President -The World Bank
Washington, D.C., USA

Dear Mr. Zoellick

Since 1995, Yemen has been implementing a comprehensive macroeconomic and structural reform program with support from the World Bank and the International Monetary Fund, to strengthen fiscal discipline and create a market economy conducive to investment and growth. The proposed Institutional Reform Development Policy Credit (IRDPC) is another instance where the Bank's support could play an instrumental role in ensuring the continuity and success of our structural reforms program.

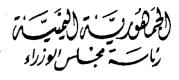
Structural Reform Program: Objectives and Progress

Following a period of slow-down caused by internal and external security challenges, our reform efforts accelerated beginning in late 2005, as underscored by the adoption of the Third Socio-Economic Development Plan for Poverty Reduction (DPPR) for 2006-10 (which is also our PRSP). The government's reform program, as articulated by the DPPR, focuses on six core areas: bringing steady improvement in economic growth; reducing poverty and raising the quality of life; promoting good governance; reducing regional and gender disparities; enhancing decentralization; and broadening the participation of civil society. In addition, it emphasizes efficient mobilization of resources; stressing the need for the completion of the Economic, Financial, and Administrative Reform Program (EFARP); combating corruption; limiting the role of the state; and enhancing the regulatory environment for the private sector to take a lead. In the financial sector, it sets focus on promoting open market policies and strengthening the intermediating role of the financial institutions. It also intends to support and modernize the banking sector and financial institutions at central and local levels.

To tackle poverty, the DPPR identifies a number of reforms in the areas of macroeconomic policy, governance practices, trade policy, and sectoral policies. It also lays out an ambitious agenda for human resource development, including measures to improve education and health, improve and augment public services, and strengthen social protection. Finally, the DPPR broadly lays out measures to improve and conserve water supply, protect the environment and strengthen basic infrastructure.

To attain our growth and poverty reduction goals in the short-run, in early 2006 the Government (with strong support from donors) put into place its National Reform Agenda (NRA), an ambitious reform program aimed to address a number of the key development





challenges. The stated overall objective of this agenda is to improve Yemen's investment climate and strengthen its governance and democratic institutions.

The NRA encompasses concrete measures designed to improve public financial management and reform procurement, public audit, governance, debt management, fiscal policy, and the business regulatory environment. Since the adoption of the NRA, we have embarked on and accomplished reforms in the many areas, some of which have been directly supported by the **Institutional Reform Development Policy Credit** (IRDPC). These reforms include:

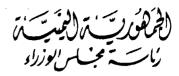
- Simplification and reduction of tariffs, and the introduction of ASYCUDA.
- Simplification of the tax system and introduction of a General Sales Tax.
- Separation of the judiciary from the executive branch
- Introduction of various anti-corruption measures, including an anti-corruption law, a national anticorruption authority (Supreme National Authority to Combat Corruption-SNACC), and a financial disclosure bill for public officials.
- Introduction of a national procurement manual, standard bidding documents governing public tenders, and a new public procurement law consistent with international standards.
- Strengthening our Public Financial Management through the launch of a comprehensive strategy (PFM Action Plan) and Partnership Agreement with donors.
- Initiating a Public Administrative Reform program, including a re-engineering program in pilot Ministries, a strategy to rationalize wages and link them to institutional reforms and a biometric identification program aimed to eliminate ghost workers and double dippers.
- Strengthening of electoral democracy and press freedom.
- Accession to the Extractive Industries Transparency Initiative.

I am pleased to say that our efforts have been successful in addressing either fully or partially some of the most difficult and unpopular issues, particularly with regards to implementing the new sales tax system, reducing fuel subsidies, reforming trade tariffs, and moving ahead with the biometric identification system of civil servants, which can ensure a smooth transition to a sustainable development path. A significant number of the items on the NRA agenda have been completed, while others are progressing satisfactorily. The annex table highlights our current reform program, covering measures completed over the last two years, and those planned over the next twelve months

The IRDPC will come at a critical time by providing the government with the resources and flexibility needed to ensure that the momentum for reform is sustained and rapid progress can continue. It will signal the World Bank's confidence in our reform program to investors, donors and our citizens.

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Macroeconomic Framework

The Government's PRSP establishes ambitious goals for macroeconomic policy, including:

- An annual average rate of economic growth of 7.1% (10.1% for the non-oil GDP).
- Maintaining monetary stability with the annual inflation rate below 13.8% and the broad money supply growth below 22% on average.
- Maintaining the fiscal deficit at less than 3% of the GDP; while raising public non-oil revenues on the order of 40-45% of total revenues; and increasing investment spending to reach 30% of total public expenditure.
- Reducing poverty rates at the end of the planning period to about 19.8%, lowering unemployment to 12%, and increasing the share of female labor to 15% of the total.

Macroeconomic performance in 2006, the first year of the Plan, fell short of these objectives. Several factors negatively influenced performance, including a sharper-than-expected decline in domestic oil production, continued geopolitical tensions in the region, regional drought conditions that drove up the price of some agricultural commodities, and continued internal conflicts in the North of Yemen. As a result, GDP grew by a moderate 4% during 2006, while inflation increased unexpectedly well beyond our target. On the other hand, the year 2006 witnessed an improvement in our overall fiscal position, where we realized a small surplus for the first time since 2001. In addition, the balance of payments recorded a surplus of about 1 percent of GDP, despite a surge in imports of capital goods.

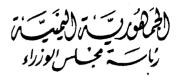
In 2007, we expect real GDP growth to slow to 3.3 percent, owing to a sharp fall in oil production of more than 12 percent. Despite the overall moderation in growth, the non-oil sector will maintain its strength at about a 5.5 percent growth rate, reflecting the sustained increase in capital spending, both from private and public sources. Meanwhile, inflation is expected to ease to less than 13 percent, which despite the improvement, remains above the average for the years 2000-2005 of 10.6 percent and raises concerns over its negative implications for growth and the standards of living of the poor. The fiscal balance for 2007 is expected to show a deficit of around 5 percent of GDP, primarily reflecting the continued decline in oil production and the rising cost of remaining fuel subsidies.

Controlling inflation and improving fiscal sustainability. Macroeconomic stability is critical to reaping the benefits of the Government's ongoing reform program. With inflation in 2006 and 2007 climbing well above our targeted level, and the primary non-oil deficit exceeding 25 percent of GDP, the Government agrees with the Bank and Fund that Yemen today faces two key macroeconomic challenges:

- Controlling inflation;
- Ensuring fiscal sustainability.







The Government is committed to tackle these challenges through tighter fiscal and monetary policies. On the monetary side, this will require more active policies and with more diverse instruments. On the fiscal side, it will necessitate prudence in expenditures policies, particularly subsidies and wages, and increase non-oil revenues.

To control inflation, and in consultation with the IMF Article IV mission of June 2007, the Government will take the following steps:

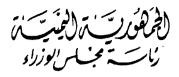
- Resume the issuance of T-bills, beyond the needs to finance the government's budget deficit, in order to absorb excess liquidity. This will help to moderate money supply growth.
- Continue to issue Central Bank CDs, as an additional measure, to control money supply growth.
- Adhere strictly to the National Wage Strategy Phase II, which requires completion
 of specified public administrative reforms as a prerequisite to the next round of
 salary increases.
- Explore options to streamline budgeted capital spending following the start of (off-budget) development projects financed from last year's CG donors' pledges.
- Finally, the Central Bank will review international experience and consider the use of foreign exchange interventions as an instrument to curb inflation while preserving long-term competitiveness and building reserves.

To meet the challenge of fiscal sustainability and prepare for the impending depletion of our oil reserves, we will need to make large adjustments in terms of both expenditures and revenues, including the following steps:

- Re-engineer and reform the Social Welfare Fund, and merge other funds with similar mandates, to improve its targeting of the poor.
- Once the redesign of the social safety net is completed, gradually move to eliminate the petroleum subsidy.
- Modernize tax administration to improve compliance and efficiency.
- Use tax policy to increase non-oil revenues substantially, including through the gradual increase of the GST in the medium term.
- Substantially reduce exemptions and tax holidays from the corporate income tax, while lowering the rate to 20 percent, so that it could be made broader and more equitable.

With these measures, we will establish a stable and sustainable basis for growth and poverty alleviation. Additional measures, supported by the IRDPC, will further enhance conditions for growth through investment climate reforms, public administrative reforms and strengthened public financial management.

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Commitments under the proposed Institutional Reform Credit

In specific relation to our current dialogue with the Bank, we would like to confirm that we will be undertaking measures aimed at improving public administration and enhancing the climate for private sector development, by pursuing following reforms:

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Public financial management and public procurement. We have given central priority to the modernization of public financial management (PFM). In this area, we will undertake reforms to improve budget preparation and implementation, with related actions that will bring a new Financial Law and restructure the Ministry of Finance in line with international standards. We will also seek to strengthen the budgetary control through more effective internal and external auditing functions, with related actions including the establishment of a road map to implement internal audit in the GOY, and the passing of a new legislation to improve the governance and transparency of COCA, the external audit body.

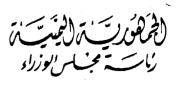
We recognize the continued reform of budget management and information systems is vital to reducing fiduciary risk and strengthening performance. New planning and management tools, including our first ever Public Investment Program (PIP) and the planned Medium-Term Expenditure Framework (MTEF), will strengthen coherence and discipline in the use of public resources. We will continue to strengthen the capacity of the Ministry of Finance's budget functions, as well as the institutional basis and functioning of external and internal audit functions.

In addition to the foregoing, we will undertake reforms to enhance the public procurement system in the following areas:

- a. The Minister of Finance has already issued a directive requiring key spending ministries to use of the National Procurement Manual and Standard Bidding Documents (SBDs) for all public tenders. This will subsequently be extended to all public agencies.
- b. Consistent with the Government's commitment, a new procurement law that conforms to international standards has been approved by Parliament in July 2007, and efforts are currently underway to draw and implement its executive by-laws.
- c. To implement the provisions of the new procurement law, Government will restructure the High Tender Board (HTB) to assure its independence as a technical body overseeing government contracts above a defined threshold. In parallel, under the new law, we will create a separate procurement policy and monitoring board to address policy, monitoring, dispute resolution, and capacity building issues. It will utilize the new procurement tracking system (PMIS) as a monitoring tool. All these reforms are to be in place by Nov. 30, 2008

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Public Administration Reform. Strengthening public administration, improving service delivery, and reducing corruption and waste form an integral part of our program. Under the Civil Service Modernization Program, good progress has been achieved. However, further reform and re-engineering of institutions, incentives, staffing and oversight systems will be required, both to motivate better performance and attract skilled workers, and to maintain fiscal restraint. Our agenda in this area will focus on the following issues:

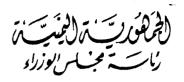
- a. Enact a civil service program, with adequate budget allocations to support the Civil Services Fund (CSF) over the period 2008-2010. This step has already been completed in July 2007, with the Cabinet approving the Civil Service Fund program and its necessary budget allocation.
- b. Continue to implement, throughout the period to Nov. 30, 2008, the CSF work program, that includes the transfer of the programmed number of staff from selected line ministries to the Fund.
- c. Continue rigorous adherenceto the National Wage Strategy (under the Wage Law of 2005), that requires agencies to meet defined institutional reform criteria before making future salary increases.
- d. Continue efforts to build a comprehensive and operational computerized database for public sector employees based on the biometric civil servant identification system, by December 2007.

Hydrocarbon revenue transparency. Given the significance of hydrocarbon revenue to the budget, transparency in this area is a vital to achieving better governance and accountability and improving the general performance of public financial management. In this regard, we will seek to implement international standards through the following sequence of measures:

- a. Join the Extractive Industries Transparency Initiative (EITI), which we have already announced our commitment to its principles, through a public letter to its management.
- b. Achieve, with the support from international donors, the institutional and procedural measures prescribed by EITI that include:
 - Publishing, in publicly accessible, comprehensive, and understandable manner independently audited accounts that document all significant revenues and payments to the Government or State enteritis from oil, gas, and mining companies operating in Yemen.
 - Establishing, in consultation with the oil and gas companies and civil society organizations, an ongoing process for full verification and publication of payments and revenues related to extractive industries.
 - Reconciling payments and revenues data for extractive industries by a credible independent administrator that uses international audit standards, and subsequently publishing the reconciliation report, with any discrepancies identified.







Income tax and incentive reform. The Government of Yemen is committed to reforming the taxation system in order to create a better investment climate and strengthen non-oil fiscal revenues. We have already introduced a modern General Sales Tax (VAT), which is being phased in. We will now reform the corporate income tax system to lower rates and eliminate most exemptions; to apply international norms in the treatment of income, expenses, and investments; and to introduce self-assessment and risk-based auditing. To achieve these objectives, we are adopting a strategy that has three major components:

- a. We have conducted, with the technical support of FIAS, a comprehensive review of our current tax and incentive system. This will improve tax efficiency and equity, and strengthen incentives for investment.
- b. The Ministry of Finance has drafted and submitted to Cabinet a new Corporate Income Tax (CIT) Law that reflects international norms of treatment of income, investment, and expenses.
- c. Upon its enactment, we will subsequently implement the CIT Law by Nov. 30, 2008, as evidence by issuance of its executive regulations. We plan to accompany this with a comprehensive review of investment incentives following the recommendations of the tax and incentive study.
- d. We will continue to work to strengthen the capacity of the tax administration, in order to reduce discretion and abuse, and enhance revenue collection.

Land titling and registration reform. The weakness of property rights in Yemen is one of the most critical challenges to a better investment climate. We intend to create a system of secure and enforceable property rights, and remove ambiguity in titling which has led to investor uncertainty and legal conflict. Our efforts will target the following issues:

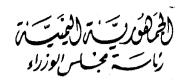
- a. The Council of Ministers has approved and submitted to Parliament a new land registration law reflecting the recommendations of the Land Policy Task Force, by September 2007.
- b. Pending Parliamentary approval of the Law, we expect to finalize the design and implementation of the executive by-laws by Nov. 30, 2008.
- c. Next, we will appoint an independent Registrar of Land.
- d. Finally, the Council of Ministers will issue an organizational decree defining the mandate and functions of the General Authority for Lands, Survey and Urban Plan (GALSUP).

Social and Environmental Safeguards

As we pursue the reforms described above, we recognize the importance of taking proper safeguards against any associated negative environmental and social consequences. Any negative impacts will be carefully monitored and further mitigating measures considered if results suggest the need for them.







For example, concerning land titling, we recognize that while a better land registration law will reduce the haphazard occupation of land, it could also bring some negative environmental impacts from more intensive land development or the conversion of agricultural and/or environmentally sensitive land. To this effect, we will seek to improve land use planning and regulations. We will protect environmentally sensitive land by undertaking a clear classification, demarcation and registration of these areas as communal land resources (where appropriate such as pastures or wetlands) or as part of the State's public domain that is inalienable, on the basis of environmental assessment procedures. We will also take measures to mitigate the impact of the new land titling system on vulnerable groups, including the poor, those with informal perspective acquisition, occupancy-based rights to public land, and women in particular, who may not possess the adequate means and resources to access formal registration. For this, we will facilitate their registration and will amend the State Land and Real Estate Law and other laws the extent that it is necessary to eliminate any disadvantages to this segment of the society. In addition, we will monitor the impact of changes in land registration on vulnerable groups, and, as required, take remedial measures to ensure their welfare. The executive regulations of the land registration law will include a requirement that any systematic registration effort be preceded by:

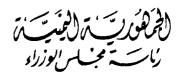
- an analysis of the social and environmental impacts -- including base line surveys as appropriate,
- an identification of environmentally sensitive areas, and
- an identification of land occupancy patterns and vulnerable and affected populations within those areas.

Then mitigation measures would be designed to protect environmentally sensitive areas and vulnerable and affected groups.

Similar considerations will be given to the design of income tax reform, whereby we intend to ensure that the new system will not provide incentives for the rapid development of environmentally harmful projects. We plan, in this respect, to carefully monitor the effect of tax reform on the pattern of investment and its environmental consequences, and, if required, take remedial measures to address any negative consequences.

Finally, concerning civil services reform, we will maintain the severance payments at levels that will ensure adequate compensation to retrenched employees and establish a monitoring system to follow up on their status afterwards. Already, the first phase of the implementation of the wage strategy has increased civil servant's minimum wages dramatically, lifting many out of poverty.

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Conclusion

In conclusion, we would like to note that there is a new spirit in Yemen with a clear commitment to economic and institutional reforms that are necessary to achieve our development goals. In this respect, a new Cabinet was formed in April 2007 with the aim of accelerating and deepening reforms.

Overall, and as shown in the annex table, our efforts over the next two years will aim to achieve the following objectives:

- Monitoring the implementation of new laws that were passed, as well as expediting the ratification of laws under review.
- Continuing to deepen structural reforms, particularly in the areas of public financial management, regulatory business environment and competition, civil services and fiscal policy.
- Continuing to strengthen anti-corruption institutions and raise awareness on ethics and corruption issues amongst public officials and citizens as a whole.
- Improving political participation and public accountability by enacting elections of governors as well as members of the second chamber of the legislative branch.

In this regard, we remain firmly committed to implement the measures spelled out in the main body of this document - and in the attached policy matrix - by the specified dates. We also remain committed to maintain macroeconomic stability and fiscal sustainability over the medium-term through prudent fiscal and monetary management of the economy. Our commitment also means that we will not reverse policy reforms already achieved under the National Reform Agenda. We would like to ask the Bank's support, through this first development policy credit and beyond, so that our efforts continue and that the benefits of growth and good governance are shared by all the citizens of Yemen.

Yours sincerely,

Dr. Ali Mohamed Mojawar

Prime Minister



Annex 1. Current Reform Program in Yemen: Objectives and Progress (As of 09/30/07)

Reform Area	Structural reforms that were done/ will be done	Status of implementation	Link to IRC
political s	I. GOVERNANCE aplacing strong emphasis on improving its rank tability and security. Targeting areas such a ent and the legal system, is expected to improve	s the rule of law, contract certainty, transpare	
Anti-Corruption	 Conducting a national anti-corruption awareness campaign. Establishing an autonomous anti-corruption commission with broad mandates. Adopting a new disclosure policy to address the perception of conflict of interest (COI) in the handling of public procurement in the country 	■ Done. Campaign undertaken in June 06. ■ Done. Supreme National Authority to Combat Corruption (SNACC) was established in June 07 following the selection of its members by Parliament ■ Done. Parliament passed a Disclosure Law in July 2006, but application has been delayed pending the formation of SNACC. The law, though a step in the right direction, requires further revision to meet international GAC standards	
parency	Joining the Extractive Industries Transparency Initiative (EITI), through the establishment of firm commitments for adherence to its principles. Adherence to the EIT principles, including: Publishing an independently reconciled report of all significant revenues and payments transactions from oil and gas between the government and companies, and in a publicly accessible,	 Done. GOY has formally joined the EITI in August 2007, and started to implement the initial required measures. Ongoing. Ministry of Oil and Minerals has been designated to lead the EITI effort and a consultant has been appointed to help with the implementation issues. The publishing the first EITI Report is expected by Nov. 	
Revenue Transparency	comprehensive, and comprehensible manner. Establishing, in consultation with the oil and gas companies and civil society organization, an ongoing process for full verification and publication of payments and revenues related to extractive industries. Reconciling payments and revenues data by a credible independent administrator, and using international standards. This approach to be extended to significant payments from all oil and gas companies including SOEs.	 Ongoing. Process is under development by the newly formed multi-stakeholder group for Yemen EITI. Ongoing. A sustainable reconciliation process will be established by the Yemen EITI group. 	

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g	*Eliminating the influence of the Executive Branch from the Supreme Judicial Council (SJC), and creating the Judicial Inspection Authority.		
Judicial System	Strengthening the oversight role SJC.	• Ongoing. SJC brought several disciplinary actions against corrupt judges in 2006 and 2007.	
Judiciz	Improving the capacity of the judges	*Done. Revised the law of the High Judicial Institute, and updated its curricula in 2006.	
	Improving court administration through automation	 Ongoing. Phased introduction of computerized court management system is underway. 	
	II. PUBLIC A	DMINSTRATION	
In PFM, re	ninistration needs strengthening in two major ar eforms aim to make the budget function more en ve and increase the independence of the externa ne delivery of public services and keep salaries	reas: public financial management (PFM) and c ffectively; strengthen and decentralize the finar all auditing system. In the civil service sector, re	icial controls,
	Establishing a Civil Services Fund (CSF)	*Done. Fund was established in 2005.	
	*Establishing for the Civil Service Fund (CSF) a program for 2007-2010, and aligning the budgetary allocation for		Trigger /TR1
Civil Services System	2008 to the proposed program. *Establishing a computerized employee database including a biometric identification system, that covers all employees on the state payroll in all sectors	*Ongoing. Work on track with 80% percent already covered. Completion expected by end of 2007.	Trigger /TR2
Civil Serv	*Continuing to implement the CSF by transferring of the programmed number of staff from selected line ministries to CSF, in accordance with existing studies on this issue.	*Ongoing. Planned to continue implementation throughout 2007-2008	Trigger /TR2
		Ongoing. Planned to continue implementation throughout 2007-2008	Trigger /TR2
External Audit System	Improving the governance of the Central Office of Control and Auditing (COCA) in accordance with the INTOSAI guidelines. Making COCA's audit reports publicly	*Ongoing. A proposal was made for changes in COCA's law to comply with INTOSAI, including its reporting to Parliament and the terms of its president. A new law is expected to pass by Nov. 2008. *Done.	Action/TR2.
Exter	available. Exposing COCA to peer reviews by reputable SAI		Action /TR2

	Establishing a Public Financial	Done.	
	Management Advisory Unit at MOF.		
	Issuing Budget Implementation guidelines for 2007 budget.	Done. Guidelines issued in early 2007.	Action /TR1
	Monitoring the implementation of budget guidelines.	Planned. A progress report will be issued by Nov. 2008.	Action /TR2
	Reviewing current budget practices, utilizing a public expenditure and financial accountability (PEFA) framework	*Ongoing. Work have commenced, and is expected to be completed by October 2007.	
	preparation and introducing forward estimates	,	
	in the State Public Budget.	 Ongoing. Draft a law is expected to be approved by Nov. 2008. Ongoing. The IMF and US Treasury are 	Action /TR2
nent	Ministry of Finance	providing technical assistance on this issue.	
Managen	Introducing a new Financial Law to Parliament designed to set broad regulations for preparing and implementing the budget.	Ongoing. Draft Law was prepared, and expected to be ratified in early 2008.	
Public Financial Management		Done. MOPIC revised PIP in Aug. 2007, ensuring fuller reflection of the DPPR and establishing a systematic process for the regular updating of the rolling 4-year PIP.	Action /TR1
Pul	Preparing a Medium Term Expenditure Framework (MTEF) to strengthen the allocation of resources in line with DPPR objectives.	*Ongoing. MOF is planning to introduce MTEF by Nov. 2008.	Action /TR2
	and automation	*Ongoing. The government is expected to roll out AFMIS in the first quarter of 2008.	
	Improving internal audit functions	• Ongoing. GOY is expected to finalize plans to implement the new arrangements for internal audits function before the end of 2007.	
	Restructuring MOF in line with international norms.	*Ongoing. MOF has initiated a process to engage with the Ministry of Civil Service to restructure in line with international norms. Restructuring plans expected to be finalized by Nov. 2008.	Action /TR2

	Enacting a new procurement law consistent with international standards.	by Parliament in July 2007.	
	Implementing the National Procurement Manual and standard bidding documents (SBDs), first on pilot level, and then by all government agencies.	*Done. Completed. Manual and SBDs were approved in April 2006. Training was held in July 2006 in pilot ministries. In Feb. 2007, HTB circulated instructions for compliance to spending ministries. MOF has issued similar circular for contracts below HTB threshold.	Action /TR1
ent	new procurement law.	*Ongoing. Completion expected by Nov. 2008.	
Public Procurement	*Restructuring the High Tender Board (HTB) by redefining its role as an independent institution with an oversight role over all government contracts,		Action /TR2
Public		*Ongoing. Feasibility /needs assessment study completed. Next phase requirements analysis on selected IT option to be completed by Nov.2007. Donors' funding for IT package earmarked	
	Monitoring Board to address policy, regulatory and capacity building issues, and apply and utilize the procurement tracking system (PMIS) for monitoring.	provided for in the new Law. Full implementation is expected by Nov. 2008.	Trigger /TR2
	*Initiating online disclosure of procurement- related information	Ongoing. Website is under construction.	
through	III. MACROECON focusing on growth as a precondition for reducir name prudent monetary and fiscal management ification is targeted to reduce dependence on oil,	. Budget deficits need to be maintained under	control.
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	Reducing fuel subsidies	*Planned. Domestic fuel subsidies were	
j.	Reducing fuel subsidies	reduced once in July 2005. Further reductions are awaiting reforms to	
cal Policy	Introducing a transparent formula for regular price adjustment of petroleum	reduced once in July 2005. Further reductions are awaiting reforms to strengthen social protection schemes	
Fiscal Policy	Introducing a transparent formula for	reduced once in July 2005. Further reductions are awaiting reforms to strengthen social protection schemes *Planned.	
	 Introducing a transparent formula for regular price adjustment of petroleum product and LPG. Setting up a clear goal to save on oil and gas revenues with the aim of controlling the primary non-oil deficit Replacing the sales tax system with a VAT system that lowers the rate to 5% and limits exemptions to a few basic consumption 	reduced once in July 2005. Further reductions are awaiting reforms to strengthen social protection schemes *Planned. *Planned. *Done. The GST Law was passed in July 2005. Implementation has been gradual, but expected to be fully deployed by end of	
Sales Tax And Tariffs Fiscal Policy	 Introducing a transparent formula for regular price adjustment of petroleum product and LPG. Setting up a clear goal to save on oil and gas revenues with the aim of controlling the primary non-oil deficit Replacing the sales tax system with a VAT system that lowers the rate to 5% and limits 	reduced once in July 2005. Further reductions are awaiting reforms to strengthen social protection schemes *Planned. *Planned. *Done. The GST Law was passed in July 2005. Implementation has been gradual, but	

Income Tax *	administration to reduce discretion and	•Done. Completed in May 2007, and currently before Cabinet for approval.	Action /TR1 Trigger /TR1 Action /TR2
	corruption Implementing the new CIT law, through the issuance of executive by-laws that meet international standards.	*Ongoing. Expected completion by Nov. 2008.	Trigger /TR2
Debt Policy	 Introducing a new debt policy that sets ceilings for public external and internal debt. 	Planned.	
	IV. PRIVATE AND FINAN nment continues to dominate economic activity ent in order to allow the private sector to lead gr		nabling
Land Titling *	 Enacting a new land registration law that takes into account the recommendations of the Land Policy Task Force. Appointing an independent registrar Implementing the executive regulations of the Land Registration Law Establishing an organizational structure for the authority that sets up its mandate and functions vis-à-vis other authorities and agencies. 	 Ongoing. Expected to finalize implementation by Nov. 2008. Ongoing. Expected to finalize implementation by Nov. 2008. Ongoing. An organizational decree is 	Action /TR2 Action /TR2
Business Regulatory Environment	 Improving the licensing and registration system of business establishments. Establishing a clear, consistent, fair system of inspections of business establishments. Reducing costs and delays of customs processing, through automation 		
Financial B	 Enforcing compliance of Basel prudential standards Establishing the Securities Market along with its legislative, institutional, regulatory, and technical requirement 	Ongoing.	

with its legislative, institutional, regulatory, and technical requirement

Key: Action = Tranche action, Trigger = Tranche trigger, TR1 = Tranche 1, TR2= Tranche 2

* New reforms not included under NRA;

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ANNEX 7 LEGAL TEXTS ON CIVIL SOCIETY PARTICIPATION IN YEMEN

A. Procurement Law

Through the IRDPG, the Bank Group supported the Government's efforts to draft a new procurement law in line with international good practice. Following is an excerpt of Law 23 of 2007 on Tenders, Bidding & Government Storehouses, ratified by Yemen's Parliament on July 24, 2007. Article 43 (a) provides for civil society participation in the Board of the Higher Authority for Tender Control, the procurement policy and monitoring board). This law calls for two of the Board's seven members to be from civil society together with a third member from the Judiciary. As of May 2009, a shortlist has been provided to the President and Board appointments are expected to be announced shortly. The relevant text is highlighted in **bold** typeface.

Chapter Three

High Authority for Tender Control

Article 42:

- a) By force of this law, a high independent body, called High Authority for Tender Control, shall be established as a legal identity that shall be financially and administratively independent and subject to the supervision of the President of the Republic.
- b) The authority shall be domiciled in the Capital, Sana'a. It may establish branches in governorates upon a decision by the authority's chairman after obtaining approval from the Board.

Article 43:

- a) The High Authority shall be run by a Board, composed of a chairperson and six members, who are appointed by a Presidential Decree upon nomination by the Shura Council of a 14-person list. The list shall include representatives of the business and industrial sectors, the civil society and the Judicial Services. The Executive Regulations shall define the executive procedures, while the Shura Council Presidency shall specify controls and procedures governing the nomination process.
- b) Without prejudice to section (A) of this Article, the President shall appoint a nominee from the list, referred by the Shura Council, in replacement of a Board member in case his or her seat becomes vacant.

B. Extractive Industries Transparency Initiative

On March 13, 2007, Yemen's Cabinet issued Cabinet Decree No. 111 affirming the country's decision to adhere to EITI principles. The Bank Group has supported the Government's efforts toward EITI accession.

The EITI principles are as follows:8

- 1. We share a belief that the prudent use of natural resource wealth should be an important engine for sustainable economic growth that contributes to sustainable development and poverty reduction, but if not managed properly, can create negative economic and social impacts.
- 2. We affirm that management of natural resource wealth for the benefit of a country's citizens is in the domain of sovereign governments to be exercised in the interests of their national development.
- 3. We recognise that the benefits of resource extraction occur as revenue streams over many years and can be highly price dependent.
- 4. We recognise that a public understanding of government revenues and expenditure over time could help public debate and inform choice of appropriate and realistic options for sustainable development.
- 5. We underline the importance of transparency by governments and companies in the extractive industries and the need to enhance public financial management and accountability.
- 6. We recognise that achievement of greater transparency must be set in the context of respect for contracts and laws.
- 7. We recognise the enhanced environment for domestic and foreign direct investment that financial transparency may bring.
- 8. We believe in the principle and practice of accountability by government to all citizens for the stewardship of revenue streams and public expenditure.
- 9. We are committed to encouraging high standards of transparency and accountability in public life, government operations and in business.
- 10. We believe that a broadly consistent and workable approach to the disclosure of payments and revenues is required, which is simple to undertake and to use.
- 11. We believe that payments' disclosure in a given country should involve all extractive industry companies operating in that country.
- 12. In seeking solutions, we believe that all stakeholders have important and relevant contributions to make including governments and their agencies, extractive industry companies, service companies, multilateral organisations, financial organisations, investors and non-governmental organisations.

⁸ Extractive Industries Transparency Initiative. *EITI Source Book*. March 2005. p. 8. http://eitransparency.org/document/sourcebook

The EITI Criteria, endorsed by participants at the 2005 EITI Conference in London, are listed below:

- 1. Regular publication of all material oil, gas and mining payments by companies to governments ("payments") and all material revenues received by governments from oil, gas and mining companies ("revenues") to a wide audience in a publicly accessible, comprehensive and comprehensible manner.
- 2. Where such audits do not already exist, payments and revenues are the subject of a credible, independent audit, applying international auditing standards.
- 3. Payments and revenues are reconciled by a credible, independent administrator, applying international auditing standards and with publication of the administrator's opinion regarding that reconciliation including discrepancies, should any be identified.
- 4. This approach is extended to all companies including state-owned enterprises.
- 5. Civil society is actively engaged as a participant in the design, monitoring and evaluation of this process and contributes towards public debate.
- 6. A public, financially sustainable work plan for all the above is developed by the host government, with assistance from the international financial institutions where required, including measurable targets, a timetable for implementation, and an assessment of potential capacity constraints.

ANNEX 8 ENGLISH AND ARABIC VERSIONS OF THE IRDPG PROGRAM INFORMATION DOCUMENT

PROGRAM INFORMATION DOCUMENT (PID) CONCEPT STAGE

Report No.: AB2914

Operation Name	RY-INSTITUTIONAL REFORM DEVELOPMENT POLICY CREDIT
Region	MIDDLE EAST AND NORTH AFRICA
Sector	General industry and trade sector (51%); General public administration
	sector (49%)
Project ID	P101453
Borrower(s)	GOVERNMENT OF REPUBLIC OF YEMEN
Implementing Agency	BD.
Date PID Prepared	February 26, 2007
Date of Appraisal	March 19, 2007
Authorization	
Estimated Date of Board	June 28, 2007
Approval	

1. Key development issues and rationale for Bank involvement

- 1. Yemen is a World Bank Group IDA recipient country, with per capita GDP of under US\$600. It has a population of 21 million, with nearly half age 15 or below. The Poverty Reduction Strategy Paper (PRSP) classifies 35.5 percent of the population as living in poverty, sharply divided between an urban rate of 19 percent and a rural rate of 41 percent.9 Yet growth has been slow, barely outpacing population. The investment climate remains constrained, while the economy remains vulnerable to energy prices and regional political insecurity. The economy is highly dependent on a dwindling oil sector that is weakly linked to local industry and capacities, yet accounts for almost 93 percent of all exports. Unemployment is estimated to be 17 (and 34 percent for youth), while agriculture (while comprising only 13 percent of formal GDP) continues as the main source of income for the vast majority of the population. At the same time, Yemen, one of the most water-scarce countries in the world, continues to rapidly deplete its groundwater.
- 2. The Government, in recognition of the urgency of reform, launched an active program with the third five year plan (PRSP) and subsequent National Reform Agenda. The Government's medium-term strategy is embodied in the Yemen Third Socio-economic Development Plan for Poverty Reduction (2006-10) (DPPR), which also serves as its PRSP. In this document, the Government identifies its strategic goals (or "pillars"), namely to:
 - achieve a steady improvement in economic growth:
 - reduce poverty and raise the quality of life;
 - promote good governance;
 - reduce regional and gender disparities;
 - enhance decentralization; and
 - broaden the participation of civil society

⁹ Republic of Yemen, Ministry of Planning and International Cooperation. The Socio-Economic Development Plan for Poverty Reduction (2006-2010) October 2006. The CAS refers to the results of the 1998 household budget survey, which placed the poverty rate at 42% of the population.

Beginning in July 2005, the Government started implementing long delayed governance and economic reforms. Donor support is critical to the success of these reforms. Neighboring countries are offering Yemen the long-term prospect of regional integration and, during the transition period, funding to develop institutions, infrastructure and human capacities. Yemen's success in the reform process is crucial and must be both closely watched and supported by all development partners. One reflection of donor's growing confidence in the country's reform program came in November 2006, when Yemen's development partners pledged approximately US\$4.7 billion in aid for the four year period of 2007-2010, a significant increase over prior levels. The Institutional Reform Development Credit (IRDPC) forms one part of the Bank's overall strategy to support poverty reduction, specifically by stimulating non-oil growth and strenthening governance.

2. Proposed objective(s)

The IRDPC encourages and rewards actions associated with this recently initiated and dynamic reform effort. The project should contribute to accelerating growth, poverty alleviation and improved governance through its provisions, which comprise key parts of the Government's overall growth strategy. The Institutional Reform Credit (IRDPC) also contributes to Bank's overall strategy to support poverty reduction, specifically by stimulating non-oil growth and strenthening governance. It is specifically linked to two pillars of the CAS:

- diversifying growth through better governance and better delivery of public services;
- increasing fiscal sustainability through improved public expenditure management.

Thus the IRDPC is organized in two pillars: the first one comprises two components that address key challenges to private investment and non-oil growth. The structure of incentives confronting investors and the security of property rights underpinning markets are each critical to a sound investment climate. The second pillar comprises three components address governance and public financial management challenges. A number of analyses have concluded that Government cannot deliver the economic reforms and social services required to fulfill its Poverty Reduction Strategy without substantial public sector reform. International and national indicators suggest governance quality in Yemen is low. Two central components of this are strengthening public financial management and conducting broad-based public administration reform. The measures supported by the IRDPC are designed to reinforce ongoing Government reform efforts and complement the support of other donors.

3. Preliminary description

Pillar 1: Strengthening Property Rights and the Incentive Framework to Encourage Non-Oil Growth

The first two components of the IRDPC address key challenges to private investment and non-oil growth. The structure of incentives confronting investors and the security of property rights underpinning markets are each critical to a sound investment climate.

Component 1: Income Tax Reform

Objective:

To rationalize incentives facing private investors through standard treatment of income, investment and expenses, and a sharp reduction in the discretionary implementation which mars the incentives and adds uncertainty for firms operating in Yemen.

Main Actions Supported:

- Preparation and Cabinet approval of a new tax law, reflecting international norms of treatment of income, investments and expenses. (First Tranche)
- Implementation of the new corporate income tax law (Second Tranche).

Component 2: Land Titling and Registration Reform.

Objective:

To create system of secure and enforceable property rights, with unambiguous title.

Main Actions Supported:

- Presentation to Parliament of a new land registration law that takes into account the recommendations of the Land Policy Task Force (LPTF), as detailed in the World Bank's "Yemen Urban Land Policy and Administration Policy Note". (First Tranche)
- Completion and endorsement by Cabinet of an organizational decree for the authority that organizes its mandate and functions vis-à-vis other authorities and agencies. (Second Tranche)

Pillar 2: Strengthening Governance Through Improved Public Financial Management And Civil Service Reform.

The next three components complement ongoing Government strategy and donor support to strengthen public financial management and public administrative (civil service) performance.

Component 3: Strengthening Public Procurement

Objective:

To strengthen public financial management and governance with regard to public expenditure through procurement reform. As a first step, Government has approved a standard procurement manual and procurement documents to be used in public sector transactions. Proposed legislation would professionalize (de-politicize) the high tender board and create a separate Procurement Policy Monitoring Board with a procurement tracking system under its authority. This would give the Government a systematic means of overseeing and regulating procurement, and a dedicated body handling policy and monitoring.

Main Actions Supported:

- Cabinet approval and submission to Parliament of a new Procurement draft law consistent with international standards. (First Tranche)
- Establishment of a separate Procurement Policy Monitoring Board to address policy and regulatory functions with a procurement tracking system under its authority.

Component 4: Improving Revenue Transparency

Objective: Government should commit to and achieve transparency with regard to revenues from oil and natural gas, which provide the largest share of the Government's income, though accession to and adherence to Extractive Industries Transparency Initiative (EITI), an international compact of resource-exporting nations willing to abide by agreed international standards for the full publication and verification of company payments and government revenues from oil, gas and mining.

Main Actions Supported:

• Through a Presidential Decree, the Government should make a clear and well-publicized statement of commitment to EITI principles stating explicit measures that will be taken to conform to its principles. (First Tranche)

• Adherence to EITI principles, including publication of independently audited accounts documenting all material oil, gas and mining payments by companies to governments ("payments") and all material revenues received by governments from oil, gas and mining companies ("revenues") in a publicly accessible, comprehensive and comprehensible manner. (Second Tranche)

Component 5: Reforming Central Government - Civil Service Reform

Objective:

To reform the civil service, both as a fiscal necessity (due to the huge burden of the wage bill and related obligations) and as a vital component of public administrative reforms to promote good governance and effective service delivery.

Main Actions Supported

- Approval, by the Council of Ministers, of a Civil Service Fund (CSF) program for 2007-2010 and alignment of the budgetary allocation for 2008 to that program. (First Tranche)
- Consistent with government mandate studies, reengineering studies, and other analyses, continue implementation of Civil Service Fund program by transferring of the programmed number of staff from selected line departments to the CSF. (Second Tranche)
- Continue adherence, throughout 2007 and 2008 (until the release of the second tranche) to the 2005 Wage Law requiring agencies to meet defined reform criteria before making any future salary increases. (Second Tranche)
- The completion of the biometric identification system and computerized employee databases, so that they are fully populated and functioning, with coverage extended to all civil servants, military, police and judiciary employees. (Second Tranche)

4. Environment Aspects

This project is classified as Category C: it is likely to have minimal or no adverse environmental impacts. Land development under a more secure titling regime may carry some environmental consequences, and it will be important to monitor this. Economic growth more generally is often associated with consumption of natural resources and some negative environmental externalities. At the same time, the component to secure property rights may enhance stewardship of land resources. In general, measures to enhance governance and align the functioning of the economy with market forces may work to reduce a number of negative externalities currently observed from the separation of economic costs from benefits and rents.

5. Tentative financing

Source:	(\$m.)
BORROWER/RECIPIENT	0
International Development Association (IDA)	50
Total	50

6. Contact point

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وثيقة معلومات البرنامج مرحلة الفكرة

تقرير رقم: AB2914

اسم العملية	الجمهورية اليمنية ــ قرض سياسة تطوير الإصلاحات المؤسسية
الإقليم	الشرق الأوسط وشمال أفريقيا
القطاع	قطاع الصناعة والتجارة العام
هوية البرنامج	P101453
المقترضين	حكومة الجمهورية اليمنية
الجهة المنفذة	BD.
تاريخ إعداد هوية المشروع	2007 فبراير 2007
تاريخ الأمر بالتقييم	19 مارس 2007
التاريخ المتوقع لموافقة مجلس الإدارة	2007 يونيو 2007

7. قضايا التنمية الأساسية والغرض من إشراك البنك

3. تعد اليمن إحدى الدول المستفيدة من مؤسسة التنمية الدولية ضمن مجموعة البنك الدولي، مع إجمالي الدخل القومي أقل من 600 دولار للفرد. ويبلغ عدد السكان في اليمن 21 مليون نسمة نصفهم في سن15 أو دون ذلك. وتصنف وثيقة إستراتيجية التخفيف من الفقر عرف الفرد على أنهم يعيشون في فقر وموز عين بشكل حاد كحضر بنسبة 19% وريف بنسبة 41%. أو ومع ذلك ما زال النمو بطيئا ويقل عن معدل نمو السكان. وما زال مناخ الاستثمار مقيدا، ويظل الاقتصاد ضعيفا وعرضة لاسعار الطاقة وعدم الاستقرار السياسي الإقليمي. ويعتمد الاقتصاد بشكل كبير على قطاع النفط المتناقص والمرتبط بشكل ضعيف بالصناعة والقدرات المحلية، ويشكل 93% من الإقليمي ويعتمد الاقتصاد ويتوقع أن تصل البطالة إلى 17% (34% منها من الشباب)، بينما تستمر الزراعة (التي تشكل 13% من إجمالي الناتج القومي الرسمي) كمصدر رئيسي للدخل للغالبية العظمى من السكان. وفي نفس الوقت، تعد اليمن من أكثر البلدان ندرة في الماء وتستمر في استنفاذ مخزونها الأرضى بشكل سريع.

وقامت الحكومة، اعترافا منها بأهمية الإصلاح، ببدء برنامج نشط مع الخطة الخمسية الثالثة وأجندة الإصلاح الوطنية التي تليها.
 وتتجسد إستراتيجية الحكومة المتوسطة المدى في خطة التنمية الاجتماعية والاقتصادية الثالثة للتخفيف من الفقر (2006-2010)، والتي تتجسد إستراتيجية الخير أيضا كوثيقة التخفيف من الفقر. وفي هذه الوثيقة، حدت الحكومة أهدافها الإستراتيجية (أو "أعمدة")، وتسمى:

تحقيق تحسن مستمر في النمو الاقتصادي			. 8
تخفيف الفقر ورقع مستوى المعيشة		.b	
تشجيع الحكم الجيد	.c		
تخفيف الفروق الإقليمية والجنسية		.d	
تعزيز اللامركزية؛ و	.e		
توسيع مشاركة المجتمع المدني		.f	

وفي بداية يوليو 2005، بدأت الحكومة بتنفيذ اصلاحات الحكم والاقتصاد التي طال انتظارها. ويعد دعم المانحين شيئا مهما جدا في نجاح هذه الإصلاحات. وتقدم الدول المجاورة لليمن فكرة الاندماج الإقليمي على المدى الطويل و، خلال الفترة الانتقالية، التمويل لتطوير المؤسسات، والبنية التحتية والقدرات البشرية. إن نجاح اليمن في عملية الإصلاح أمر مهم جدا ويجب أن يراقب ويدعم من قبل جميع شركاء التنمية. وجاءت أحد التأملات وهي ثقة المانحين المتزايدة في برنامج الإصلاح الوطني في نوفمبر 2006، عندما تعهد شركاء اليمن التنمويين بما يقارب 4.7 بليون دولار كمساعدة على فترة 4 سنوات للأعوام 2006-2010، وتعد هذه زيادة كبيرة على المستويات السابقة. ويشكل قرض سياسة تطوير الإصلاحات المؤسسية جزء واحد من إستراتيجية البنك الكاملة لدعم التخفيف من الفقر، وبالتحديد تحفيز النمو ويشكل قرض سياسة تطوير الإصلاحات المؤسسية جزء واحد من إستراتيجية البنك الكاملة لدعم التخفيف من الفقر، وبالتحديد تحفيز النمو

5. الأهداف المقترحة

يشجع قرض سياسة تطوير الإصلاحات المؤسسية ويكافئ كل الإجراءات المرتبطة بجهود الإصلاح الديناميكية التي بدأت مؤخرا. ويجب أن يساهم المشروع في تسريع النمو، والتخفيف من الفقر وتحسين الحكم من خلال ما يقدمه، والذي يشكل أجزاء رئيسية من إستراتيجية النمو العامة للحكومة. ويساهم قرض سياسة تطوير الإصلاحات المؤسسية أيضا في إستراتيجية البنك العامة لدعم تخفيف الفقر، وبشكل النمو العامة للحكومة. ويساهم قرض سياسة تطوير النمو غير النفطي وتعزيز الحكم. وبالتحديد فهي مرتبطة بعمودين من أعمدة CAS:

• تنوع النمو من خلال حكم أفضل وتقديم أفضل للخدمات العامة.

الجمهورية اليمنية، وزارة التخطيط والتعاون الدولي. خطة التنمية الاجتماعية والاقتصادية لإستراتيجية التخفيف من الفقر (2006-2010) أكتوبر 2006. ويشير استراتيجية مساعدة البلاد إلى نتائج مسح ميزانية الأسر لعام 1998، والذي وضع نسبة الفقر ب41% من السكان.

زيادة الاستدامة المالية من خلال إدارة محسنة للأموال العامة.

وهكذا ينظم قرض سياسة تطوير الإصلاحات المؤسسية وفقا للعمودين: ويشكل الأول مكونين يعالجان التحديات الرئيسية لاستثمار القطاع الخاص والنمو غير النفطي. إن تركيبة الحوافز التي تواجه المستثمرين وحماية حقوق الملكية التي تعد دعامة الأسواق حيث كل واحد منهما مهم جدا من أجل مناخ استثماري جيد. ويشكل العمود الثاني ثلاثة مكونات تعالج تحديات إدارة الأموال العامة. استنتجت عدد من التحاليل أن الحكومة لا تستطيع أن تقدم الإصلاحات السياسية والخدمات الاجتماعية المطلوبة لتحقق إستر اتيجيتها للتخفيف من الفقر بدون إصلاحات جوهرية في القطاع الاقتصادي. وتظهر المؤشرات الدولية والمحلية أن جودة الحكم في اليمن متدنية. ويقوي المكونان الاثنان الرئيسيان إدارة الأموال العامة ويجريان إصلاحات إدارة عامة واسعة النطاق. وصممت الإجراءات المدعومة من قبل قرض سياسة الرئيسيان إدارة الأموال العامة ويجريان إصلاحات المؤسسية لتعزيز جهود إصلاحات الحكومة المستمرة وتكميل دعم المانحين الآخرين.

6. الوصف الأولى العمود الأول: تقوية حقوق الملكية وإطار الحوافز لتشجيع النمو غير النفطي

يعالج المكونان الاثنان لقرض سياسة تطوير الإصلاحات المؤسسية التحديات الرنيسية آمام استثمارات القطاع الخاص والنمو غير النفطي. إن تركيبة الحوافز التي تواجه المستثمرين وحماية حقوق الملكية التي تعد دعامة الأسواق حيث كل واحد منهما مهم جدا من أجل مناخ استثماري جيد.

المكون الأول: إصلاحات ضريبة الدخل

الهدف

جعل الحوافز التي تواجه مستثمري القطاع الخاص معقولة من خلال معاملة قياسية للدخل، والاستثمار والنفقات، وانخفاض في التنفيذ التمييزي الذي يحارب الحوافز ويضيف الشك على الشركات العاملة في اليمن.

الإجراءات الرنيسية المدعومة:

الإعداد وموافقة مجلس الوزراء لقانون ضريبة جديد، يعكس الأعراف الدولية وتعاملها مع الدخل، والاستثمار والنفقات. (الجزء الأول)

• تنفيذ قانون ضريبة الدخل (المرحلة الثانية)

المكون الثاني: إصلاحات تسمية الأراضي وتسجيلها الهدف: إيجاد نظام آمن وسارى المفعول لملكية الأراضي، و بتسمية غير غامضة.

الإجراءات الرنيسية المدعومة:

تقديم قانون تسجيل أراضي جديد إلى مجلس النواب والذي يأخذ في عين الاعتبار توصيات فريق عمل سياسة الأراضي، كما هو موضح بالتفصيل في "ملاحظة سياسة الأراضي الحضرية اليمنية وسياسة الإدارة". (الجزء الأول) استكمال وإقرار مجلس الوزراء لقرار تنظيمي للمصلحة التي تنظم تكليفها ووظائفها مقابل الجهات والهينات الشاني)

العمود الثاني: تقوية الحكم من خلال إدارة أموال عامة محسنة وإصلاحات الخدمة المدنية

تكمل المكونات الثلاثة التالية إستراتيجية الحكومة المستمرة ودعم المانحين في تقوية إدارة الأموال العامة والأداء الإداري العام (الخدمة المدنية)

المكون الثالث: تحسين نظام المشتريات الحكومية

الهدف:

تقوية إدارة الأموال العامة والحكم فيما يتعلق بالنفقات العامة من خلال إصلاحات المشتريات. وكخطوة أولى، وافقت الحكومة على دليل مشتريات قياسي ووثانق المشتريات التي ستستخدم في عمليات القطاع العام. سيجعل التشريع المقترح لجنة المناقصات العليا أكثر مهنية (يزيل الطابع السياسية منها) ويوجد مجلس رقابة سياسة المشتريات مع نظام مراقبة سياسة المشتريات تحت سلطتها. وسيعطي هذا الحكومة الوسائل النظامية لمراقبة وتنظيم المشتريات، وجهاز متفرغ للتعامل مع سياسة المشتريات ومراقبتها. الإجراءات الرئيسية المدعومة:

موافقة مجلس الوزراء وتسليم البرلمان مسودة قانون مشتريات جديد متماشي مع الأعراف الدولية. (الجزء الأول) تأسيس مجلس مراقبة سياسة المشتريات منفصل لتولي الوظائف السياسية والتنظيمية مع نظام لمتابعة المشتريات تحت صلاحيتها. (الجزء الثاني)

المكون الرابع: تحسين شفافية العائدات

الهدف: يجب أن تلتزم الحكومة بالشفافية وتحقيقها فيما يتعلق بالمورد من النفط والغاز الطبيعي، والذي يقدم أكبر جزء من دخل الحكومة، من خلال الانضمام والالتزام بمبادرة شفافية الصناعات الاستخراجية، وهو اتفاق دولي للدول المصدرة للموارد الراغبة في التقييد بالمعايير التحلق من خلال الانضمام والانتقاد من أجل النشر الكامل والتحقق من مدفوعات الشركة وعاندات الحكومة من النفط والغاز الطبيعي والتعدين.

الإجراءات الرئيسية المدعومة:

- من خلال قرار رئاسي، يجب أن توضح الحكومة وتنشر تصريحها بالالتزام بمبادئ اتفاق شفافية الصناعات الإستخراجية محددة إجراءات صريحة ستتخذ للتوافق مع المبادئ.
- الالتزام باتفاق بمبادرة شفافية الصناعات الإستخراجية بما في ذلك النشر الدوري نشر الحسابات المدققة بشكل مستقل موثقة بذلك مدفوعات النفط والغاز والتعدين من قبل الشركات للحكومات ("المدفوعات") وكل العاندات المادية المستلمة من الحكومة من شركات النفط والغاز والتعدين. (الجزء الثاني)

المكون الخامس: إصلاح الحكومة المركزية _ إصلاح الخدمة المدنية

الهدف: إصلاح الخدمة المدنية، كضرورة مالية (بسبب العبء الكبير لفاتورة الرواتب والالتزامات الأخرى) وكمكون هام للإصلاحات الإدارية الحكومية لتشجيع الحكم الجيد وتقديم الخدمات الفعال.

الإجراءات الرنيسية المدعومة:

- موافقة من مجلس الوزراء، على برنامج صندوق الخدمة المدنية للأعوام 2007-2010 وتنسيق مخصصات الميزانية لعام 2008 لذلك البرنامج. (الجزء الأول)
- وتماشيا مع الدراسات الحكومية، ودراسات اعادة الهيكلة، والتحاليل الأخرى، يتواصل تنفيذ برنامج صندوق الخدمة المدنية بتحويل الرقم المبرمج للموظفين من مجموعة مختارة من صندوق الخدمة المدنية (الجزء الثاني)
- مواصلة الالتزام، في 2007 و2008 (حتى بدء الجزء الثاني) لقانون 2005 بخصوص الأجور طالبة من الهينات تحقيق معايير الإصلاح قبل أي زيادات مستقبلية في الرواتب.
- استكمال نظام التعرف البيولوجي وقاعدة بيانات الموظفين في الكمبيوتر وذلك لكي تكون الوظائف مشغولة وعاملة، مع تغطية تصل إلى جميع موظفي الحكومة، والجيش، والأمن والجهاز القضائي. (الجزء الثاني)

7. مجالات البيئة

يصنف المشروع على أنه من فئة ج: ومن المحتمل أن لا يكون هناك آثار بينية عكسية أو أقل ما يمكن منها. إن تطور الأرض تحت نظام تسمية أكثر أمانا قد يحمل بعض العواقب البينية، وسوف يكون من المهم مراقبة هذا. وغالبا ما يرتبط النمو الاقتصادي بشكل عام باستهلاك الموارد الطبيعية وبعض الأشياء الخارجية البينية السلبية. وفي نفس الوقت، قد يعزز مكون تأمين حقوق الملكية إدارة الموارد العقارية. وعلى العموم، قد تعمل الإجراءات على تعزيز الحكم وتنسيق توظيف الاقتصاد مع تركيز على السوق على تخفيف عدد الآثار الخارجية وعلى الغواند والإيجارات.

6. التمويل المؤقت

المصدر	(\$m.)
الدانن / المتلقي	0
مؤسسة التنمية الدولية	50
إجمالي	50

8. نقطة الاتصال

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